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0339 Joint Legislative Review Committee on Sunrise and Sunset



# COLORADO

GENERAL ASSEMBLY

Sunrise and Sunset

Joint Legislative Review
Committee on Sunrise and Sunset

Legislative Council Research Publication No. 339

December, 1989

#### **RECOMMENDATIONS FOR 1990**

# JOINT LEGISLATIVE SUNRISE SUNSET REVIEW COMMITTEE

Report to the Colorado General Assembly

Research Publication No. 339 December, 1989

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**MEMBERS** 

To Members of the Fifty-Seventh Colorado General Assembly:

Submitted herewith is the final report of the Joint Legislative Sunrise Sunset Review Committee. The Committee was created pursuant to section 2-3-1201, C.R.S., (House Bill 1087, 1985 session), and Rule 35 of the Joint Rules of the Senate and House of Representatives. The purpose of the committee is to review the termination of divisions, boards or agencies pursuant to the statutory sunset provisions (section 24-34-104, C.R.S.) and to review requests for new regulation of occupations and professions pursuant to the statutory sunrise provisions (section 24-3-104.1, C.R.S.).

At its meeting on November 9, the Legislative Council reviewed this report. A motion to forward the report and recommendations of the Joint Legislative Sunrise Sunset Review Committee to the Fifty-seventh General Assembly was also approved.

Respectfully submitted,

/s/ Representative Barbara Philips
Chairman
Joint Legislative Sunrise Sunset
Review Committee

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#### LEGISLATIVE COUNCIL

## **JOINT LEGISLATIVE** SUNRISE SUNSET REVIEW COMMITTEE

#### Members of the Committee

Representative Barbara Philips,

Chairman

Representative Jerry Kopel Representative David Owen

Senator Robert DeNier Senator Dennis Gallagher Senator Harold McCormick

#### Legislative Council Staff

Clyda Stafford Research Associate

### Office of Legislative Legal Services

Bart W. Miller Senior Attorney

Mary Hupp Staff Attorney

Mariann Wells Staff Attorney Sue Beck-Ferkiss Staff Attorney

#### SUMMARY OF RECOMMENDATIONS

The Joint Legislative Sunrise Sunset Review Committee was established in 1985 to perform the functions and duties relating to the termination of specified commissions, division, agencies, and citizens' advisory committees and to consider proposals for the new regulation of occupations and professions not presently regulated (section 2-3-1201, et seq., C.R.S. and Rule 35 of the Joint Rules of the Senate and House of Representatives).

In carrying out its directives, the committee held fourteen days of meetings during the 1989 interim. Findings and recommendations prepared by the Department of Regulatory Agencies (DORA) were reviewed, and the committee heard public testimony from concerned citizens, interest groups, and where appropriate, representatives of licensing boards and advisory committees. The committee conducted four sunset reviews of regulatory boards, three sunset reviews of licensing functions of state agencies, twelve sunrise reviews of applications for occupational licensure, and nine sunset reviews of advisory committees. (All agencies and committees reviewed are scheduled for termination on July 1, 1990.) Twelve bills are recommended for action in the 1990 session.

# A. Sunset Review of Existing Regulatory Boards

The following regulatory boards are recommended for continuation. The statutory directive for review of these boards is found in section 24-34-104, C.R.S.

# **Board of Barbers and Cosmetologists**

<u>Recommendation</u>: Bill 1 -- Concerning Barbers and Cosmetologists, and, in Connection Therewith, Continuing the State Board of Barbers and Cosmetologists.

### **Collection Agency Board**

Recommendation: Bill 2 -- Concerning the Continuation of the Colorado Collection Agency Board.

#### **Colorado Podiatry Board**

<u>Recommendation</u>: Bill 3 -- Concerning the Regulation of the Practice of Podiatry, and, in Connection Therewith, Providing for the Continuation of the Colorado Podiatry Board.

#### **State Board of Accountancy**

Recommendation: Bill 4 -- Concerning the Regulation of Accountants, and, in Connection Therewith, Providing for the Continuation of the State Board of Accountancy.

# **B. Sunset Review of Licensing Functions of Certain Agencies**

The agencies and functions listed bellow are recommended for continuation. The statutory directive for review of these licensing functions is found in section 24-34-104 (1) (b), C.R.S.

# Asbestos Control Functions of the Air Pollution Control Division, Department of Health

Recommendation: Bill 5 -- Concerning the Asbestos Control Functions in the Department of Health, and Providing for the Continuation Thereof.

# **Beekeeper Licensure, Department of Agriculture**

<u>Recommendation</u>: Bill 6 -- Concerning Continuation of the Colorado Bee and Bee Products Act.

# Pesticide Applicators' Act, Department of Agriculture

Recommendation: Bill 7 -- A Bill for an Act Concerning the Regulation of Pesticide Applications.

# C. Sunrise Review of Occupations Requesting Licensure

Applications for licensure were submitted pursuant to section 2-3-1202, C.R.S., with committee recommendations for each occupational group noted below.

#### **Asbestos Air Sampling Professionals**

Recommendation: The committee recommends that asbestos air samplers not be licensed.

#### **Creative Arts Therapists**

Recommendation: The committee recommends that creative arts therapists not be licensed.

#### **Dietitians**

Recommendation: The committee recommends that dietitians not be licensed.

## **Fire Suppression System Installers**

<u>Recommendation</u>: Bill 8 -- Concerning Creation of the Fire Suppression Program Under the Director of the Division of Fire Safety in the Department of Public Safety, and Making an Appropriation Therefor.

# **Interior Designers**

Recommendation: The committee recommends that interior designers not be licensed.

# Landscape Architects

Recommendation: The committee recommends that landscape architects not be licensed.

#### Locksmiths

Recommendation: The committee recommends that locksmiths not be licensed.

#### **Massage Therapists**

<u>Recommendation</u>: Although the committee recommends that massage therapists not be licensed, the following bill is recommended.

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Bill 9 -- Concerning the Exemption of Massage Therapy From the "Colorado Massage Parlor Code" by Defining a "Massage Therapist" to be a Person Who Has Graduated From an Accredited or Approved Massage Therapy School With a Minimum of Five Hundred Hours of Massage Therapy Training.

#### **Pesticide Dealer Managers**

Recommendation: The committee recommends that pesticide dealers not be licensed but does recommend licensure of pesticide consultants. That licensure is included in Bill 7, which continues the Pesticide Applicators Act.

#### **Real Estate Appraisers**

Recommendation: Bill 10 -- Concerning the Regulation of Appraisers, and Making an Appropriation in Connection Therewith.

### **Security Guards**

Recommendation: The committee recommends that security guards not be licensed.

# **X-Ray Assistants**

Recommendation: Bill 11 -- Concerning Establishment and Enforcement of Minimum Standards for Qualifications and Training of X-Ray Assistants.

# D. Sunset Review of Advisory Committees

The statutory directive for the sunset review of advisory committees is found in section 2-3-1203, C.R.S. The committee recommends the continuation of the following advisory committees.

• Advisory Committee Concerning Standards for the Eligibility and Certification of Providers of Alternative Care Services

- Advisory Council to the Division of Employment and Training
- Alcohol and Drug Abuse Advisory Council
- Governor's Traffic Safety Advisory Committee
- Medical Assistance and Services Advisory Council
- State Certificated Personnel Performance Evaluation Council
- Technical Advisory Committee to the Joint Review Committee on the Medically Indigent
- Beekeepers' Advisory Committee
- Pesticide Applicators' Advisory Committee

Recommendation: Bill 12 -- Concerning Advisory committees Scheduled to Sunset July 1, 1990. (The Beekeepers' Advisory Committee and the Pesticide Applicators' Advisory Committee are continued in Bills 6 and 7.)

# E. Review of the Necessity of Rules

<u>Recommendation</u>: The committee recommends no legislation to affect changes in rules promulgated by regulatory agencies.

#### A. SUNSET REVIEWS OF EXISTING BOARDS

#### **Statutory Authority and Responsibility**

The General Assembly, finding that the state had produced a substantial increase in numbers of agencies, growth of programs, and proliferation of rules and regulations, established a system for the termination, continuation, or reestablishment of such agencies. The process had developed without sufficient legislative oversight, regulatory accountability, or a system of checks and balances. The Joint Legislative Sunrise Sunset Review Committee was created in 1985 and was given the responsibility for such a system. The committee is charged with providing for the analysis and evaluation of such agencies to determine the least restrictive regulation consistent with the public interest.

The Department of Regulatory Agencies (DORA) is required to conduct an analysis and evaluation of the performance of each division, board, or agency or each function of an agency that is scheduled for termination (section 24-34-104, et seq., Colorado Revised Statutes (C.R.S.). In conducting the analysis, DORA is statutorily required to consider several factors regarding the need for the entity under review (24-34-104 (9) (b)). The DORA report is completed one year before the termination date and sent to the Joint Legislative Sunrise Sunset Review Committee by July 1. The report provides a basis for discussion in public hearings which the Sunrise Sunset Committee schedules for each sunset review during the legislative interim.

Four boards were reviewed in 1988:

- Board of Barbers and Cosmetologists;
- Collection Agency Board;
- Colorado Podiatry Board; and
- State Board of Accountancy.

#### **Committee Recommendations**

# **Board of Barbers and Cosmetologists**

The regulation of barbering and cosmetology began in Colorado in 1909 and 1931 respectively. The combined Board of Barbers and Cosmetologists was established on July 1, 1977, by section 12-8-101, C.R.S. 1973, as amended. The board, by a type-1

transfer, is located within the Division of Registrations in the Department of Regulatory Agencies (DORA).

The board consists of five members appointed by the Governor, who may remove members for cause. Two members are licensed in Colorado as cosmetologists, two members are licensed in Colorado as barbers. One member is from the general public who is not licensed or employed in the practice of barbering or cosmetology and who has no financial interest in the practice of barbering or cosmetology. The board licenses barbers, cosmetologists, cosmeticians, manicurists, and instructors of barbering and cosmetology. The board also licenses and inspects shops, salons, and schools of barbering and cosmetology. Further, the board approves barber and cosmetology school curricula and investigates complaints concerning all licensees.

In its sunset report, DORA recommended that Article 8 of Title 12 be repealed and that the General Assembly allow the Board of Barbers and Cosmetologists to terminate July 1, 1990. DORA asserted that the regulation of barbers, cosmetologists, manicurists, cosemticians, and the instructors of these occupations could be terminated without significantly jeopardizing the health, safety, or welfare of the public. That conclusion was based on the following research findings:

- Chemicals used in the practice of barbering and cosmetology are sold over the counter and are not restricted in use from the general public.
- Federal regulations implemented by the Occupational Safety and Health Administration and the Federal Food, Drug, and Cosmetic Act protect the consumer from chemical misuse.
- The spread of infection from lice, scabies, tinea, staphlicocci and similar parasites is easily preventable and, if contracted, easily cured. The Colorado Department of Health has the authority to respond to outbreaks of infection and is prepared to address them.
- The possibility of transmitting or contracting acquired immunodeficiency syndrom (AIDS) or hepatitis B in a hair salon is not significant enough to justify the present level of regulation. If serious concerns regarding transmission of these diseases should devleop, they are more appropriately addressed by the Department of Health and not the Board of Barbers and Cosmetologists.
- Shops and salons will continue to require of their employees the same exacting standards for training and competence that are currently required under licusure. In a competetive job market, employers use some type of screening process to select the most qualified candidate.

Kathy Wells, Program Administrator, Board of Barbers and Cosmetologists, testified regarding several board functions. Two full-time inspectors and one half-

time inspector are employed to inspect approximately 3,000 shops. The board has revoked three licenses for training school instructors since 1977. No salon licenses have been revoked since 1977. Ms. Wells reported that 12 cases are pending (as of August 24, 1989) before the board regarding repeated violations of sanitation regulations.

Barbers and cosmetologists testified that regulation of their industry should be continued for several reasons. Malpractice insurance may be unavailable or exorbitantly expensive if the industry is deregulated. Citing new technologies in cosmetology, several practitioners asserted that state approved training and continuing education are necessary to protect the public from incompetent practitioners.

Brad Mallon, Director, Office of Policy and Research, DORA, testified that barber and cosmetology schools in Colorado have a significant default rate on federally funded student loans. Mr. Mallon reported that the Board of Barbers and Cosmetologists has difficulty in determining how to regulate those schools because that kind of regulation is unrelated to licensure functions. Mr. Mallon recommended that state oversight of the barber and cosmetology schools be given to the State Board of Community Colleges and Occupational Education.

The Sunrise Sunset Review Committee recommends Bill 1 to continue the board until July 1, 2000, and amends the Barber and Cosmetology Act of 1977. The proposed bill removes the requirement that individuals, shops, or salons possess a license to practice barbering or cosmetology (Section 8). The sections of the statutes which pertain to examination and licensure of barbers and cosmetologists are repealed (Section 28). Instead, on or after July 1, 1990, practitioners will be required to possess a valid diploma from a board-accredited barber or cosmetology school. The holder of a valid Colorado license or certificate of registration to practice barbering or cosmetology prior to July 1, 1990, will be considered the holder of a diploma (Section 22). The health and safety inspection of shops and salons is delegated to county health departments. Those departments are authorized to respond to complaints against shops or salons (Section 15).

Statutes regarding the board are amended to stagger the terms of the members and to clarify the Governor's authority to remove board members for cause including misconduct, incompetence, or neglect of duty (Section 4). The powers and duties of the board are strengthened in several areas. The right to use administrative fines and letters of admonition as disciplinary measures are included (Section 6). The board may also employ persons to assist in conducting evaluations of barber or cosmetology schools (Section 14).

Bill 1 strengthens the power of the board to regulate barber and cosmetology schools by restructuring the approval and licensure requirements for these schools (Section 16). The board is authorized to approve the curriculum of barber and cosmetology schools, and a ceiling of 1,650 hours is placed on the school terms. The

board is to require compliance from schools for certain minimum standards. These include:

- demonstrating sufficient financial resources to meet its commitment to students, make refunds of tuition and fees, and meet the school's financial obligations;
- furnishing and maintaining a surety bond in the minimum amount of \$10,000;
- maintaining adequate educational, financial, and other records;
- providing educational services, adequate facilities, equipment, instructional materials and staff necessary to achieve the school's stated educational objectives;
- providing each prospective student, prior to the execution of any enrollment agreement, with such material facts concerning the school and its program of instruction that are likely to affect the student's decision to enroll;
- providing each student with a copy of the executed enrollment agreement or contract at the time of enrollment; and
- adhering to a policy for the cancellation, settlement, and refund of tuition and fees which complies with this bill.

The penalty section of the bill (Section 18) adds civil penalties to existing criminal penalties for practicing or employing someone to practice barbering or cosmetology without a diploma from an approved school. The grounds for denial, revocation, or suspension of a license are expanded to include deceptive trade or sales practices, which are defined in Section 24 of the bill. A new section is added to provide a mechanism for complaints regarding these practices (Section 25).

In addition, the bill: a) empowers the board to issue cease and desist orders to individuals operating a school without a license and to persons practicing without a diploma or in a manner that endangers the public (Section 19); b) grants the board broader investigation and inspection powers (Section 21); c) provides that judicial review of final board action to be the jurisdiction of the court of appeals (section 12-8-131, C.R.S.); and d) declares as an unfair or deceptive trade practice the alteration of insurance coverage for barbers and cosmetologists based on changes in regulation imposed by the act (Section 26).

# **Collection Agency Board**

The Collection Agency Board is established in the Colorado Fair Debt Collection Practices Act (section 12-14-101, et.seq., C.R.S.). The board consists of five members appointed by the Governor for three-year terms. Three members of the board must

be engaged in the collection business within the state of Colorado as owners, partners, or officers of a corporation for at least five years immediately prior to their appointment. Two members must be representatives of the general public and not engaged in the collection business. Any member of the board may be removed by the Governor for cause, and no member may serve more than two consecutive terms.

In the sunset review, DORA recommended that the board, the licensure of collection agencies, the registration of debt collectors, and the provisions of the Colorado Fair Debt Collection Practices Act be continued. DORA found that consumers are not adequately protected by the federal Fair Debt Collection Practices Act and by civil law remedies and recommended that the Colorado law be strengthened. Bill 2 continues the board until July 1, 2000. The bill also specifies that the Governor may remove board members for misconduct, neglect of duty, or incompetence.

In the "definitions" and "deceptive forms" sections of the proposed bill, the Fair Debt Practices Act is amended to extend its requirements to firms, corporations, or partnerships who engage in the collection of any debts (Sections 2 and 5). The provisions of the act apply to all owners of a collection agency and any persons who have a position of responsibility in a collection agency, including but not limited to any manager, director, officer, partner, or shareholder owning ten percent or more of the stock. The scope of the article will also include attorneys who regularly collect debts but will not require such attorneys to obtain a license to perform acts for which they are licensed by the Colorado Supreme Court.

Bill 2 requires more disclosure of information to the consumer who is subject to debt collection. Specific consumer rights must be disclosed in writing in bold-face type of no less than 8-point size. If rights are printed on the back of such a notice, a statement on the front of the notice must direct the consumer to this important information (Section 3). The collection agency is also required to disclose to the consumer in the disclosure notice the name of the original creditor and the fact that collection agencies are regulated by the Collection Agency Board (Section 4).

The powers and duties of the executive director are expanded to include the authority to develop and administer any examination required for the administration of this act and to determine the amount of any examination fee. The executive director is required to offer each such examination at least twice a year and to establish a passing score for each examination which reflects a minimum level of competency (Section 9). The executive director is further authorized to approve or deny any application for licensure or registration. Under current law, the board has a policy of requiring the applicant for a collection agency license to appear before the board and to submit to an oral examination regarding honesty, financial responsibility, and competency to engage in the collection of debts.

Bill 2 expands the current requirements for registration of individuals to include collections managers, and makes unlawful the hiring of any person as a solicitor,

collections manager, or debt collector without a valid registration certificate (Section 7). Collections managers hired by collection agencies are responsible for the action of the debt collectors in their offices and, if hired on or after July 1, 1990, will be required to pass a written examination administered by the executive director (Section 11).

The requirements for licensure or renewal of licenses for collections agencies are reenacted in this bill (Sections 12 and 13). The executive director of the Collections Agency Board is authorized to issue or deny any application for a license or its renewal. Bill 2 also recodifies the duties of the licensee and the procedures for notifying the executive director or applying for a new license after certain changes are made by the licensee in the ownership or operation of the licensee's business (Sections 14 and 15). Requirements for the bond to be filed for licensure as a collection agency are changed (Section 16).

The new legislation reorganizes and clarifies the acts specified as unlawful under the Fair Debt Collection Practices Act and adds, as an unlawful act, the falsification of any information provided on any application authorized under the act (Section 20). The criminal penalties for committing such acts are conformed to the classifications of the Colorado Criminal Code (Section 21).

The powers of the board with regard to complaints against collection agencies and subsequent investigations are recodified and expanded (Section 22). This section of the bill provides that the board may:

- receive written complaints about or investigate any person, firm, corporation, or partnership concerning compliance with such act;
- accept as prima facie evidence of a disciplinary violation under the act any disciplinary or adverse action taken against a licensee or registrant by another jurisdiction; and
- pursue several disciplinary options in addition to revocation and suspension, including probation, letters of admonition, and administrative fines; and
- recover its costs of investigations in bond hearings (prevents costs being passed on to licensees in the form of higher license fees).

The bill provides good faith immunity to board members, expert witnesses, and consultants when they perform any duties in any proceedings authorized under the act, and to complainants who file complaints under the act. In addition, the legislation provides jurisdiction in the court of appeals to review all final actions and orders of the board subject to judicial review.

#### Colorado Podiatry Board

Podiatry was first regulated in 1915 under the Colorado Board of Medical Examiners. In 1943 a podiatry advisory board was created in Article 32 of Title 12, C.R.S., to advise the Medical Board on podiatry issues. This board consisted of three members and was called the Colorado Chiropody Board. In 1973, it was renamed the Colorado Podiatry Board and increased to five members. In 1985, the board was separated from the Board of Medical Examiners and became an independent policy-autonomous board.

The Podiatry Board consists of four podiatrists and one public member. The Governor may remove members for misconduct, incompetency, or neglect of duty (section 12-32-103, C.R.S.). The board has the power to promulgate rules and regulations, examine and license applicants, renew licenses, conduct investigations, and conduct disciplinary hearings. The board also has investigative subpoena authority and can prosecute or seek injunction against those violating the podiatry law.

In its sunset review, DORA recommended the continuation of the board independent of the Board of Medical Examiners. The Sunrise Sunset Review Committee approved Bill 3 to continue the board until July 1, 1995, and to make amendments in the regulation of podiatry, ranging from clarification of the scope of practice to enhancement of the ability of the board to discipline podiatrists.

Bill 3 clarifies the definition of the practice of podiatry, using language that is consistent with the Medical Practice Act (Section 1). The amendment broadens the scope of practice to allow podiatrists to treat all conditions of the foot and ankle that they are qualified to treat. The restriction that podiatrists perform surgery only in licensed or certified hospitals is eliminated. (The change will allow podiatrists to perform surgery in licensed ambulatory surgical centers.) Additionally, physicians certified by the American Osteopathic Board of Orthopedic Surgery are allowed to supervise surgery performed by a podiatrist. Currently, a podiatrist who is not certified by the American Board of Podiatric Surgery can perform ankle surgery only under the supervision of a physician certified by the American Board of Orthopedic Surgery.

The bill amends certain examination and licensure requirements. The board is required to ensure that the passing score on the podiatry examination reflects a standard of minimum competency (Section 3). The same section abolishes the requirement that an examinee who has twice failed the podiatry examination wait a year between each subsequent retake. The current continuing education requirement for license renewal is repealed. The license renewal procedure is amended to require the board to establish a questionnaire to accompany the renewal form (Section 11). The purpose of the questionnaire is to determine if the licensee has acted in violation of or has been disciplined for actions that might be construed as violations of this article. Licensure by endorsement is also extended to podiatrists licensed in another jurisdic-

tion and possessing qualifications substantially equivalent to those required in Colorado (Section 5).

Section 4 includes as acts of unprofessional conduct the following:

- violating any rule or regulation promulgated by the board;
- failing to complete the renewal questionnaire;
- failing to report a violation of any of the regulations governing podiatrists;
- paying a "finders fee" to another person, firm, association, or corporation or billing for services performed by an unlicensed person as prohibited by section 12-32-117;
- misstating or omitting a material fact in obtaining or renewing a license; and
- failing to report any adverse action against a licensee by another jurisdiction or the surrender of a license in another jurisdiction.

The powers of the board in disciplinary actions are strengthened in Bill 3. The board is authorized to issue letters of concern when dismissing a case if the board has noticed errant conduct that could lead to adverse consequences if not corrected (Section 6). If the board learns of a second or subsequent action of the same or similar nature, it shall not issue a letter of concern but is required to take such other action as it deems appropriate. The board may impose a suspension of the license of a podiatrist who refused to submit to mental or physical evaluation until the board has made a determination on the ability of the podiatrist to practice with reasonable care and safety to patients (Section 7). The board is directed to conduct and determine such evaluations promptly.

Bill 3 amends the act to allow podiatrists to use physician assistants in podiatry practice on the same basis as the Medical Practice Act allows medical and osteopathic physicians to use physician assistants (Section 10). Registered nurses are exempted from the requirements of the podiatry act if they are practicing lawfully under the Nurse Practice Act. This provision is similar to the exemption for nurses under the Medical Practice Act (Section 12).

# **State Board of Accountancy**

Colorado enacted legislation in 1907 to regulate and certify public accountants. The act created a three-member state board of accountancy and provided for the certification of Certified Public Accountants (CPAs). No attempt was made by the state to restrict the practice of accountancy, except that only accountants who were certified could hold themselves out as CPAs. Also, the original regulation did not include a definition of the terms "accounting" or "public accounting" and this tradition

has been carried through to the current Colorado Public Accountancy Act (section 12-2-101, et seq., C.R.S.).

In 1937 a new accountancy law was enacted, repealing the 1907 law and replacing it with more restrictive legislation. A debate arose, in which CPAs claimed that the new act restricted the practice of accounting to those who were either CPAs or grandfathered "Registered Accountants" under the new law. The public accountants (PAs) maintained that the 1937 statute merely continued the practice of the 1907 statute by restricting the use of the title CPA to those actually licensed by the state. The debate between CPAs and PAs continues in numerous forms to this day.

In 1959 new accountancy legislation was enacted which provided for regulation of the title and, in the opinion of the Colorado Public Accountants Society, continued to restrict the attest function (auditor's opinion on financial statements) to CPAs. The board was also expanded from three to five members. In 1974, after a test case was appealed to the Colorado Supreme Court, unlicensed public accountants were allowed to continue attesting to the accuracy of financial statements as long as they did not hold themselves out as CPAs.

The 1977 revision of the Accountancy Act further restricted the scope of accountancy practice but did not put an end to the controversy. The 1977 act prohibits unlicensed accountants from conducting an audit or other "investigation" or "examination" of any financial statement in order to determine its accuracy or fairness. The act further prohibits an unlicensed accountant from attesting to or expressing an opinion about a financial statement.

A recent judicial decision regarding this scope of practice held that the above referenced prohibitions may not be interpreted by the State Board of Accountancy to include a ban on the performance of "review reports" by PAs. Review reports are analyses of financial statements that are less thorough than a full audit and which carry a "negative attestation" that the reviewer does not know of any material modification which should be made to bring the financial statement into conformity with generally accepted accounting principles. The current statute does not address this problem because review reports were relatively unknown when the act was last amended in 1977. Since they are cheaper and less time intensive than audits, review reports have become increasingly popular.

Within the context of these controversies, DORA found that regulation of accountancy by the state is essential to protect the public, but significant statutory changes were recommended. The Sunrise Sunset Committee recommends Bill 4, which continues the Board of Accountancy until July 1, 2000.

Two issues regarding accountancy regulation consumed most of the committee's public testimony -- whether review reports should be statutorily limited to CPAs and whether the continuing education requirement for CPAs should be deleted. The DORA report did not address the issue of review reports, but representatives of the

Board of Accountancy and the American Institute of Certified Public Accountants proposed a statutory requirement that review reports be prepared by CPAs. The Public Accountants Society of Colorado testified against the proposal. The committee did not approve the proposed requirement.

DORA recommended that mandatory continuing education for accountants be discontinued, in part, because no studies show that continuing education is of substantial benefit in maintaining competency. (Current law requires CPAs to complete 80 hours of continuing education every two years, with a minimum of 20 hours of such education each year.) The DORA report offered several alternatives to continuing education, including a process known as "quality review" or "peer review" under the auspices of professional accounting societies. Representatives of the Board of Accountancy and the Colorado Society of Public Accountants testified in favor of mandatory continuing education. Following discussion of compromise proposals, the committee recommends no changes in the continuing education requirement for CPAs.

Bill 4 discontinues the requirement that individual CPAs and public accounting firms and partnerships obtain annual permits to practice public accounting. Since CPAs are required to obtain a certificate, the requirement for permits was considered duplicative and confusing.

Several out-of-date sections of the Accountancy Act are repealed or amended. Provisions dealing with a grandfathered class of accountants, known as "registered accountants," who no longer actively practice in Colorado, are repealed or amended (Sections 11, 13, 15, 30). Obsolete provisions for licensure are repealed (Section 30). Also, the general powers and duties of the board are updated (Sections 3 and 4).

Bill 4 sets forth the procedures and requirements for obtaining a CPA certificate and for renewing, reactivating, or reinstating such certificate (Section 7). Persons seeking reinstatement of certificates after expiration of the four-year reinstatement period are required to retake the Uniform Certified Public Accountant Examination as one condition for reinstatement. The procedure to acquire inactive status and the procedure for reinstatement to active status are established (Section 19). The board is also allowed to establish a reinstatement fee for certificants applying for active status after a lapse in practice (Section 6). The requirements for issuance of certificates by reciprocity are also amended (Section 10).

Sections of the Accountancy Act pertaining to the CPA examination are also amended. Candidates withdrawing from an examination are required to notify the board of such intent not less than 30 days prior to the examination to qualify for a refund of the examination fee (Section 6). The 75 percent passing score for each of the five sections of the CPA examination is repealed. The board is required to ensure that the passing score for the examination in each subject is set to measure the level of minimum competency for the practice of accounting (Section 9).

The disciplinary functions of the board are expanded in this bill. The board is authorized to issue letters of admonition for misconduct warranting a reprimand, but less than a full hearing, and the board is granted fining authority for misconduct subject to discipline (Section 20). Failure to retain records of the work performed for each client for five years and failure of partnerships or professional corporations to register with the board every three years are added to the grounds for disciplinary action. (See Section 30 for repealed statutes.)

Other provisions of the bill include: 1) granting the board the authority to reconsider its disciplinary actions at its discretion (Section 27); 2) providing that judicial review of any action of the board is within the jurisdiction of the Colorado court of appeals (Section 26); 3) allowing the board to hire administrative law judges for hearings (Section 24); and 4) providing for confidentiality of complaints to the board prior to board action.

# B. Sunset Review of Licensing Functions of Certain Agencies

#### **Asbestos Certification Program**

The Asbestos Control Act was enacted in 1985 to reduce the public's exposure to friable (readily crumbled) asbestos (section 25-7-501, et seq., C.R.S.). The original law did not contain a certification program for practitioners. In 1987, House Bill 1239 was enacted, in part, to bring the law in compliance with the 1986 federal Asbestos Hazard Emergency Response Act (AHERA) (P.L. 99-519). The federal act required all persons engaged in asbestos abatement work in schools as inspectors, management planners, project designers, work-site supervisors, and asbestos abatement workers to be certified.

House Bill 1239 established dual certification programs, one for schools and one for non-school abatement work, under the authority of the Air Quality Control Commission (AQCC) with enforcement by the Air Pollution Control Division (APCD) of the Colorado Department of Health. The new law requires a certification program for abatement contractors and supervisors and training by contractors of all workers in proper abatement procedures. Although the Asbestos Certification program only became effective July 1, 1987, the bill specifies a termination date of July 1, 1990, on the functions of the entire act and requires the certification functions to be reviewed by DORA.

DORA recommended that the certification program be continued to protect the public and focused on the critical deficiencies of the existing statute which prevent the APCD from implementing an effective program. The committee recommends Bill 5 to continue the asbestos control functions and the certification program in the Department of Health to July 1, 1995.

Bill 5 authorizes the AQCC to establish standards for asbestos air sampling and for entry into the air sampling occupation (Section 2). The commission is also prohibited from using the term "air sampling professional" in its standards and is directed to amend that term in its rules. This section of the bill is included as a response to the sunrise application by air sampling professionals which was reviewed on the same day as the Asbestos Certification Program review. (See page 24 for a report of the asbestos air samplers' sunrise review.)

DORA recommended changes in the examination requirements because it could not determine if the examinations used by the APCD were valid measures of competency. The bill requires the APCD to develop or purchase examinations administered to applicants for certification (Section 3). The tests are to be administered at least twice each year, or more frequently if demand warrants, and passing scores are to reflect a minimum level of competency in asbestos abatement procedures. Procedures are established for applicants who fail the examination and seek to be reexamined for certification. Certification by endorsement is authorized for applicants who are equivalently certified and in good standing in another jurisdiction. A new subsection of law provides for the renewal of a trained supervisor's certificate (Section 4).

Bill 5 broadens the powers of the Division of Administration in the Department of Health (the APCD is part of the division) for disciplinary measures and for taking corrective action against certificants. The division is authorized to issue letters of admonition for misconduct that should not be dismissed without merit but that does not warrant more severe disciplinary action (Section 5). Actions in violation of the article include the failure of a certified trained supervisor to adequately supervise an asbestos abatement project.

Other powers of the division include (Sections 6,7):

- requiring corrective education as a disciplinary action against certified persons under the program;
- imposing administrative fines upon persons who violate the provisions of the program or any rules or regulations of the program;
- recertification of persons whose certificate has been revoked;
- use of injunctive proceedings through the Attorney General to enforce the provisions of the program; and
- denying a certificate or refusing to renew a certificate.

The APCC is required to promulgate rules and regulations governing refresher training programs for persons in both school and non-school asbestos abatement (Section 7). The commission is to ensure that refresher training requirements are

related to continuing competency in asbestos abatement procedures. The refresher training is also not to exceed the requirements of AHERA. As a further amendment to refresher training requirements, the bill repeals Regulation 8 as promulgated by the AQCC (Section 9). That regulation establishes continuing education requirements for non-school supervisors and abatement workers.

#### Colorado Bee and Bee Products Act

The Colorado General Assembly enacted the first regulation of bee products in 1903. From that year to the present, the Bee and Bee Products Act has been amended and expanded many times to provide for the regulation of beekeeping to prevent the spread of contagious diseases among bees. The Commissioner of Agriculture is responsible for enforcing the act (Article 25 of Title 35). The powers and duties of the Commissioner include examining apiaries for disease, registering beekeepers, inspecting interstate and intrastate movement of bees, requiring the labeling of adulterated or artificial bee products, and enforcing the provisions of the act.

In its review, DORA recommended that the Bee and Bee Products Act be terminated. DORA found that beekeepers in Colorado are generally not registering with the Agriculture Department as required by the act. This widespread noncompliance has reduced the funds available to the department for inspections. Currently, the department does no random inspections. DORA concluded that the Agriculture Department's enforcement program has been virtually eliminated due to lack of funds but that the health and safety of the public has not been jeopardized by the absence of this regulatory program. DORA did, however, make recommendations for amendments to the act in case the Sunrise Sunset Review chose to recommend continuation of beekeeping regulations.

Representatives of the Colorado Beekeepers Association testified that the beekeeping industry needs an inspection program if the industry is to survive the threat of such bee diseases as the Varroa mite and the tracheal mite. Representatives of the industry pointed out that most of the honey consumed in Colorado is produced by Colorado beekeepers. Of more importance is the pollination of Colorado crops by honey bees. Although some pollination services are paid for, according to industry representatives, most pollination is a free byproduct of honey production. In addition, California, Texas, and other states currently buying migratory bee services from Colorado will not allow such activity without regulation of the beekeeping industry in Colorado.

The committee asked representatives of the beekeeping industry, DORA, and the Department of Agriculture to develop a compromise proposal that will meet the needs of the industry without creating a program that cannot be cash funded. The proposals from that group are recommended as Bill 6.

Bill 6 removes the regulation of bee products from the Bee and Bee Products Act (Section 1). Since the Department of Health regulates the production of food, the

bee products regulation was considered duplicative. The definition of "contaigous disease" is broadened so that the Commissioner of Agriculture can have greater power to eliminate bees that he considers diseased (Section 2). Although the Beekeepers' Advisory Committee is not scheduled for a sunset review until July 1, 1991, the Sunrise Sunset Committee chose to review the advisory committee in conjunction with the beekeepers' act. The advisory committee is continued in Bill 6, and the per diem for board members' attendance at meetings is eliminated (Section 4).

Civil penalties are added to the existing criminal penalties (Section 9), and the commissioner is provided additional enforcement powers. The commissioner is also provided emergency powers, which include the establishment and enforcement of bee quarantines (Section 12).

The requirement for registration of beekeepers is abolished and replaced with a requirement that beekeepers or persons requesting an inspection of beehives for contagious disease for the purpose of interstate movement are to pay for the costs incurred (Section 7). The bill also requires that beehives be equipped with movable combs in order to make inspection of hives efficient (Section 8). A bee inspection fund, to replace the beekeeper licensing fund, is created in the state treasury. Any funds in the beekeepers' licensing fund prior to the effective date of this bill are to be credited to the bee inspection fund (Section 13).

### Pesticide Applicators' Act.

In 1953, the General Assembly first enacted a commercial pesticide applicator licensure law for persons making any "application of insecticides, fungicides, herbicides, or other agricultural chemicals by aircraft for hire." In 1961, the statute was amended to require licensure of all "for hire" applicators of agricultural chemicals, which were defined as "insecticide, fungicide herbicide, nematocide, or any substance or mixture of substances intended for use as a plant regulator, defoliant or desiccant." The statute was revised again in 1967 to specify three types of applicators: ground agricultural applicator, aerial agricultural applicator, and commercial applicator. In 1983, the applicator act was rewritten to comply with federal Environmental Protection Agency (EPA) requirements for approved state commercial pesticide applicator licensure programs. The current law remains essentially as it was passed in 1983 (section 35-10-101, et seq., C.R.S.).

DORA concluded that the act should be continued to protect the public from serious potential harm. DORA reported that the current statute is misleading since it gives the impression that in Colorado most of the persons applying pesticides are licensed by the state. The statute contains numerous exemptions and only loosely regulates commercial for-hire pesticide applicators and those using restricted use pesticides. DORA recommended that regulation be strengthened by bringing all commercial and public pesticide applicators under its restrictions and that the act be rewritten in order to clarify and simplify Colorado's pesticide applicator regulatory scheme.

Bill 7 is recommended to clarify and expand the Applicators' Act. A termination date of July 1, 1996, is provided for the licensing of commercial applicators, qualified supervisors, certified operators, and pest control consultants through the Commissioner of Agriculture. The commissioner is granted authority to regulate all aspects of pesticide application by commercial applicators and by certain limited commercial and public applicators. Examination and licensing procedures are established for all licensees authorized under the bill.

The definitions section of the current statute is simplified by the elimination of some definitions and the inclusion of definitions for classes of applicators and individuals qualified to perform certain acts related to the evaluation and use of pesticides or other pest controls (35-10-102). "Limited commercial" applicators are defined as persons engaged in applying pesticides in the course of conducting a business, except that the application is to be only in or on property owned by the person or the person's employer. "Public applicator" inludes any agency of the state or any unit of local government which applies pesticides.

The application of pesticides to agricultural commodities on property owned or rented by the applicator or his employer is exempted from the bill, unless the application is with limited use pesticides as regulated by section 35-9-105 of current law. Commercial applicators' licensure requirements are made more stringent in Bill 7. The current act requires commercial applicators to have minimum liability insurance coverage in the amount of \$100,000 per person, \$300,000 per accident for bodily injury, and \$100,000 for property damage. The bill requires liability insurance in the minimum amount of \$400,000. Three new requirements are added for commercial applicators: 1) employing a qualified supervisor who is licensed in the class or subclass or pesticide application performed by the business; 2) providing verifiable training to all technicians in the employ of that business according to standards adopted by the Commissioner of Agriculture (35-10-106); and 3) including on each customer invoice a statement that commercial applicators are licensed by the Department of Agriculture (35-1-108).

Limited commercial and public applicators are not required to have a license but are required to employ or secure the services of a qualified supervisor and to provide verifiable training to their technicians (35-10-109 and 110). Procedures are provided for the application, examination, licensing, and renewal of licenses for qualified supervisors, certified operators, and pest control consultants (35-10-113 through 117).

Bill 7 creates a series of requirements for notifying the public of pesticide application. The commissioner is authorized to establish a registry of pesticide-sensitive persons (35-10-112). Those persons may apply for the registry and are to pay a fee for having their names placed on the registry. The registry is to be updated and republished at least annually and provided to all commercial, limited commercial, and public applicators on record with the commissioner. Registered persons are to

be supplied standardized pesticide-sensitive notification signs to be posted on their property.

Further measures to ensure public notification include the requirement for commercial, limited commercial, and public applicators to post standardized notice-of-application signs following any turf, water, or ornamental pesticide applications on any property. Counties and municipalities are prohibited from imposing any notification requirements upon commercial applicators which are more stringent than those imposed by Bill 7. Those entities are allowed, however, to impose any notification requirements upon private individuals, property owners, and the general public.

Unlawful acts under the Applicators' Act are recodified in Bill 7 to conform to new requirements of the bill (35-10-118). The powers and duties of the commissioner are expanded to include the power to issue cease and desist orders and to seek injunctive relief for violation of the act (35-10-120). The bill establishes grounds for disciplinary actions against any licensees under the act (35-10-125) and establishes civil and criminal penalties for violations of the act (35-10-123 and 124).

Bill 7 repeals the existing Pesticide/Pesticide Applicator Advisory Committee (sections 35-9-106 and 35-10-121) and reestablishes the committee in section 35-10-126. The membership of the existing advisory committee is changed by deleting one member each from the ornamental and turf pesticide applicators, agricultural pesticide applicators, and the Department of Agriculture and adds one public member. A sunset date of July 1, 1996, is provided for the advisory committee to coincide with the sunset date of the Pesticide Applicators' Act.

# C. Sunrise Review of Occupations Requesting Licensure

The Joint Legislative Sunrise Sunset Review Committee is responsible for reviewing requests for new regulation of an occupation or profession (section 24-34-104.1). Any professional or occupational group or organization, any individual, or any other interested party which proposes the regulation of any unregulated professional or occupational group is required to submit the following information to the committee.

- A description of the group proposed for regulation, including a list of associations, organizations, and other groups representing the practitioners in this state, and an estimate of the number of practitioners in each group.
- A definition of the problem and the reasons why regulation is deemed necessary.

- The reasons why certification, registration, licensure, or other type of regulation is being proposed and why that regulation and that regulatory alternative was chosen.
- The benefit to the public that would result from the proposed regulation.
- he cost of the proposed regulation.

The Department of Regulatory Agencies (DORA) is required to conduct an analysis and evaluation of the proposed regulation based on the following criteria:

- whether the unregulated practice of the occupation or profession clearly harms or endangers the health, safety, or welfare of the public, and whether the potential for the harm is easily recognizable and not remote or dependent upon tenuous argument;
- whether the public needs and can reasonably be expected to benefit from an assurance of initial and continuing professional or occupational competence;
   and
- whether the public can be adequately protected by other means in a more cost-effective manner.

DORA submits its report and supporting materials to the Sunrise Sunset Committee no later than July 1 following the date the proposal is submitted to the committee. The DORA report makes recommendations as to whether an occupational group should be regulated and, if regulated, to what extent.

After receiving the DORA report, the committee conducts hearings to receive testimony from the public, the executive director of DORA, and the group, organization, or individual who submitted the proposal for regulation. The determination as to whether regulation of an occupation or a profession is needed is to be based on the same considerations as required for the DORA analysis (listed above). During the 1989 interim, the committee considered twelve sunrise applications.

### **Asbestos Air Sampling Professionals**

A group of air sampling professionals submitted an application for the certification of asbestos air samplers. (Air samplers provide documentation of ambient airborne asbestos fiber concentrations.) The application requested a certification process which would require an air sampler to show competency in the use of the National Institute of Occupational Safety and Health 7400 method and the EPA-approved air sampling method (in effect, a licensure program). The proposal contained an exemption for industrial hygienists who are certified by private professional organizations but did not exempt engineers, architects, or industrial hygienists without private certification.

Because the asbestos abatement industry is already regulated through the Asbestos Certification Program of the Air Pollution Control Division, DORA did not recommend regulation of air samplers. The DORA report stated that documentation of harm to the public from incompetent air sampling procedures would be difficult to obtain and unreliable. Further, the proposal for licensure would impose burdensome costs and requirements on other occupational groups that are already licensed, privately credentialed, or have the training and competence to practice--such as architects, engineers, industrial hygienists, chemists, health physicists, and toxicologists.

The Sunrise Sunset Review Committee does not recommend licensure for air samplers but has included a provision for air samplers in Bill 5, which continues the Asbestos Certification Program (see page 15). That bill requires the Air Quality Control Commission to establish standards for asbestos air sampling and for entry into the air sampling occupation.

#### **Creative Arts Therapists**

The Colorado Coalition of Creative Arts Therapists applied for licensure of creative arts therapists, persons trained to treat mentally and physically ill people through the arts. (The same group applied for licensure in 1988 but was not approved by the Sunrise Sunset Review Committee for a bill.) The application stated that the lack of regulation of arts therapists allows unqualified individuals to represent themselves as arts therapists. Since their professional associations cannot exert control over such practitioners, only the state can aid the consumer who may suffer adverse effects from incompetent arts therapy.

DORA did not recommend regulation of arts therapists because public harm from the practice of that occupation could not be documented. DORA reported that since arts therapists are regulated as unlicensed psychotherapists by the State Grievance Board (12-43-701, C.R.S.), state power to discipline arts therapists already exists. Further, the language of the statutory definition of the State Board of Licensed Professional Counselor Examiners (12-43-601) shows that arts therapists are to be included in the professional counselors' scope of practice, if the therapists can pass the required examination. DORA pointed out that the difficulty for arts therapists in obtaining licensure has been in the board's reluctance to approve arts therapy education as equivalent to professional counseling education.

The applicants noted that House Bill 1026, enacted in 1988, requires unlicensed psychotherapists, a category including arts therapists, to be supervised by a licensed psychotherapist; that supervision increases the costs of arts therapy for patients. The Director of the State Board of Licensed Professional Counselors, DORA, testified that since the board in the past year had adopted a more liberal approach to educational qualifications for professional counselors, arts therapists may be able to obtain licensure as professional counselors. Before that change, the educational require-

ments for creative arts therapists were so restrictive as to eliminate them from such licensure.

The Colorado Coalition of Creative Arts Therapists stated that they would be willing to work with the State Board of Licensed Professional Counselors to achieve licensure under present statutes. The Sunrise Sunset Committee then voted against recommending further regulation for arts therapists.

#### **Dietitians**

The Colorado Dietetic Association applied for certification of nutritionists and dietitians so that only persons who possess certain educational and experiential qualifications could identify themselves using the titles "licensed nutritionists" or "licensed dietitian." The application also proposed that the terms "licensed nutritionists" and "licensed dietitians" be used to signify those nutritionists and dietitians who are certified by the Commission on Dietetic Registration. The purpose for seeking certification, according to the applicants, was to protect the health, safety, and welfare of Colorado citizens because 1) consumers would have a means of identifying competent nutrition professionals, and 2) unscrupulous nutrition practitioners would be restricted from providing inappropriate goods or services.

The DORA sunrise report concluded that the unregulated practice of dietetics and nutrition does not cause significant harm to the public and, therefore, did not recommend the regulation of dietitians and nutritionists. DORA offered several additional reasons for not regulating these occupations: 1) regulation, even merely protecting titles, could reduce public access to alternative modes of nutritional advice from qualified practitioners; 2) regulation would not prevent unqualified practitioners from advising on dietary matters; and 3) existing federal and state regulations and statutes adequately protect the public from the few cases of harm resulting from the unregulated practice of dietetics.

Testimony centered on opposing arguments concerning the need for regulating the nutrition industry. Proponents of regulation stressed the need for federal, state, and local government cooperation to prevent nutritional quackery, which, according to the proponents, costs the public billions of dollars per year. Opponents of regulation insisted that regulation would limit consumers' freedom of choice in obtaining health information and products. The committee voted against recommending legislation in this area.

# Fire Suppression System Installers

The Colorado Fire Protection Association applied for the regulation of fire suppression contractors who sell, install, modify, alter, repair, maintain, and perform maintenance inspections of fire sprinkler systems. The application proposed licensure for fire sprinkler contractors and a requirement that each contractor have an on-site

installer who is certified as qualified in the practical installation of the system according to applicable standards.

In its analysis, DORA found that the potential for public harm is extreme if a fire sprinkler system is installed incorrectly. The installation of fire sprinkler systems is a specialized field requiring specialists in design, installation, and maintenance. Furthermore, state statutes regulating the plumbing occupation specifically exclude fire sprinkler systems. DORA recommended the licensure of fire sprinkler system contractors and installers and suggested a regulatory scheme.

Bill 8 is recommended to create a regulatory program for the fire sprinkler installation industry. The bill establishes the Director of the Division of Fire Safety, Department of Public Safety, as the state fire sprinkler administrator (Section 1). The administrator is empowered to establish the fire sprinkler program, to set standards governing the conduct of fire sprinkler contractors, and to impose disciplinary actions on contractors violating such standards (Section 2).

Instead of licensure, which the applicants requested, the bill requires registration of fire sprinkler installers with the state fire sprinkler administrator (Section 2). Contractors are required to assure that each job is supervised by an on-site installer who is qualified in the layout, fabrication, installation, alteration, servicing, repair, and inspection of fire sprinkler systems.

Under Bill 8, no fire sprinkler system project may be started until all required local permits have been obtained and the job has been registered with and approved by the state administrator. Any working plans and hydraulic calculations submitted for review by the administrator must bear the signature and certification number of either a registered professional engineer or a level three or higher engineering technician certified by the National Institute for the Certification of Engineering Technologists (NICET). Fire sprinkler systems are to be designed and installed in accordance with the applicable standards adopted by the state administrator by rule, by manufacturer's specifications, and by applicable local codes.

The bill creates a certification program for fire safety inspectors and requires that no installation, modification, alteration, or repair of a fire suppression system can be completed and cleared for use until such system has been approved by a certified inspector. Unlawful acts are specified in the bill, and civil as well as criminal penalties for violations of law are provided. A fire suppression cash fund is also created to receive monies collected by the fire suppression program.

# **Interior Designers**

The application of the Colorado Coalition of Interior Designers proposed either title protection or certification for interior designers. (Title protection does not limit who may practice an occupation; it only limits a certain title to those who meet established criteria.) The application stated that regulation will provide the public a

means for identifying interior designers who meet the minimum standards for competent practice and whose practices are ethical and responsible. The coalition asserted that lack of regulation of the industry causes poor workmanship, abuses of title, and non compliance with building codes.

In its sunrise analysis, DORA found that few, if any, complaints against interior designers have been filed with consumer fraud sections of district attorneys' offices or the Attorney General's office. Although several major professional associations for interior designers exist, 75 percent of practicing interior designers do not belong to any one of these organizations. Concluding that the unregulated practice of interior design does not clearly harm or endanger the health, safety, or welfare of the public, DORA recommended against regulation of interior designers.

Interior designers expressed concerns with the unregulated practice of their profession. Many people involved in construction and building contracting who are licensed, such as engineers and architects, are often under the supervision of interior designers who are not licensed. During the redesign of buildings, an interior designer often determines whether reconstruction work will meet building codes, yet no regulation exists to require a minimum level of competence for the interior designer. The committee concluded that the applicants had not proven a need to protect the public through regulation. Committee members also believed that regulating interior designers would not be cost effective and voted against legislation for the regulation of interior designers.

# **Landscape Architects**

A group of landscape architects, under the name of The Landscape Architects Licensure Assistance Work Group, Inc., (L.A. Law, Inc.) applied for licensure of their profession. (The functions performed by landscape architects include land use planning, urban landscape design, project landscape and site design, and water conservation landscape design.) The application stated that the licensure of landscape architects would protect the health, safety, and welfare of the citizens of Colorado by regulating minimum standards of education, experience, and competence. Licensure would also require out-of-state landscape architects to be licensed to practice in this state, just as Colorado landscape architects must be licensed to practice in the surrounding states where licensure is required. The application proposed that architects and engineers be excluded from the regulation of landscape architecture. In addition, the application pointed out that unfair restrictions apply to landscape architects in Colorado because state and federal agencies often are required to hire licensed landscape architects for projects involving federal money.

DORA recommended against regulating landscape architects because the department could not document harm to the public from the unregulated practice of that profession. The DORA analysis pointed out that landscape architects had been regulated in this state for a number of years prior to 1976; in 1976, their board and regulation were repealed. The previous law was for title protection of landscape

architects only. While recognizing the arguments that landscape architects are at a competitive disadvantage in Colorado because they are not licensed, DORA stated that such arguments did not meet the criteria for regulation under the sunrise provision of Colorado law. Following a public hearing, the committee agreed with DORA and voted against legislation to regulate this profession.

### Locksmiths

A group of independent locksmiths filed an application proposing the licensure of locksmiths. A draft bill was submitted with the application which detailed licensure of locksmiths and apprentice locksmiths, including the issuance of a permit to key duplicators and the registration of key duplicating machines. The applicants stated that the benefits of regulation would include protection of the public from unethical locksmithing practices, such as misrepresentation of products or the selling and installation of inferior products by unskilled locksmiths. The applicants asserted that regulation would also protect the public by: maintaining educational levels for locksmiths; insuring that the public is underwritten through the imposition of mandatory insurance requirements on locksmiths, apprentice locksmiths, and key duplicators; and by prohibiting convicted felons from practicing as locksmiths. Further, the applicants stated that physical, emotional, and financial harm to the public can result from the incompetent or unethical practice of locksmithing.

In its sunset analysis, DORA did not recommend the regulation of the locksmithing industry because it could not document harm to the public from the unregulated practice of locksmithing and related occupations. DORA contacted numerous law enforcement agencies regarding the occurrence of crime related to locksmithing activities but found no evidence that locksmithing is a contributing factor to crimes committed as a result of illegal entry. Consumer fraud divisions of numerous district attorneys offices, as well as the state Attorney General's office, could document virtually no cases of the sale and servicing of inferior products by locksmiths. Further, private credentialing for locksmiths is available from the Associated Locksmiths of America.

During the hearing for the application, locksmiths asked for a regulatory board to require certification, training, liability insurance, and personal background checks for locksmiths. The Sunrise Sunset Committee, however, voted against recommending legislation to regulate the locksmithing occupation. Committee members concluded that harm to the public from the unregulated practice of locksmithing had not been demonstrated by the applicants.

# **Massage Therapists**

The Colorado Chapter of the American Massage Therapy Association applied for approval of a licensure program for therapeutic massage therapists. The stated goals of the application were: to obtain an exemption for massage therapists from the

Colorado Massage Parlor Act; to establish educational and professional standards for massage therapists; and to provide an effective method for citizens to identify trained competent massage therapists. In the public hearing for the application, the applicants changed their requests from licensure to title protection. (Under title protection, anyone could practice the occupation, but only registered massage therapists could use that title.)

DORA found no documented harm to the public as a direct result of massage therapy as practiced by trained therapists. DORA did not recommend that massage therapists be licensed but it did recommend that massage therapists be taken out of the Massage Parlor Act (section 12-48.5-101, C.R.S.). DORA concluded that the General Assembly sought to control prostitution that was occurring through the proliferation of massage parlors but did not intend to regulate the practice of massage therapy when the Massage Parlor Code was enacted in 1977.

The committee agreed that the applicants had not demonstrated sufficient threat of public harm from the unregulated practice of massage therapy. The state's physical therapy regulation will be before the committee for a sunset review in 1990, and the massage therapists can work for an inclusion of massage therapy regulation with physical therapy regulation. The committee recommends Bill 9 to exempt a facility operated for the purpose of massage therapy performed by a qualified massage therapist from the definition of "massage parlor" under the Massage Parlor Code.

## **Pesticide Dealer Managers**

The Pesticide/Pesticide Applicators Statutory Revision Task Force filed a sunrise application for the licensing of pesticide "dealer/managers" to coincide with the sunset review of the Pesticide Applicators Act. Pesticide dealer/managers are persons who are either employed by pesticide manufacturing companies or persons who are in the employ of pesticide wholesalers and retailers. Their duties include supervising the sale, storage, and handling of state and federal restricted use pesticides. Furthermore, they often make recommendations on the use of such pesticides.

In its sunrise report, DORA concluded that the unregulated practice of this profession clearly endangers the public and that the public would benefit from regulation of this group. However, DORA concluded that the public could be more adequately protected, and in a more cost-effective manner, by improving regulation of a related occupational group, pesticide consultants. That category would include the applicant group as well as many other persons who are now unregulated.

Representatives of DORA, the Department of Agriculture, and the Pesticide/Pesticide Applicators Statutory Revision Task Force reached a compromise agreement as to a definition for "pesticide consultant." The Sunrise Sunset Committee subsequently agreed to include the regulation of pesticide consultants in Bill 7, which continues the Pesticide Applicators Act (see page 21 for a summary of the sunset review and Bill 7).

## **Real Estate Appraisers**

The Colorado Real Estate Appraiser Certification Steering Committee proposed a voluntary certification program for real estate appraisers. The applicants stated that voluntary certification would identify those persons who have the qualifications to perform appraisal work that requires a higher level of knowledge, experience, ethical conduct, and professional competence than ordinary appraisal work. The proposal was modeled after the regulatory system that governs the accounting profession.

In its report, DORA concluded that a threat to the public health, safety, and welfare posed by the continued lack of regulation of real estate appraisers had been clearly demonstrated by the national savings and loan crisis. This threat was deemed no less immediate for Colorado citizens because of its national scale and impact. Although mismanagement of lending institutions and lack of effective oversight of lenders were noted as the primary causes of the S and L crisis, substandard or fraudulent appraisals often formed the basis on which the bad loans were made. DORA also noted that the federal Financial Institutional Recovery, Reform, and Enforcement Act of 1989 (FIRREA), known as the "S and L Bailout Bill," requires that state certified appraisers perform all appraisals on property that is involved in a transaction related to federal monies, such as Veterans Administration or Federal Housing Administration financing.

The Sunrise Sunset Committee recommends Bill 10 to amend Article 61 of Title 12, C.R.S., by the addition of a new Part 7. The bill declares that the General Assembly intends to implement the requirements of FIRREA by enacting a licensing and certification scheme for real estate appraisers which meets the minimum requirements of the federal law (section 12-61-701, C.R.S.). A Board of Real Estate Appraisers is created in the Division of Real Estate, DORA, to license and certify real estate appraisers (section 12-61-703C.R.S.). The qualifications and powers and duties of the proposed five-member board are specified, including the power to prosecute persons who perform appraisals without a license. The board is authorized to apply for a federal waiver of the July 1, 1991, compliance date for FIRREA requirements.

Three levels of licensure are established -- a basic level of real estate appraiser licensing, a residential level of real estate appraiser certification, and a general level of real estate appraiser certification, all with a three-year renewal cycle (12-61-706 through 709). The bill also provides for the terms of the expiration of appraisers' licenses and certificates, licensure or certification by endorsement from other jurisdictions, and denial by the board of licensure or certification. The board is to prescribe continuing education requirements for licensed and certified appraisers (12-61-706).

Bill 10 specifies prohibited activities on the part of licensees and certificants and provides for disciplinary actions by the board--revocation, suspension, probation, letters of admonition, or administrative fines (12-61-710). Administrative and criminal penalties for violation of the act are specified (12-61-712 and 713). A real

estate appraiser licensing fee cash fund is established in the state treasury to provide monies for the costs of the board and the appraiser division (12-61-705). A sunset date of July 1, 1999, is provided so that the board is subject to review at the same time as the Real Estate Commission (24-34-104).

## **Security Guards**

Four individuals, three members of the security industry and one law enforcement professional, filed an application proposing the regulation of armed and unarmed private security guards. The application stated that the group was seeking the consolidation of current municipal licensing ordinances into one licensing and regulatory program under state authority. The application asserted that because each municipality has different standards for the regulation of security guards, convicted felons are sometimes able to obtain employment as security guards. The applicants proposed two standards to ensure that armed guards are properly trained: 1) twelve hours of instruction which would include legal limitations on the use of weapons, basic weapon handling, safety and maintenance of weapons; and 2) marksmanship training consisting of a passing score on a silhouette target course.

In its analysis, DORA concluded that the public is not being harmed by security guards in such a manner or to a degree that the proposed level of state regulation would be necessary. Since consumers are capable of making reasonably informed choices concerning security services, DORA also concluded that the most cost-effective method of protecting the public -- free competition in the marketplace -- is functioning adequately without state regulation. However, the evidence submitted showed that harm is usually directed towards the security guard during confrontations with armed trespassers. Such confrontations could escalate and involve bystanders. As a consequence, DORA recommended the passage of a statute which would require armed security guards to complete a firearms safety training program approved by the National Rifle Association or the equivalent.

The committee agreed that it needed more information from Colorado cities which regulate security guards before it could make a decision regarding regulation at the state level. A representative of the Colorado Municipal League (CML) was asked to meet with representatives of cities and municipalities, the security guard industry, and law enforcement groups to discuss the issue of state-level regulation and report the findings to the committee by June 1, 1990.

# X-Ray Assistants

The Colorado Society of Radiologic Technologists applied for a sunrise review of licensure of radiologic technologists, persons who operate x-ray machines. The applicants stated objectives were to; 1) solve the problem of uncredentialed operators performing radiographic examinations on human beings; and 2) to reduce unnecessary radiation exposure to the consumer-patient and, therefore, the costs of x-rays.

DORA recommended against regulating radiologic technologists as proposed by the applicants. The applicants demonstrated potential harm to the public but had not shown where specific harm had occurred. DORA concluded that the benefits of regulation would be small compared to the cost of regulating this occupation. DORA recommended an amendment to the current law to allow the Division of Radiation Control, Department of Health, to regulate the technical qualifications of personnel involved with both ionizing and nonionizing (radioactive) radiation. The amendment would give the division the authority to withhold the machine certification stickers of licensees not in compliance with division rules and regulations in regard to the technical qualifications of personnel and safety rules for workers associated with the operation of x-ray machines.

Dr. Geoff Ibbott, a radiation health physicist from the University of Colorado Health Sciences Center, spoke in favor of licensure. He testified that radiation diseases are often identical to spontaneous diseases; therefore, tracking radiation induced carcinogenic diseases is difficult. According to the physicist, 22 percent of radiation diseases are from x-rays and 30 percent of those x-rays are unnecessary. He also stated that according to his colleagues, 90 percent of the practicing radiologic technologists in rural Colorado are not fully qualified in the occupation.

Radiation Control Division representatives testified that since the x-ray machine inspection program began in 1988, approximately half of the 1,600 machines inspected by the division have been found in non compliance with the Department of Health requirements. Furthermore, approximately half of all machines inspected in chiropractors' offices were defective. The committee agreed to send a letter to the Executive Director of the Department of Health expressing concern about the lack of compliance with safety rules by x-ray machine owners.

The committee does not recommend the licensure of x-ray machine assistants but does recommend Bill 11 as a means to enhance the protection of persons using and receiving x-rays. The proposed bill requires the State Board of Health to promulgate rules and regulations setting minimum standards for the qualifications and training of x-ray assistants in any area of the state. The bill provides that on or after January 1, 1992, no health care professional licensed as a podiatrist, chiropractor, dentist, osteopathic or medical doctor, nurse, or physical therapist shall employ any x-ray assistant who does not meet the standards of the minimum qualifications and training set by the State Board of Health. This requirement applies to x-ray use in settings other than licensed hospitals (Section 1).

The Department of Health, during its inspections of x-ray machines, is required to inspect for the qualifications of x-ray assistants operating those machines. The department is to report both the use of substandard equipment and inadequately trained assistants to the appropriate regulatory board or official in the Division of Registrations in the Department of Regulatory Agencies. Under Bill 11, the employment of an unqualified x-ray assistant by a licensed health care professional is a

violation of the respective medical practice act for such individual and is grounds for disciplinary action (Sections 2 through 8).

# D. Sunset Review of Advisory Committees

The statutory directive for the sunset review of advisory committees is found in section 2-3-1203, C.R.S. The committee is responsible for the review of advisory committees to ascertain which have outlived their usefulness and which are beneficial to government by involving private citizens in the daily operations of government. Nine advisory committees were reviewed:

- Advisory Committee Concerning Standards for the Eligibility and Certification of Providers of Alternative Care Services (section 26-4.5-113, C.R.S.);
- Advisory Council to the Division of Employment and Training (section 8-72-105);
- Alcohol and Drug Abuse Advisory Council (section 25-1-208, C.R.S.);
- Governor's Traffic Safety Advisory Committee (section 24-42-101, C.R.S.);
- Medical Assistance and Services Advisory Council (section 26-4-113, C.R.S.);
- State Certificated Personnel Performance Evaluation Council (section 22-9-105, C.R.S.); and
- Technical Advisory Committee to the Joint Review Committee for the Medically Indigent (section 26-15-108, C.R.S.).

The Pesticide/Pesticide Applicator Advisory Committee and the Beekeepers Advisory Committee were not scheduled for sunset review in 1989. Those committees were reviewed and recommended for continuation, however, in conjunction with the sunset reviews of the Pesticide Applicators' Act (page 21 or Bill 7) and the Bee and Bee Products Act (page 20 or Bill 6).

Each advisory committee is required to submit the following information to the Sunrise Sunset Review Committee:

- the names of the current members of the advisory committee;
- all revenues and expenditures, including advisory committee expenses, per diem paid to members, and any travel expenses;

- the dates all advisory committee meetings were held and the number of members attending the meetings;
- a listing of all advisory proposals made by the advisory committee together with an indication as to whether or not each proposal has been acted on, implemented, or enacted into statute; and
- the reasons why the advisory committee should be continued.

The Sunrise Sunset Review Committee recommends Bill 12 as an omnibus bill to continue seven advisory committees without new termination dates. Bill 12 deletes the per diem for members of the Advisory Council to the Division of Employment and Training and staggers the terms of its members. The terms of the members of the Advisory Committee to the Division of Highway Safety are also staggered.

## E. Review of the Necessity of Rules

The Office of Regulatory Reform, DORA, is authorized to notify the Sunrise Sunset Review Committee of any proposed rules which the office believes are unnecessary for the administrative functions of a particular regulatory agency (section 24-34-913, C.R.S.). The committee has the authority to review such rules and to introduce legislation which rescinds or deletes the rules or portions of such rules which the committee believes to be unnecessary.

Greg Romberg, Director, Office of Regulatory Reform, reported that his office reviewed over 200 rules this past year. He described his efforts to work with the Mined Land Reclamation Board to rewrite their rules and regulations. The committee endorsed Mr. Romberg's work with the Department of Social Services to effect rules changes without asking the committee to correct the problem with legislation.

BY REPRESENTATIVE Kopel: also SENATORS DeNier and Owens.

#### A BILL FOR AN ACT

IN CONNECTION 1 CONCERNING BARBERS AND COSMETOLOGISTS. AND.

2 THEREWITH, CONTINUING THE STATE BOARD OF BARBERS AND

3 COSMETOLOGISTS.

### Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Removes the requirement that individuals and shops or salons possess a license to practice barbering or cosmetology. Befines "diploma" and requires a diploma from an approved school as the basic requirement for practicing barbering or cosmetology in this state.

Provides for the staggering of the terms of the members of the state board of barbers and cosmetologists and gives board members, consultants, witnesses, and complainants a good faith immunity for actions taken in their respective capacities. Clarifies the governor's authority to remove board members for cause as including misconduct, incompetence, or neglect of duty. Provides the board with the additional discipline sanctions of administrative fines and letters of admonition.

Removes certain limitations applicable to the practice of cosmeticians. Provides for sanitation inspections of shops and salons to be conducted by the counties where said shops or salons are located. Permits the board to employ persons to assist in conducting school evaluations.

Restructures approval and licensure requirements for beauty and barber schools. Provides a ceiling on the required school term of training for barber and beauty schools. Deletes the specific number of credit hours a student must have before a school may charge for services rendered by that student and provides for the board to establish an appropriate requirement for a minimum number of credit hours by rule and regulation.

Adds civil penalties to existing criminal penalties for practicing or employing someone to practice barbering or cosmetology without a diploma from an approved school. Defines deceptive and unfair trade practices and provides a mechanism for complaints regarding these practices. Empowers the board to issue cease and desist orders to individuals operating a school without a license and to persons practicing without a diploma or in a manner that endangers the public. Grants the board broader investigation and inspection powers. Provides for judicial review of final board action to be the jurisdiction of the court of appeals. Provides for sunset review of the board on a certain date.

Makes it an unfair or deceptive practice for an insurance company to alter insurability of a barber, cosmetologist. manicurist, barber shop, or a beauty salon based on changes in regulation imposed by the act.

Makes conforming amendments.

Be it enacted by the General Assembly of the State of Colorado: 2 SECTION 1. 12-8-101, Colorado Revised Statutes, 1985

3 Repl. Vol., is amended to read:

4 12-8-101. Short title. This article shall be known and

5 may be cited as the "Barber and Cosmetologist Act". of-1977".

6 SECTION 2. 12-8-102, Colorado Revised Statutes, 1985

7 Repl. Vol., is amended to read:

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8 12-8-102. Legislative declaration. The purpose of this

9 article is to enhance and maintain high standards of quality

10 performance for the professions of barbering and

11 cosmetology and their related services in this state; to

12 provide for continuing up-to-date tests for barber and

cosmetology school instructors; and-operators; to insure that students of barbering and cosmetology receive thorough and 14

reliable instruction; and to encourage understanding and

- cooperation among members of the barbering and cosmetology
   professions and their related services.
- 3 SECTION 3. 12-8-103 (10). Colorado Revised Statutes.
- 4 1985 Repl. Vol., is amended, and the said 12-8-103 is further
- 5 amended BY THE ADDITION OF A NEW SUBSECTION to read:
- 6 12-8-103. Definitions. (9.5) "Diploma" means an award
- 7 for the successful completion of an approved prescribed
- 8 program of study in barbering, cosmetology, or manicuring or
- 9 as a cosmetician.
- 10 (10) (a) "Instructor of barbering" means a person who is
- 11 licensed COMPETENT to teach barbering in this state as
- 12 provided in--this--article IN THE RULES AND REGULATIONS
  - PROMULGATED BY THE BOARD.
- 14 (b) "Instructor of cosmetology" means a person who is
- 15 Higensed COMPETENT to teach cosmetology in this state as
- 16 provided in--this--article IN THE RULES AND REGULATIONS
- 17 PROMULGATED BY THE BOARD.
- 18 SECTION 4. 12-8-104 (1), Colorado Revised Statutes, 1985
- 19 Repl. Vol., is amended to read:
- 20 12-8-104. State board of barbers and cosmetologists.
- 21 (1) There is hereby created in the division of registrations
- 22 in the department of regulatory agencies a state board of
- the dept. smelle of regarded y agencycle is been been ex-
- 23 barbers and cosmetologists consisting of five members to be
- 24 appointed by the governor. Two members shall be lisensed--in
- 25 Golorado---to---engage---in---the---practice---of cosmetology
- 26 PRACTITIONERS: two members shall be licensed--in--Golorado--to
- 27 engage--in--the--practice--of barbering PRACTITIONERS; and one

- 1 member shall be from the general public who is not licensed or
  - employed in the practice of barbering or cosmetology and who
- 3 has no financial interest in the practice of barbering or
- 4 cosmetology. NO MEMBER SHALL BE AN OWNER OF A BARBER SCHOOL
- 5 OR A BEAUTY SCHOOL. The professional members shall have been
- 6 actively employed in their professions at least two years
- 7 immediately preceding their appointment and shall be active in
- 8 their professions while serving on the board. No more than
- 9 three members shall be appointed from the metropolitan area
- 10 composed of the city and county of Denver and Adams, Arapahoe,
- 11 Jefferson, and Boulder counties. Each member shall be
- 12 appointed for a term of three years; EXCEPT THAT, OF THE TERMS
- 13 SCHEDULED TO BEGIN ON JULY 1, 1989, THE TERMS OF ONE BARBERING
- 14 PRACTITIONER AND ONE COSMETOLOGY PRACTITIONER. WHO SHALL BE
- 15 DETERMINED BY THE GOVERNOR, SHALL EXPIRE ON JULY 1, 1990, THE
- 16 TERM OF THE MEMBER FROM THE GENERAL PUBLIC SHALL EXPIRE ON
- 17 JULY 1. 1991 AND THE TERMS OF THE TWO REMAINING MEMBERS SHALL
- 18 EXPIRE ON JULY 1, 1992. Any interim appointment necessary to
- 19 fill a vacancy which has occurred by any reason other than
- 20 expiration of term shall be for the remainder of the term of
- 21 the individual member whose office has become vacant. No
- 22 person shall be appointed on-or-after-July-1-1977, to serve
- 23 more than two terms as a member of the board. The governor may
- 24 remove any board member for cause. WHICH SHALL INCLUDE BUT
- 25 NEED NOT BE LIMITED TO MISCONDUCT, INCOMPETENCE, OR NEGLECT OF
- 26 DUTY.

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27 SECTION 5. 12-8-106, Colorado Revised Statutes, 1985

- 1 Repl. Vol., is amended to read:
- 2 12-8-106. Meetings quorum rules. The board shall
- 3 meet in-January-and-July-of-each-year-and at such other times
- 4 as the board may direct. Three members of the board shall
- 5 constitute a quorum for the transaction of business. All
- 6 decisions of the board shall require an affirmative vote of a
- majority of the members present at such board meeting. If any
- 8 board member has more than two unexcused absences from
- 9 regularly scheduled or called meetings in any calendar year,
- 10 the board shall ask the governor to appoint a new member in
- 11 his place. The board shall prescribe rules for its
- 12 government. and-have-a-seal-with--which--te--authenticate--its
- 13 acts-

- 14 SECTION 6. 12-8-108, Colorado Revised Statutes, 1985
- 15 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 16 read:
- 17 12-8-108. Powers and duties of the board. (1) The
- 18 board has the following powers and duties:
- 19 (a) To promulgate, in accordance with article 4 of title
- 20 24. C.R.S., such rules and regulations as are necessary for
- 21 the administration of this article:
- 22 (b) To supervise and inspect barber schools and beauty
- 23 schools and to revoke, suspend, deny, or place on probation
- 24 licenses upon proof of violation of the rules and regulations
- 25 established by the board or violation of the statutes of this
- 26 state:
- 27 (c) To supervise and regulate the industries of

- barbering and cosmetology of this state in accordance with
- 2 this article, but nothing contained in this article shall be
- 3 construed to abrogate the status, force, or operation of any
- 4 provisions of any public health law of this state or any local
- 5 health ordinance or regulation;
- (d) To prescribe standards and approve curricula for
- 7 educational programs preparing persons for the practice of
- 8 barbering or cosmetology under this article in conformity with
- 9 section 12-8-125, including minimum criteria for quality of
- 10 education, ethical business practices, and fiscal
- 11 responsibility:

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- 12 (e) To deny or withdraw approval from educational
- 13 programs for failure to meet prescribed standards;
- 14 (f) To investigate, as it deems necessary, all suspected
- 15. or alleged violations of this article, including the physical
- 16 inspection of school facilities and records;
- 17 (g) Through its designated agents, to subpoena such
- 18 books, records, or documents as it deems necessary for a
- 19 complete investigation of any suspected or alleged violation
- 20 of this article and to compel the attendance of witnesses and
- 21 the giving of testimony and documents for any proceeding
- 22 conducted by the board pursuant to such investigation;
- 23 (h) By and through the attorney general of this state,
- 24 to apply to a court of competent jurisdiction for an order
- 25 enjoining any act or practice which constitutes a violation of
- 26 this article. Upon a showing to the satisfaction of the court
- 27 that a person is engaging or intends to engage in any such act

- 1 or practice, an injunction, temporary restraining order, or
- 2 other appropriate order shall be granted by such court,
- 3 regardless of the existence of another remedy therefor. The
- 4 requirements for notice, hearing, duration of any injunction
- 5 or temporary restraining order issued pursuant to this
- 6 paragraph (h), or other similar matter shall be in accordance
- 7 with the Colorado rules of civil procedure:
- 8 (i) To send letters of admonition, when a complaint or
- 9 an investigation discloses a violation of this article which.
- 10 in the opinion of the board, does not warrant formal action
- 11 but which should not be dismissed as being without merit, and
- 12 such letter of admonition shall be sent to the person against
- 13 whom the complaint was made by certified mail and a copy
- 14 thereof to the person making the complaint, but such person
- 15 complained against shall be advised that he has the right to
- 16 request in writing, within twenty days after proven receipt of
- 17 the letter, that formal disciplinary proceedings be initiated
- 18 against him to adjudicate the propriety of the conduct upon
- 19 which the letter of admonition is based. If such request is
- 20 timely made, the letter of admonition shall be deemed vacated.
- 21 and the matter shall be processed by means of formal
- 22 disciplinary proceedings:
- 23 (j) To issue cease and desist orders pursuant to section
- 24 12-8-127.5.
- 25 SECTION 7. 12-8-111, Colorado Revised Statutes, 1985
- 26 Repl. Vol., is amended to read:
- 27 12-8-111. Application form. Each applicant for

- l examination LICENSURE OR APPROVAL shall file with the board.
- 2 or its designee, a written application in such form as the
- 3 board may require to set forth the qualifications of the
- 4 applicant and shall submit satisfactory-proof-of-the-required
- 5 age-and-education OTHER INFORMATION AS THE BOARD MAY REQUIRE.
- 6 All fees for examinations -- and licenses shall be paid in
- 7 advance, except as otherwise provided in this article.
- 8 SECTION 8. 12-8-114, Colorado Revised Statutes, 1985
- 9 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 10 read:
- 11 12-8-114. Qualifications of practitioners. On and after
- 12 July 1, 1990. all barbers, manicurists, cosmeticians, and
- 13 cosmetologists shall possess a valid diploma to practice
- 14 barbering or cosmetology in this state.
- 15 SECTION 9. 12-8-115 (2), Colorado Revised Statutes, 1985
- 16 Repl. Vol., is amended to read:
- 17 12-8-115. Renewal of license. (2) All licenses shall
- 18 be issued for a period not to exceed three years, as
- 19 determined by the executive director of the department of
- 20 regulatory agencies. In--the-ease-of-a-license-for-a-barber
- 21 sekool,-beauty--sekool,--barberskop,--or--beauty--salon, The
- 22 expiration date shall be determined by the original date of
- 23 the establishment of such-business THE SCHOOL.
- 24 SECTION 10. 12-8-118, Colorado Revised Statutes, 1985
- 25 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 26 read:
- 27 I2-8-118. Reciprocity. (1) The board, upon the request

- of any person or on its own motion, shall verify that an out-of-state diploma represents credentials from a school with substantially equivalent requirements to schools located in the state of Colorado.
- (2) If a person holds a valid license or certificate of registration to practice barbering or cosmetology from a state other than Colorado, where such person would have been required to possess a diploma to obtain such credential, and the diploma was from a school with requirements substantially equivalent to schools located within the state of Colorado, then such credential shall be considered the equivalent of a diploma for the purposes of practicing barbering or cosmetology in this state.
- (3) To ensure that Colorado practitioners seeking licensure or reciprocity in states which require a license are not penalized because they do not possess a license, the board is authorized to produce documentation verifying that an individual is authorized to practice in Colorado and meets the qualifications required by law to practice in Colorado, and such verification shall be in whatever form is deemed necessary by the state requesting verification. The board is hereby authorized to establish and collect a fee for providing this documentation.
- 24 SECTION 11. 12-8-119, Colorado Revised Statutes, 1985 25 Repl. Vol. is amended to read:
- 26 12-8-119. <u>Issuance of license display</u>. If an applicant for examination-to-practice-barbering-or-cosmetology

- passes-such-examination--to--the--satisfaction--of--the--board APPROVAL AND LICENSURE OF A SCHOOL HAS MET ALL REQUIREMENTS OF THE BOARD and has paid the required fee and complies with the requirements of this article, the board shall issue a license to that effect. TO ENSURE THAT THE COSTS OF LICENSE FEES DO NOT JEOPARDIZE SMALLER SCHOOLS. THE BOARD IS DIRECTED TO ESTABLISH A FORMULA TO COMPUTE LICENSE FEES WHICH IMPOSES A FLAT FEE FOR ALL SCHOOLS AND ADDS AN ADDITIONAL AMOUNT BASED UPON THE AVERAGE NUMBER OF STUDENTS ENROLLED AT EACH INDIVIDUAL SCHOOL. Such license shall be evidence that the person OWNER to whom it is issued is entitled to engage PROVIDE INSTRUCTION in the practices eccupation. --- or eccupations stipulated therein AT A SPECIFIED LOCATION. Such license shall be conspicuously displayed in his THE principal
- SECTION 12. 12-8-120 (1), Colorado Revised Statutes, 17 1985 Repl. Vol., is amended to read:

office or place of business or-employment OF SAID SCHOOL.

- 12-8-120. <u>License required</u>. (1) It is unlawful for any person, public school district, or public institution of higher education in this state to engage in, or to attempt to engage in, er-te-teach-the-eccupations-ef-barbering-er cosmetology or to conduct a barber school barbershep; beauty salen; or beauty school in this state unless such person, public school district, or public institution of higher education first obtains a license as provided by this article.
- 26 SECTION 13. 12-8-121 (2) and (3), Colorado Revised
- 27 Statutes, 1985 Repl. Vol., are amended to read:

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- 12-8-121. Exemptions. (2) Nothing in this article shall prohibit the teaching of barbering or cosmetology in a barbershop or beauty salon to licensees PERSONS POSSESSING A DIPLOMA regularly employed in such salon and—licensed—under this—article during the regular course of business of such salon.
- (3) No BARBER OR beauty school shall operate within this state unless a proper license under this article has been obtained; and every person teaching cosmetology except-when actually-demonstrating-under-the--supervision--of--a--licensed instructor--of-cosmetology; OR BARBERING shall be considered a BARBER OR beauty school and shall comply with all of the requirements in this article applying to BARBER AND beauty schools.
- 15 SECTION 14. 12-8-122, Colorado Revised Statutes, 1985 16 Repl. Vol., is amended to read:
  - 12-8-122. <u>Board may employ aid compensation</u>. The board may employ any QUALIFIED person licensed-pursuant-to this-article for the purpose of conducting examinations SCHOOL EVALUATIONS. Such persons shall not be connected with any school teaching barbering or cosmetology. Any person so employed by the board may receive for his services not-more than-fifty-dollars COMPENSATION for each day employed in the actual discharge of his official duties and his actual and necessary expenses incurred, TO BE SET BY THE BOARD upon the approval of the executive director of the department of regulatory agencies.

- SECTION 15. 12-8-123, Colorado Revised Statutes, 1985
  Repl. Vol., is amended to read:
- 3 12-8-123. Inspections. The board, in coordination with 4 the department of health, shall promulgate rules and regulations for proper safety and sanitary conditions in the 5 6 conduct and management of barber schools barbershops. -- beauty salens, and beauty schools in this state, and the board shall 7 provide for the inspection of all barber schools barbershops. beauty--salens, and beauty schools. Inspections-shall-be-held at-least-once-every-three-years, and the board-may-provide for 10 11 additional-inspections--at--its--discretion UPON COMPLAINT. 12 INSPECTIONS OF BARBERSHOPS, BEAUTY SALONS, AND RENTAL BOOTHS THEREIN OPERATED BY INDEPENDENT PRACTITIONERS SHALL BE PERFORMED BY THE COUNTY HEALTH DEPARTMENT FOR THE COUNTY IN 14 WHICH THE SHOPS OR SALONS ARE LOCATED, AND THE COUNTIES ARE 15 16 HEREBY AUTHORIZED TO ESTABLISH AND COLLECT A FEE FOR SUCH 17 INSPECTIONS.
- 18 SECTION 16. 12-8-125, Colorado Revised Statutes, 1985 19 Repl. Vol., is amended to read:
- 20 12-8-125. License for barber school and beauty school-21 requirements. (1) Any person, public school district, or 22 public institution of higher education shall apply to the 23 board for a license as a BARBER OR beauty school. Every 24 application for a license shall be made in compliance with 25 the provisions of this article, and, except in the case of an 26 application of a public school district or public institution 27 of higher education, every application for a license shall be

- 1 accompanied by a license fee as provided in section 12-8-116.
- 2 (2) No BARBER SCHOOL OR beauty school shall be granted a
- 3 license unless it has-assigned-to-its-staffy-as-a--consultant;
- 4 a--person--licensed--by-this-state-to-practice-an-unlimited-or
- limited-branch-of-medicine;-employs-and-maintains-a-sufficient
- number--of--competent--instructors--licensed--as--such---and
- 7 requires a school term of training of not less-than-one MORE
- 8 THAN ONE thousand SIX HUNDRED FIFTY hours for a complete
- 9 course comprising a combination-of-the-practice-of-cosmetology
- 10 CURRICULUM APPROVED BY THE BOARD, including practical
- 11 demonstrations, written or oral tests, and practical
- 12 instructions in sanitation, sterilization, and the use of
- 13 antiseptics, cosmetics, and electrical appliances, consistent
- 14 with the practical and theoretical requirements applicable to
- 15 BARBERING, cosmetology, MANICURING, AND THE PRACTICES OF
- 16 COSMETICIANS.

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- 17 (3) IN ESTABLISHING THE CRITERIA REQUIRED BY THIS
- 18 SECTION, THE STATE BOARD SHALL OBSERVE AND REQUIRE COMPLIANCE
- 19 WITH AT LEAST THE FOLLOWING MINIMUM STANDARDS FOR ALL SCHOOLS:
- 20 (a) THAT THE SCHOOL CAN DEMONSTRATE THAT IT HAS
- 21 SUFFICIENT FINANCIAL RESOURCES TO:
- 22 (I) FULFILL ITS COMMITMENTS TO STUDENTS:
- 23 (II) MAKE REFUNDS OF TUITION AND FEES TO THE EXTENT AND
- 24 IN THE MANNER SET FORTH IN THIS ARTICLE; AND
  - (III) MEET THE SCHOOL'S FINANCIAL OBLIGATIONS;
- 26 (b) THAT THE SCHOOL SHALL FURNISH AND MAINTAIN A SURETY
- 27 BOND IN THE MINIMUM AMOUNT OF TEN THOUSAND DOLLARS, EXECUTED

- 1 BY THE APPLICANT AS PRINCIPAL AND BY A SURETY COMPANY
- 2 QUALIFIED AND AUTHORIZED TO DO BUSINESS IN THIS STATE AS
- 3 SURETY, AND SUCH BOND SHALL BE CONDITIONED UPON COMPLIANCE
- 4 WITH THE PROVISIONS OF THIS ARTICLE AND WITH THE RULES AND
- 5 REGULATIONS PROMULGATED UNDER THIS ARTICLE:
- 6 (c) THAT THE EDUCATIONAL SERVICES ARE SUCH AS WILL
- 7 ADEQUATELY ACHIEVE THE STATED OBJECTIVES FOR WHICH THE
- B EDUCATIONAL SERVICES ARE OFFERED;
- 9 (d) THAT THE SCHOOL HAS ADEQUATE FACILITIES, EQUIPMENT,
- 10 INSTRUCTIONAL MATERIALS, INSTRUCTIONAL STAFF, AND OTHER
- 11 PERSONNEL TO PROVIDE EDUCATIONAL SERVICES NECESSARY TO MEET
- 12 THE STATED OBJECTIVES FOR WHICH THE EDUCATIONAL SERVICES ARE
- 13 OFFERED;
- 14 (e) THAT THE EDUCATION AND EXPERIENCE QUALIFICATIONS OF
- 15 ADMINISTRATORS, INSTRUCTIONAL STAFF, AND OTHER PERSONNEL ARE
- 16 SUCH AS WILL ADEQUATELY INSURE THAT THE STUDENTS WILL RECEIVE
- 17 EDUCATIONAL SERVICES CONSISTENT WITH THE STATED OBJECTIVES FOR
- 18 WHICH THE EDUCATIONAL SERVICES ARE OFFERED:
- 19 (f) THAT THE SCHOOL PROVIDES EACH PROSPECTIVE STUDENT
- 20 WITH A SCHOOL CATALOG AND OTHER PRINTED INFORMATION DESCRIBING
- 21 THE EDUCATIONAL SERVICES OFFERED, INCLUDING ENTRANCE
- 22 REQUIREMENTS, PROGRAM OBJECTIVES, LENGTH OF PROGRAMS, SCHEDULE
- 23 OF TUITIONS, FEES, ALL OTHER CHARGES, AND EXPENSES NECESSARY
- 24 FOR THE COMPLETION OF THE PROGRAM OF STUDY, CANCELLATION AND
- 25 REFUND POLICIES, AND SUCH OTHER MATERIAL FACTS CONCERNING THE
- 26 SCHOOL AND THE PROGRAM OF INSTRUCTION THAT ARE LIKELY TO
- 27 AFFECT THE DECISION OF A STUDENT TO ENROLL THEREIN AS REQUIRED.

- 1 BY THE BOARD AND THAT SUCH INFORMATION IS PROVIDED TO A
- 2 PROSPECTIVE STUDENT PRIOR TO THE COMMENCEMENT OF CLASSES AND
- 3 THE EXECUTION OF ANY ENROLLMENT AGREEMENT OR CONTRACT:
- 4 (q) THAT. UPON SATISFACTORY COMPLETION OF TRAINING. THE
- 5 STUDENT IS GIVEN APPROPRIATE EDUCATIONAL CREDENTIALS BY SAID
- 6 SCHOOL WHICH SHALL INCLUDE A DIPLOMA; EXCEPT THAT THE SCHOOL
- 7 MAY REQUIRE THE PAYMENT OF ALL TUITION AND FEES DUE AT THE
- 8 TIME OF COMPLETION:
- 9 (h) THAT ADEQUATE EDUCATIONAL, FINANCIAL, AND OTHER
- 10 RECORDS ARE MAINTAINED BY THE SCHOOL;
- 11 (i) THAT THE SCHOOL ADHERES TO PROCEDURES, STANDARDS,
- 12 AND POLICIES SET FORTH IN THE SCHOOL CATALOG AND OTHER PRINTED
- 13 MATERIALS;
- 14 (i) THAT THE SCHOOL IS MAINTAINED AND OPERATED IN
- 15 COMPLIANCE WITH ALL PERTINENT ORDINANCES AND LAWS, INCLUDING
- 16 RULES AND REGULATIONS ADOPTED PURSUANT THERETO. RELATIVE TO
- 17 THE HEALTH AND SAFETY OF ALL PERSONS UPON THE PREMISES:
- 18 (k) THAT THE PRINCIPAL OWNERS. OFFICERS. AGENTS.
- 19 ADMINISTRATORS, AND INSTRUCTORS ARE OF GOOD REPUTATION AND
- 20 COMPETENT TO DISCHARGE THEIR RESPONSIBILITIES:
- 21 (1) THAT THE SCHOOL PROVIDES THE STUDENT WITH A COPY OF
- 22 THE EXECUTED ENROLLMENT AGREEMENT OR CONTRACT. AT THE TIME OF
- 23 ENROLLMENT, WHICH COMPLIES WITH THIS ARTICLE;
- 24 (m) THAT THE SCHOOL ADHERES TO A POLICY FOR THE
- 25 CANCELLATION, SETTLEMENT, AND REFUND OF TUITION AND FEES WHICH
- 26 COMPLIES WITH THIS ARTICLE:

(n) THAT THE SCHOOL SHALL SUBMIT TO THE BOARD THE NAME

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- 1 AND COLORADO ADDRESS OF A DESIGNATED AGENT UPON WHOM ANY
- 2 PROCESS, NOTICE, OR DEMAND MAY BE SERVED, AND SUCH AGENT SHALL
- 3 BE MAINTAINED CONTINUOUSLY. NOTHING CONTAINED IN THIS SECTION
- 4 SHALL LIMIT OR AFFECT THE RIGHT TO SERVE ANY PROCESS. NOTICE.
- 5 OR DEMAND REQUIRED OR PERMITTED BY LAW TO BE SERVED UPON A
- 6 FOREIGN CORPORATION IN ANY OTHER MANNER NOW OR HEREAFTER
- 7 PERMITTED BY LAW.

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- 8 (o) THAT THE SCHOOL SHALL NOT DENY ENROLLMENT OF A
- 9 STUDENT OR MAKE ANY DISTINCTION OR CLASSIFICATION OF STUDENTS
- 10 ON ACCOUNT OF RACE, COLOR, CREED, NATIONAL ORIGIN, OR SEX.
- 11 SECTION 17. 12-8-126, Colorado Revised Statutes, 1985
- 12 Repl. Vol., is amended to read:
- 13 12-8-126. Barber and beauty school operation. (1) Each
- 14 BARBER AND beauty school shall orient students to the
- 15 functions and purposes of the BARBER AND cosmetology
  - profession. Each BARBER AND beauty school shall make
- 17 available to each student a copy of the state BARBER AND
- 18 cosmetology laws and a copy of the rules and regulations
- 19 promulgated by the board. A copy of the beauty school rules
- 20 and regulations shall be provided by such beauty school to
- 21 each student at the time of his enrollment. Each of the said
- 22 materials shall be read and explained to each student. Each
- 23 beauty school shall obtain and keep on file a receipt signed
  - by the student, or by the student and his parent if the
- 25 student is under eighteen years of age, showing that the
- 26 student has received and understands said information.
  - (2) No student or beauty school shall be permitted to

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1 charge for BARBER QR cosmetology services rendered by	i	charge	for	BARBER	QR	cosmetology	services	rendered	b
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- student who has received-less--tham--three--hundred--hours--of
- instruction--in--cosmetology NOT RECEIVED THE MINIMUM HOURS OF 3
- BASIC INSTRUCTION IN HIS RESPECTIVE COURSE AS ESTABLISHED IN
- THE RULES AND REGULATIONS OF THE BOARD.
- 6 SECTION 18, 12-8-127, Colorado Revised Statutes, 1985
- 7 Repl. Vol... is amended to read:
- 8 12-8-127. Penalty. (1) Any person practicing barbering
- or cosmetology, or any of the practices thereof, who-maintains
- 10 WITHOUT A DIPLOMA. MAINTAINING a barber school barbershop.
- 11 beauty-salon- or beauty school, or acts ACTING in any capacity
- 12 wherein a license OR DIPLOMA is required without a license OR
- 13 BIPLOMA: AS provided for in this article: any person knowingly
- 14 employing a barber or cosmetologist who has not obtained such

license DIPLOMA: any person who falsely pretends to be

qualified to practice such occupation; any person who permits

practice barbering or cosmetology without a license-from-the

- anyone in his employ or under his supervision or control to
- 19 beard DIPLOMA: any person who obtains or attempts to obtain a
- license OR DIPLOMA for money other than the required fee; and 20
- any person who willfully fails to display a license as 21
- 22 required by this article commits a elass-3 CLASS 2 misdemeanor
- 23 and shall be punished as provided in section 18-1-106, C.R.S.
- 24 (2) IN ADDITION TO ANY OTHER PENALTY. ANY PERSON WHO
- 25 VIOLATES THE PROVISIONS OF THIS ARTICLE OR THE RULES AND
- 26 REGULATIONS OF THE BOARD PROMULGATED UNDER THIS ARTICLE MAY BE
- 27 PENALIZED BY THE BOARD UPON A FINDING OF A VIOLATION PURSUANT

TO ARTICLE 4 OF TITLE 24, C.R.S., AS FOLLOWS:

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- (a) IN THE FIRST ADMINISTRATIVE PROCEEDING AGAINST ANY 2 PERSON. A FINE OF NOT LESS THAN ONE HUNDRED DOLLARS BUT NOT 3 MORE THAN FIVE HUNDRED DOLLARS PER DAY PER VIOLATION:
- 5 (b) IN ANY SUBSEQUENT ADMINISTRATIVE PROCEEDING AGAINST ANY PERSON FOR TRANSACTIONS OCCURRING AFTER A FINAL AGENCY ACTION DETERMINING THAT A VIOLATION OF THIS ARTICLE HAS 7 OCCURRED. A FINE OF NOT LESS THAN ONE THOUSAND DOLLARS BUT NOT 8 MORE THAN TWO THOUSAND DOLLARS PER DAY PER VIOLATION. q
  - (3) ANY PERSON WHO IS FOUND TO HAVE COMMITTED A VIOLATION PURSUANT TO SUBSECTION (2) OF THIS SECTION SHALL PAY FOR THE COSTS INCURRED IN BRINGING AND CONDUCTING SUCH ADMINISTRATIVE PROCEEDING.
- (4) ALL FINES COLLECTED PURSUANT TO THIS ARTICLE SHALL 14 BE CREDITED TO THE GENERAL FUND. 15
- SECTION 19. Article 8 of title 12. Colorado Revised 16 17 Statutes, 1985 Repl. Vol., as amended, is amended BY THE 18 ADDITION OF A NEW SECTION to read:
- 12-8-127.5. Penalties cease and desist orders. 19
- (1) (a) If. as the result of an investigation of a complaint 20
- by any person or of an investigation on the board's own 21
- motion, the board initiates and conducts a hearing and, on the 22
- 23 basis of evidence presented at the hearing, a majority of the
- 24 board determines that any person who is acting or has acted
  - without the required license or diploma, or is otherwise in
- 26 violation of this article, or is acting in a manner that is a
- 27 threat to the health and safety of the public, the board may

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- issue an order to cease and desist such activity. The order
  shall set forth the statutes and rules and regulations alleged
  to have been violated, the facts alleged to have constituted
  the violation, and the requirement that all unlawful acts
  cease forthwith. The hearing shall be conducted in accordance
  with the provisions of article 4 of title 24, C.R.S.
  - (b) In the event that any person fails to comply with a cease and desist order, the board may request the attorney general or the district attorney for the judicial district in which the alleged violation exists to bring, and if so requested he shall bring, a suit for a temporary restraining order and for injunctive relief to prevent any further or continued violation of the order.
- 14 (c) No stay of a cease and desist order shall be issued 15 before a hearing thereon involving both parties.
- (d) Matters brought before a court pursuant to this section shall have preference over other matters on the court's calendar.
- 19 SECTION 20. 12-8-128, Colorado Revised Statutes, 1985 20 Repl. Vol., is amended to read:
  - 12-8-128. Enforcement. It is the duty of the several district attorneys of EACH JUDICIAL DISTRICT OF this state and the attorney general of this state to prosecute all persons charged with the violation of any of the provisions of this article. It is the duty of the administrator of the board, under the direction of the board, to aid said attorneys in the enforcement of this article.

- SECTION 21. 12-8-129, Colorado Revised Statutes, 1985
  Repl. Vol., is amended to read:
- 12-8-129. Investigations. The practice and procedure of 3 the board with respect to any investigation by the board authorized by this article shall be in accordance with rules 6 and regulations promulgated by the board, which rules and 7 regulations shall provide for, reasonable--notice--to--all 8 persons--affected--by--orders--made--by--the--board--for--such 9 investigations-and-shall-also-provide-opportunity-to-be--heard 10 either-in-person-or-by-counsel-and-to-introduce-testimony-at-a public--hearing--held-for-that-purpose BUT NEED NOT BE LIMITED 11 12 TO, INVESTIGATION POWERS, INCLUDING THE RIGHT TO ENTER THE 13 PREMISES OF ANY SCHOOL LICENSED UNDER THIS ARTICLE AT ANY TIME 14 SAID SCHOOL IS OPEN FOR BUSINESS OR HAS STUDENTS PRESENT ON 15 THE PREMISES.
- 16 SECTION 22. 12-8-130, Colorado Revised Statutes, 1985 17 Repl. Vol., is amended to read:
- 18 12-8-130. Persons licensed or registered under previous 19 law. The holder of a valid Colorado license or certificate of 20 registration to practice barbering or cosmetology to-operate-a 21 barbershop-or-beauty-salon,-to-operate-a-barber-school,-barber 22 eellege,-or-beauty-school,-to-practice--as--an--instructor--of 23 barbering-or-cosmetology,-or-to-practice-as-a-manicurist-prior 24 to--July-1-1977, PRIOR TO JULY 1, 1990, shall be deemed to be 25 licensed POSSESS A DIPLOMA under the provisions of this article. IF SAID HOLDER DOES NOT POSSESS A DIPLOMA OR OTHER 26 27 DOCUMENTATION EVIDENCING GRADUATION FROM AN APPROVED SCHOOL,

- 1 AND THE HOLDER CANNOT OBTAIN A DUPLICATE ORIGINAL FROM THE
- 2 SCHOOL THE HOLDER MAY OBTAIN A DOCUMENT FROM THE BOARD
- 3 INDICATING THE RIGHT TO PRACTICE ANY SUCH OCCUPATION LICENSED
- 4 PRIOR TO JULY 1. 1990. THE BOARD IS HEREBY AUTHORIZED TO
- 5 ESTABLISH AND COLLECT A FEE FOR THIS DOCUMENT. A BARBER OR
- 6 BEAUTY SCHOOL HOLDING A LICENSE PRIOR TO JULY 1, 1990, SHALL
- 7 BE DEEMED LICENSED UNDER THE PROVISIONS OF THIS ARTICLE BUT
- 8 SHALL BE REEVALUATED FOR CONTINUED APPROVAL UNDER THE
- 9 PROVISIONS OF THIS ARTICLE IN EFFECT ON AND AFTER JULY 1,
- 10 1990. PRIOR TO RENEWAL OF SAID LICENSE. IF THE BOARD CANNOT
- 11 PERFORM THE REQUIRED REEVALUATION PRIOR TO THE EXPIRATION OF
- 12 THE EXISTING LICENSE, THE BOARD MAY GRANT A TEMPORARY LICENSE
- 13 THAT WILL BE EFFECTIVE UNTIL THE REEVALUATION IS PERFORMED.
- 14 BUT UNDER NO CIRCUMSTANCE SHALL A TEMPORARY LICENSE BE
- 15 EFFECTIVE FOR MORE THAN ONE YEAR.
- 16 SECTION 23. 12-8-131 (7), Colorado Revised Statutes.
- 17 1985 Repl. Vol., is amended to read:
- 18 12-8-131. Disciplinary proceedings administrative law
- 19 judges judicial review. (7) Final board action may be
- 20 judicially reviewed. and-judicial---proceedings---for---the
- 21 enforcement -- of -- a-board-order-may-be-instituted-in-accordance
- 22 with-section-24-4-196--C-R-S- THE COURT OF APPEALS SHALL HAVE
- 23 INITIAL JURISDICTION TO REVIEW ALL FINAL ACTIONS AND ORDERS
- 24 THAT ARE SUBJECT TO JUDICIAL REVIEW. SUCH PROCEEDINGS SHALL
- 25 BE CONDUCTED IN ACCORDANCE WITH SECTION 24-4-106 (11), C.R.S.
- 26 SECTION 24. The introductory portion to 12-8-132 (1) and
- 27 12-8-132 (1) (b), (1) (c), (1) (e), (1) (i), and (1) (j),

- 1 Colorado Revised Statutes, 1895 Repl. Vol., are amended, and
- 2 the said 12-8-132 (1) is further amended BY THE ADDITION OF A
- 3 NEW PARAGRAPH. to read:
- 4 12-8-132. Grounds for denial, revocation, or suspension
- 5 of license. (1) The board may deny, revoke, MAKE
- PROBATIONARY, or suspend any license issued under its
- 7 authority pursuant to this article upon proof that the
- 8 licensee:
- 9 (b) Has made any misstatement on his application for
- 10 licensure to practice--barbering--er--cosmetology OPERATE A
- 11 BARBER OR BEAUTY SCHOOL:
- 12 (c) Is incompetent TO OPERATE A BARBER OR BEAUTY SCHOOL:
- 13 (e) Has willfully violated any of the provisions of this
- 14 article;
- 15 (i) Fails to comply with the sanitation rules
- 16 promulgated by the board as provided in section 12-6-123
- 17 12-8-109; er

- (j) Is quilty of willful misrepresentation; OR
- 19 (k) Engages in deceptive trade or sales practices, which
- 20 shall include but not be limited to:
- 21 (I) A school or agent making or causing to be made any
- 22 statement or representation, oral, written, or visual, in
- 23 connection with the offering of educational services if such
- 24 school or agent knows or reasonably should have known the
- 25 statement or representation to be false, substantially
- 26 inaccurate, or misleading;
- 27 (II) A school or agent representing falsely, directly

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- 1 or by implication, through the use of a trade or business name 2 or in any other manner, including the use of "help wanted" or 3 other employment columns in a newspaper or other publication. that it is an employment agency or agent or authorized training facility for another industry or member of such 6 industry or to otherwise deceptively conceal the fact that it 7 is a school:
- 8 (III) A school or agent adopting a name, trade name, or 9 trademark which represents falsely, directly or by 10 implication, the quality, scope, nature, size, or integrity of 11 the school or its educational services:
  - (IV) A school or agent representing falsely, directly or by implication, that students completing a course or program of instruction successfully may transfer credit therefor to any institution of higher education:
  - (V) A school or agent representing falsely, directly or by implication, in its advertising or promotional materials or in any other manner, the size, location, facilities, or equipment of the school, the number or educational experience qualifications of its faculty, the extent or nature of any approval received from any state agency, or the extent or nature of any accreditation received from any accrediting agency or association:
  - (VI) A school or agent providing prospective students with any testimonials, endorsements, or other information which has the tendency to mislead or deceive prospective students or the public regarding current practices of the

1 school, current conditions for employment opportunities, or probable earnings in the industry or occupation for which the educational services were designed or as a result of the completion of any such educational service; and

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- (VII) A school or agent enrolling a student when it is reasonably obvious that the student is unlikely to complete successfully a program of study or is unlikely to benefit from the program of study.
- SECTION 25. Article 8 of title 12. Colorado Revised Statutes, 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF THE FOLLOWING NEW SECTIONS to read:
- 12-8-132.5. Complaints of deceptive trade or sales practices. (1) Any person claiming loss of tuition or fees as a result of a deceptive trade or sales practice as set forth in section 12-8-132 (1)(k) by a school or agent thereof may file with the board a notarized written complaint against such school or such agent. The complaint shall set forth the alleged violation and shall contain such other information as may be required by the board. Any complaint filed under this section shall be filed within one hundred eighty days after the student discontinued his training at such school or at any time prior to the commencement of such training.
- (2) The board shall investigate any such complaint and thereafter may consider such complaint at a hearing. If, upon all the evidence at a hearing, the board finds that a school or agent has engaged in or is engaging in any deceptive trade or sales practice, the board may issue and cause to be served

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- upon such school, such agent, or the designated agent for service of process, notice, or demand an order requiring such school or agent to cease and desist from such practice. The board may obtain an order for enforcement of its order in the district court pursuant to section 24-4-106, C.R.S.
- (3) If the board finds that the complainant or class of complainants has suffered loss of tuition or fees as a result of such practice, the board, at its discretion, may award the complainant or class of complainants full restitution for such loss. The board may also commence a civil action against a school or agent believed by the board to have caused a complainant or class of complainants to suffer a loss of tuition or fees as a result of any deceptive trade or sales practice. Upon a finding that such complainant or class of complainants has suffered a loss of tuition or fees as a result of any deceptive trade or sales practice, the court shall order the school or agent to pay to the complainant or class of complainants full restitution for such loss.
- 12-8-134. <u>Immunity</u>. Any person acting as a consultant to the board, any witness testifying in a proceeding authorized under this article, and any person who lodges a complaint pursuant to this article shall be immune from liability in any civil action brought against him for acts occurring while acting in his capacity as a consultant, witness, or complainant, respectively, if such individual was acting in good faith within the scope of his respective capacity, made a reasonable effort to obtain the facts of the

- 1 matter as to which he acted, and acted in the reasonable
- 2 belief that the action taken by him was warranted by the
- 3 facts.
- 4 SECTION 26. 10-3-1104, Colorado Revised Statutes, 1987
- 5 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW
- 6 PARAGRAPH to read:
- 7 10-3-1104. Unfair methods of competition and unfair or
- 8 deceptive acts or practices. (1) (q) Increasing the premiums
- 9 unilaterally or decreasing the coverage benefits on renewal of
- 10 a policy of insurance, increasing the premium on new policies,
- 11 or failing to issue an insurance policy to barbers,
- 12 cosmetologists, cosmeticians, manicurists, barbershops, or
- 13 beauty salons, as regulated in article 8 of title 12, C.R.S..
- 14 regardless of the type of risk insured against, based solely
- 15 on the decision of the general assembly to stop issuing
- 16 licenses as the state's means of regulating barbers.
- 17 cosmetologists, cosmeticians, manicurists, barbershops, or
- 18 beauty salons.
- 19 SECTION 27. 24-34-104. Colorado Revised Statutes. 1988
- 20 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW
- 21 SUBSECTION to read:
- 22 24-34-104. General assembly review of regulatory
- 23 agencies and functions for termination, continuation, or
- 24 reestablishment. (29) The following board in the division of
- 25 registrations shall terminate on July 1, 2000: The state
- 26 board of barbers and cosmetologists, created by article 8 of
- 27 title 12, C.R.S.

- 1 SECTION 28. Repeal. 12-8-105, 12-8-110, 12-8-112,
- 2 12-8-113, 12-8-115 (3) and (4), 12-8-120 (2), 12-8-124, and
- 3 12-8-132 (1) (d), Colorado Revised Statutes, 1985 Repl. Vol.,
- 4 and 24-34-104 (19) (b), Colorado Revised Statutes, 1988 Repl.
- 5 Vol., are repealed.
- 6 SECTION 29. Effective date. This act shall take effect
- 7 July 1, 1990.
- 8 SECTION 30. Safety clause. The general assembly hereby
- 9 finds, determines, and declares that this act is necessary
- 10 for the immediate preservation of the public peace, health,
- 11 and safety.

BY REPRESENTATIVES Owen, Kopel and Philips; also SENATOR Gallagher.

### A BILL FOR AN ACT

1 CONCERNING THE CONTINUATION OF THE COLORADO COLLECTION AGENCY

2 BOARD.

### Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Provides new definitions for certain terms. Specifies new requirements for communications made in connection with debt collection and in the form and content of certain disclosures made as part of the validation of debts. Provides that any person, firm, corporation, or partnership supplying or using forms for debt collections shall be subject to the "Colorado Fair Debt Collection Practices Act" if the said person, firm, corporation, or partnership supplying or using the forms or if the consumer receiving the forms is located within this state.

Provides that members of the collection agency board may be removed by the governor for misconduct, neglect of duty, or incompetence.

Provides that collections managers hired by collection agencies after a certain date must pass an examination administered by the executive director. Authorizes the executive director to develop any examination required for the administration of the act, to establish the amount of any examination fee, and to set a passing score for any examination which reflects a minimum level of competency. Requires collections managers to be registered as debt collectors and makes unlawful the hiring of any person as a solicitor, collections manager, or debt collector without a valid registration certificate. Recodifies the application requirements for registration as a debt collector or solicitor.

Changes and recodifies certain requirements for licensure or renewal of licensure as a collections agency. Authorizes the executive director to issue or deny any application for a license or its renewal. Recodifies the procedures for notifying the executive director or applying for a new license after certain changes are made by the licensee in the ownership or operation of the licensee's business. Recodifies the duties of the licensee. Changes requirements for the bond required to be filed for licensure as a collection agency.

Recodifies the acts specified as unlawful under the "Colorado Fair Debt Collection Practices Act" and adds. as an unlawful act, the falsification of any information provided on any application authorized under the act. Provides that the board may receive written complaints about or investigate any person, firm, corporation, or partnership concerning compliance with such act. Provides that the board may accept as prima facie evidence of a disciplinary violation under the act any disciplinary or adverse action taken against a licensee or registrant by another jurisdiction. Authorizes the board to issue letters of admonition, to place a licensee or registrant on probation, and to impose administrative fines. Provides jurisdiction in the court of appeals to review all final actions and orders of the collection agency board subject to judicial review. Provides good faith immunity to board members, expert witnesses, and consultants when they perform any duties in any proceedings authorized under the act, and to complainants who file complaints under the act. Provides for the sunset of the act in a certain year.

Be it enacted by the General Assembly of the State of Colorado:

2 SECTION 1. 12-14-102, Colorado Revised Statutes, 1985

3 Repl. Vol., is amended BY THE ADDITION OF A NEW SUBSECTION to

read:

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5 12-14-102. Scope of article. (2) This article shall

6 apply to attorneys-at-law; except that attorneys-at-law shall

not be required to be licensed as collection agencies to

B perform acts for which they are licensed by the supreme court

of this state.

10 SECTION 2. 12-14-103 (2) (a), (2) (d), (3), and (5),

.1 Colorado Revised Statutes, 1985 Repl. Vol., are amended, and

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- the said 12-14-103 is further amended BY THE ADDITION OF A NEW
  SUBSECTION, to read:
  - means any person, FIRM, CORPORATION, OR PARTNERSHIP who WHICH engages in any business, the principal purpose of which is the collection of any debts, or ANY PERSON, FIRM, CORPORATION, OR PARTNERSHIP who WHICH regularly collects or attempts to collect, directly or indirectly, debts owed or due or asserted to be owed or due another, or who WHICH takes assignment of claims for the purposes of collecting such claims, or who WHICH, directly or indirectly, solicits claims for the collection of debts owed or due or asserted to be owed or due another.
  - (d) For the purposes of section 12-14-108 (1) (f), "collection agency" includes any person, FIRM, CORPORATION, OR PARTNERSHIP engaged in any business, the principal purpose of which is the enforcement of security interests.
  - (3) "Communication" means the conveying of information regarding a debt IN WRITTEN OR ORAL FORM, directly or indirectly, to any person through any medium.
  - (5) "Creditor" means any person, FIRM, CORPORATION, OR PARTNERSHIP who WHICH offers or extends credit creating a debt or to whom WHICH a debt is owed, but such term does not include any person, FIRM, CORPORATION, OR PARTNERSHIP to the extent that he IT receives an assignment or transfer of a debt in default solely for the purpose of facilitating collection of such debt for another.

(9.5) "Principal" means any individual having a position of responsibility in a collection agency, including but not limited to any manager, director, officer, partner, owner, or shareholder owning ten percent or more of the stock.

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- 5 SECTION 3. 12-14-105 (3) (c). Colorado Revised Statutes. 1985 Repl. Vol., is amended, and the said 12-14-105 (3) is 7 further amended BY THE ADDITION OF A NEW PARAGRAPH, to read: 8 12-14-105. Communication in connection with debt 9 collection. (3) (c) With the initial written communication 10 to the consumer, the collection agency shall notify the consumer in writing of the consumer's rights under this 11 subsection (3). THE NOTIFICATION OF SUCH RIGHTS SHALL BE MADE 12 IN BOLD-FACE TYPE NO LESS THAN EIGHT-POINT SIZE AND. IF SUCH 13 14 NOTIFICATION IS PLACED ON THE BACK OF ANY WRITTEN COMMUNICATION. THERE SHALL BE A STATEMENT ON THE FRONT OF THE 15 16 WRITTEN COMMUNICATION THAT IMPORTANT INFORMATION MAY BE FOUND 17 ON THE BACK OF THE WRITTEN COMMUNICATION.
- (d) If a consumer orally informs a debt collector or collection agency of any of the matters specified in paragraph
  (a) of this subsection (3), the debt collector or collection agency shall advise the consumer that such communication must be made in writing.
- SECTION 4. The introductory portion to 12-14-109 (1) and 12-14-109 (1) (b) and (1) (e), Colorado Revised Statutes, 1985 Repl. Vol., are amended to read:
- 26 12-14-109. <u>Validation of debts</u>. (1) Within five days 27 after the initial communication with a consumer in connection

- 1 with the collection of any debt, a debt collector or
- 2 collection agency shall, unless the following information is
- 3 contained in the initial written communication or the consumer
- 4 has paid the debt, send the consumer a written notice stating:
- 5 WITH THE DISCLOSURES SPECIFIED IN PARAGRAPHS (a) THROUGH (e)
- 6 OF THIS SUBSECTION (1). SUCH DISCLOSURES SHALL BE MADE IN
- 7 BOLD-FACE: TYPE NO LESS THAN EIGHT-POINT SIZE, AND, IF SUCH
- 8 DISCLOSURES ARE PLACED ON THE BACK OF THE NOTICE. THE FRONT OF
- 9 THE NOTICE SHALL CONTAIN A STATEMENT THAT IMPORTANT
- 10 INFORMATION MAY BE FOUND ON THE BACK OF THE NOTICE. SUCH
- 11 DISCLOSURES SHALL STATE THE FOLLOWING:
- 12 (b) The name of the creditor to whom the debt is owed
- 13 AND. IF THAT CREDITOR IS NOT THE ORIGINAL CREDITOR. THE NAME
- 14 AND ADDRESS OF THE ORIGINAL CREDITOR;
- 15 (e) That,-upon-the-consumer's-written-request-within-the
- 16 thirty-day-period,-the-debt--collector--or--collection--agency
- 17 will-provide-the-consumer-with-the-name-and-address-of-the
- 18 original-creditor,-if-different--from--the--current--creditor.
- 19 THAT COLLECTION AGENCIES ARE REGULATED BY THE COLLECTION
- 20 AGENCY BOARD IN THE DEPARTMENT OF LAW, WITH THE CURRENT
- 21 ADDRESS OF THE DEPARTMENT OF LAW LISTED THEREAFTER.
- 22 SECTION 5. 12-14-112, Colorado Revised Statutes, 1985
- 23 Repl. Vol., is amended to read:
- 24 12-14-112. Deceptive forms. (1) It is unlawful for any
- 25 person to design, compile, and furnish any form knowing that
- 26 such form would be used to create the false belief in a
- 27 consumer that a person other than the creditor of such

- 1 consumer is participating in the collection OR IN THE
- 2 ATTEMPTED COLLECTION of or-in-an-attempt--to--collect a debt
- 3 that such consumer allegedly owes such creditor when in fact
- 4 such person is not so participating. FOR THE PURPOSES OF THIS
- 5 SUBSECTION (1), "PERSON" MEANS ANY INDIVIDUAL, FIRM,
- 6 CORPORATION, OR PARTNERSHIP.
- 7 (2) Any person, FIRM, CORPORATION, OR PARTNERSHIP who
- 8 WHICH violates this section shall be liable to the same extent
- 9 and in the same manner as a debt collector or collection
- agency is liable under section 12-14-113 for failure to comply
- 11 with a provision of this article.
- 12 (3) THIS SECTION SHALL APPLY IF THE PERSON, FIRM,
- 13 CORPORATION, OR PARTNERSHIP SUPPLYING OR USING THE FORMS OR
- 14 THE CONSUMER RECEIVING THE FORMS IS LOCATED WITHIN THIS STATE.
- 15 SECTION 6. 12-14-113. Colorado Revised Statutes, 1985
- 16 Repl. Vol., is amended BY THE ADDITION OF A NEW SUBSECTION to
- 17 read:
- 18 12-14-113. Civil liability. (7) Notwithstanding
- 19 subsection (1) of this section, harassment of the employer of
- 20 a debtor shall be considered an invasion of privacy, and a
- 21 civil action may be brought thereon which is not subject to
- 22 the damage limitations of the said subsection (1).
- 23 SECTION 7. 12-14-115 (3), Colorado Revised Statutes,
- 24 1985 Repl. Vol., is amended, and the said 12-14-115 is further
- amended BY THE ADDITION OF A NEW SUBSECTION, to read:
- 26 12-14-115. License registration unlawful acts.
- 27 (3) It is unlawful for any person to act as a COLLECTIONS

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- MANAGER OR A debt collector without a valid registration as a debt collector under this article.
- 3 (4) It is unlawful for any person, firm, corporation, or
  4 partnership to employ any person as a solicitor, collections
  5 manager, or debt collector under this article without a valid
  6 registration certificate.
- 7 SECTION 8. 12-14-116 (1), Colorado Revised Statutes, 8 1985 Repl. Vol., is amended to read:
- 9 12-14-116. Collection agency board - created. (1) For 10 the purpose of carrying out the provisions of this article. 11 the governor shall appoint five members to the collection 12 agency board, which board is hereby created. The members of 13 the board serving on July 1, 1985, shall continue to serve 14 their appointed terms, and their successors shall be appointed 15 for three-year terms. Upon the death, resignation, or removal 16 of any member of the board, the governor shall appoint a
- 19 NEGLECT OF DUTY, OR INCOMPETENCE. No member may serve more

member to fill out the unexpired term. Any member of the

board may be removed by the governor for cause. MISCONDUCT.

- 20 than two consecutive terms.
- 21 SECTION 9. 12-14-117, Colorado Revised Statutes, 1985 22 Repl. Vol. is amended to read:
- 23 12-14-117. Powers and duties of the executive director.
- 24 (1) Any provision of this article to the contrary
- 25 notwithstanding, the board, created by section 12-14-116, is
- 26 under the supervision and control of the executive director,
- 27 who may exercise any of the powers granted to the board.

- 1 (2) THE EXECUTIVE DIRECTOR IS AUTHORIZED TO DEVELOP ANY
- 2 EXAMINATION REQUIRED FOR THE ADMINISTRATION OF THIS ARTICLE
- 3 AND TO DETERMINE THE AMOUNT OF ANY EXAMINATION FEE. HE SHALL
- 4 OFFER EACH SUCH EXAMINATION AT LEAST TWICE A YEAR OR, IF
- DEMAND WARRANTS, AT MORE FREQUENT INTERVALS. HE SHALL
- 6 ESTABLISH A PASSING SCORE FOR EACH EXAMINATION WHICH REFLECTS
- 7 A MINIMUM LEVEL OF COMPETENCY.
- 8 (3) THE EXECUTIVE DIRECTOR IS AUTHORIZED TO APPROVE OR
- 9 DENY ANY APPLICATION SUBMITTED PURSUANT TO THIS ARTICLE AND TO
- 10 ISSUE ANY LICENSE OR CERTIFICATE OF REGISTRATION AUTHORIZED BY
- 11 THIS ARTICLE.
- 12 SECTION 10. 12-14-118, Colorado Revised Statutes, 1985
- 13 Repl. vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 14 read:
- 15 12-14-118. Collection agency license required. Any
- 16 person, firm, corporation, or partnership acting as a
- 17 collection agency must possess a valid license issued by the
- 18 executive director in accordance with this article and any
- 19 rules and regulations adopted pursuant thereto.
- 20 SECTION 11. 12-14-119, Colorado Revised Statutes, 1985
- 21 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 22 read:
- 23 12-14-119. Collection agency license requirements -
- 24 application fee expiration. (1) As requisites for
- 25 licensure, the applicant for a collection agency license
- 26 shall:
- 27 (a) Be owned by, or shall employ as the manager or as an

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l	executive officer of the agency, at least one individual who
2	has been engaged in a responsible position in an established
3	collection agency for a period of at least two years; except
1	that the board is authorized to substitute other business
5	experience for this requirement where such business experience

- 6 has provided comparable experience in collections; and
  - (b) (I) For each office of the agency, employ a collections manager who shall:
- 9 (A) If he is hired by a collection agency on or after
  10 July 1, 1990, pass a written examination administered by the
  11 executive director;
- 12 (B) Be responsible for the actions of the debt
  13 collectors in that office.
  - (II) The collections manager may be the same individual specified in paragraph (a) of this subsection (1) if the collections manager also meets the qualifications of said paragraph (a).
  - (c) For each office of the agency, file a bond in the amount and manner specified in section 12-14-124;
- 20 (d) If a foreign corporation, comply fully with the laws 21 of this state so as to entitle it to do business within the 22 state.
- 23 (2) Each applicant for a collection agency license shall
  24 submit an application providing all information in the form
  25 and manner the executive director shall designate, including,
  26 but not limited to:
  - (a) The location, ownership, and, if applicable, the

previous history of the business and the name, address, age, and relevant debt-collection experience of each of the principals of the business;

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- (b) A duly verified financial statement for the previous year;
- 6 (c) If a corporation, the name of the shareholder and
  7 the number of shares held by any shareholder owning ten
  8 percent or more of the stock;
  - (d) For any of the principals of the applicant:
- 10 (I) The conviction of any felony or the acceptance by a
  11 court of competent jurisdiction of a plea of guilty or nolo
  12 contendere to any felony:
  - (II) The denial, revocation, or suspension of any license issued to any collection agency which employed the principal or which was owned by the principal, in whole or in part, directly or indirectly, and a statement of the principal's position and authority at that collection agency:
    - (A) For any license issued pursuant to this article; or
- 19 (B) For any comparable license issued by any other
  20 jurisdiction.
  - (III) The taking of any other disciplinary or adverse action or the existence of any outstanding complaints against any collection agency which employed the principal or which was owned in whole or in part, directly or indirectly, by the principal, and a statement of the principal's position and authority at that collection agency:
- 27 (A) For any license issued pursuant to this article: or

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- (B) When such action was taken by any other jurisdiction or such complaint exists in any other jurisdiction, whether or not a license was issued by that jurisdiction.
- (IV) The denial, suspension, or revocation of any certificate of registration issued under this article, or any other disciplinary or adverse action taken against the applicant or principal by the board or by any other jurisdiction.
- 9 (3) At the time the application is submitted, the 10 applicant shall pay a nonrefundable investigation fee in an 11 amount determined by the board. A separate investigation fee 12 shall not be required for branch offices.
  - (4) When the executive director approves the application, the applicant shall pay a nonrefundable license fee in an amount determined by the board. The applicant shall pay a separate license fee for each branch office operated by the collection agency.
- 18 (5) Each license issued pursuant to this section shall
  19 expire on July 1 of each year; except that a licensee, at any
  20 time, may voluntarily surrender the license to the executive
  21 director to be cancelled.
- 22 (6) If the application is submitted or approved after
  23 January 1 in any year, the license fee for the remainder of
  24 that licensing year shall be one-half the license fee
  25 determined by the board.
- 26 SECTION 12. 12-14-120, Colorado Revised Statutes, 1985 27 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to

1 read:

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- 2 12-14-120. <u>License issuance grounds for denial -</u>
  3 <u>appeal contents</u>. (1) Upon the approval of the license
  4 application by the executive director and the satisfaction of
  5 all application requirements, the executive director shall
  6 issue the applicant a license to operate as a collection
  7 agency.
  - (2) The executive director may deny any application for a license or its renewal if any grounds exist which would justify disciplinary action under section 12-14-130.
- 11 (3) If any application for a license or its renewal is 12 denied, the applicant may appeal the decision pursuant to 13 section 24-4-104, C.R.S.
- 14 (4) The license shall state the name of the licensee,
  15 location by street and number or office building and room
  16 number, city, county, and state where the licensee has his
  17 principal place of business, together with the number and date
  18 of such license and the date of expiration of the license, and
  19 shall further state that it is issued pursuant to this article
  20 and that the licensee is duly authorized under this article.
- 21 (5) The license issued for each branch office shall bear 22 on its face in conspicuous type the words "branch office" and 23 shall bear the address of the branch office only, but in all 24 other respects shall be the same as any license issued to a 25 licensee.
- 26 SECTION 13. 12-14-121, Colorado Revised Statutes, 1985 27 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to

read

- 2 12-14-121. Collection agency license renewals.
- 3 (1) Each licensee shall make an application to renew its
- 4 license on or before June 15 of each year. Said application
- 5 shall be in the form and manner prescribed by the executive
- 6 director and shall be accompanied by a nonrefundable renewal
- 7 fee in an amount determined by the board.
- 8 (2) If the application is not postmarked on for before
- 9: June 15, a penalty fee of twenty-five dollars per day shall be
- 10 assessed and added to the license fee. No license shall be
- 11 renewed until the total fee is paid.
- 12 (3) If a licensee fails to submit an application or any
- 13 part of the total fee on or before July 15 of each year, the
  - license may not be renewed and an application for a new
- 15 license must be submitted.
- 16 (4) If a licensee submits an application and the total
- 17 fee on or before July 15 of the renewal year, the licensee may
- 18 continue to operate as a collection agency until the renewal
- 19 application is approved or denied.
- 20 SECTION 14. 12-14-122, Colorado Revised Statutes, 1985
- 21 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 22 read:

- 23 12-14-122. Collection agency license notification of
- 24 change and reapplication requirements. (1) (a) Upon any of
- 25 the following changes, the licensee shall notify the executive
- 26 director in writing of said change within thirty days
- 27 thereafter:

(I) Change of business name or address;

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- 2 (II) If a corporation, change in ownership of ten or 3 more percent but less than fifty percent of the corporate 4 stock.
  - (b) If the licensee fails to provide such written notification, the license shall automatically expire on the thirtieth day following such change.
  - (2) (a) Upon any of the changes specified in paragraph (c) of this subsection (2), the licensee shall apply for a new license within thirty days of said change. The executive director shall have twenty-five days to review the application and issue or deny the new license. If the executive director denies the license, he shall provide to the licensee a written statement stating why the application for the license was denied, and the licensee shall have fifteen days to cure any defects in said application. The executive director shall approve or deny the resubmitted application within fifteen days.
  - (b) If the licensee fails to file an application for a new license, the license shall expire on the thirtieth day following the change which necessitated the new license application. If the application is denied and the licensee fails to resubmit the application within fifteen days of said denial, the license shall expire on the fifteenth day following the denial.
- 26 (c) The changes which require a new license application
  27 are as follows:

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- (I) In a sole proprietorship or partnership, any change in the persons owning the collection agency;
- (II) In a corporation, any change of ownership of fifty percent or more of the stock in any one transaction or a cumulative change of ownership of fifty percent or more from the date of the issuance of the license or from the date of the latest renewal of the license:
- 8 (III) Any change of ownership structure, including but
  9 not limited to a change to or from a sole proprietorship,
  10 partnership, or corporation.
  - (3) (a) Upon a change of collections manager, the licensee shall notify the executive director in the form and manner he shall designate within thirty days of said change.
  - (b) The executive director, within fifteen days, shall approve or disapprove the qualifications of the new collections manager, or shall direct the new collections manager to take the examination authorized pursuant to section 12-14-119 (1) (b).
  - (c) The licensee may continue to operate as a collection agency unless and until the executive director disapproves the qualifications of the new collections manager.
- 22 (4) Any licensee which has submitted an application for 23 a new license may continue to operate as a collection agency 24 until the final decision of the executive director.
- 25 (5) The licensee may appeal the final decision of the executive director pursuant to section 24-4-104, C.R.S.
- 27 SECTION 15. 12-14-123, Colorado Revised Statutes, 1985

- Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 2 read:

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- 3 12-14-123. <u>Duties of collection agencies</u>. (1) A
  4 collection agency shall:
  - (a) Maintain, at all times, liquid assets in the form of cash or deposit accounts in the total sum of not less than two thousand five hundred dollars more than all sums due and owing to clients:
- 9 (b) Maintain, at all times, an office within this state
  10 which is open to the public during normal business hours and
  11 which is staffed by at least one full-time employee, said
  12 office to keep a record of all moneys collected and remitted
  13 by such agency for residents of Colorado;
  - (c) Maintain, at all times, a trust account for the benefit of its clients which shall contain, at all times, sufficient funds to pay all sums due or owing to clients. The trust account shall be maintained in a commercial bank, industrial bank, or savings and loan association account in this state until disbursed to the creditor. Such account shall be clearly designated as a trust account and shall be used only for such purposes and not as an operating account. A deposit of all funds received to a trust account followed by a transfer of the agency share of the collection to an
  - (d) Within thirty days after the last day of the month in which any collections are made for a client, account to the client for all collections made during that month and remit to

operating account is not a violation of this section.

the client all moneys owed to the client pursuant to the agreement between the client and the collection agency;

- (e) Upon written demand of the board, within five days of receipt of such demand, produce a complete set of all form notices or form letters used by the licensee in the collection of accounts.
- (2) No collection agency shall employ any collections manager, debt collector, or solicitor who has been convicted of or who has entered a plea of guilty or nolo contendere to any crime specified in part 4 of article 4 or in part 1, 2, 3, 5, or 7 of article 5 of title 18, C.R.S, or any similar crime under the jurisdiction of any federal court or court of another state.
- 14 SECTION 16. 12-14-124 (1), (2), (3), (5), (7), (8) and (10), Colorado Revised Statutes, 1985 Repl. Vol., are amended to read:
  - 12-14-124. <u>Bond</u>. (1) Each licensee shall maintain AT ALL TIMES and each applicant shall file, prior to the issuance of any license to such applicant, a bond in the sum of eight thousand dollars plus an additional two thousand dollars for each ten thousand dollars or part thereof by which the average monthly sums remitted or owed to clients during the previous year exceed fifteen thousand dollars, the total amount of the bond not to exceed twenty thousand dollars, in favor of the attorney general of the state of Colorado for use of the people of the state of Colorado AND THE COLLECTION AGENCY BOARD, or shall present evidence of a savings account,

deposit, or certificate of deposit of the same sum and meeting the requirements of section 11-35-101, C.R.S. Such bond shall be executed by the applicant as principal and by a corporation, which is licensed by the commissioner of insurance to transact the business of fidelity and surety insurance, as surety. If any such surety, during the life of the bond, cancels the bond, it immediately shall notify the board which shall give notice to the licensee that his bond is cancelled and that his license will be revoked unless a new bond with proper sureties is filed within fifteen THIRTY days.

- upon demand in writing made by the board, will pay over to said board for the use of any claimant from whom any claim is taken or received for collection by said licensee, the proceeds of such collection, PLUS ANY ADDITIONAL AMOUNTS INCURRED BY THE BOARD IN THE INVESTIGATION OF CLAIMS AGAINST THE BOND, less the charges for collection in accordance with the terms of the agreement made between said licensee and said claimant.
- (3) Any claimant may file with such board a duly verified claim as to money due such claimant for money collected by any licensee. The board shall consider such claim after written notice to-such-licensee of such complaint TO THE LICENSEE AND SURETY, giving THE time and place of hearing thereon, and, if such claim is found to be correct and unpaid, the board shall make a demand upon the licensee on such bond and OR the surety thereon FOR THE CLAIM AND AN

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- AMOUNT INCLUDING INVESTIGATION COSTS, and, if not paid, shall bring action on such bond in any court of record within the state of Colorado. NOTHING IN THIS SECTION SHALL PRECLUDE THE BOARD FROM MAKING A DEMAND ON BOTH THE LICENSEE AND THE SURETY.
  - (5) In case any claimant has filed a duly verified claim with said board and the board has refused to make demand upon the licensee and OR surety, said claimant may bring suit against the licensee and OR surety on said bond for the recovery of money due such claimant from such licensee without assignment of such bond to such claimant. NOTHING IN THIS SECTION SHALL PRECLUDE A CLAIMANT FROM MAKING A DEMAND ON BOTH THE LICENSEE AND THE SURETY.
  - (7) Such bond shall cover all matters placed with said licensee during the term of the license granted and any renewal thereof, except as provided in this section. Such bond may be enforced in the manner provided for the enforcement of bonds and undertakings in special proceedings by the board, or by a receiver appointed to take charge of the assets of any licensee, or by any claimant in case of refusal of the board to act. The aggregate liability of the surety, for any and all claims AND COSTS OF INVESTIGATION, which may arise under such bond, shall in no event exceed the penalty of such bond.
- 25 (8) Any licensee, at any time, may file a new bond with 26 the board. Any surety may file with the board notice of his 27 withdrawal as surety on the bond of any licensee. Upon filing

- of such new bond or on expiration of fifteen THIRTY days after the filing of notice of withdrawal as surety by the surety.
- 3 the liability of the former surety for all future acts of the
- 4 licensee shall terminate, except as provided in subsection (9)
- 5 of this section. The board shall cancel the bond given by any
- 6 surety company upon being advised its license to transact the
- 7 business of fidelity and surety insurance has been revoked by
- 8 the commissioner of insurance and shall notify the licensee.
- 9 (10) In lieu of an individual surety bond, the executive 10 director may authorize a blanket bond covering qualifying 11 licensees in the sum of two million dollars in favor of the
- 12 attorney general of the state of Colorado for use of the
- 13 people of the state of Colorado AND THE COLLECTION AGENCY
- 14 BOARD. Each new and renewal applicant shall pay a fee in an
- 15 amount determined by the executive director to offset the
- 16 applicant's share of the blanket bond. Conditions and
- 17 procedures regarding the bond shall be as set forth in this
- 18 section for individual bonds.
- 19 SECTION 17. 12-14-125. Colorado Revised Statutes, 1985
- 20 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 21 read:
- 2 12-14-125. Debt collectors collections manager -
- 23 registration required. (1) Any person acting as a debt
- 24 collector must possess a certificate of registration issued by
- 25 the executive director in accordance with this article and any
- 26 rules and regulations adopted pursuant thereto.
- 27 (2) Any person acting as a collections manager shall

- 1 register with the executive director as a debt collector and
- 2 must possess a certificate of registration as a debt
- 3 collector.
- 4 SECTION 18. 12-14-126, Colorado Revised Statutes, 1985
- 5 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 6 read:
- 7 12-14-126. Solicitor registration required. Any
- 8 person acting as a solicitor must possess a certificate of
- 9 registration issued by the executive director in accordance
- 10 with this article and any rules and regulations adopted
- 11 pursuant thereto.
- 12 SECTION 19. 12-14-127, Colorado Revised Statutes, 1985
- 13 Repl. Vol., as amended, is REPEALED AND REENACTED, WITH
- 14 AMENDMENTS, to read:
- 15 12-14-127. Debt collectors and solicitors
- 16 certificates of registration application expiration -
- 17 notification of change required. (1) Each applicant for a
- 18 certificate of registration as a debt collector or solicitor
- 19 shall submit an application to the executive director in the
- 20 form and manner he shall require and shall pay a registration
- 21 fee in an amount determined by the board. No debt collector
- 22 nor solicitor shall be employed by more than one collection
- 23 agency.
- 24 (2) Each certificate issued pursuant to this section
- 25 shall expire on the third July 1 following the date of its
- 26 issuance.

(3) (a) On or before June 15 of the final year of the

- certificate, the holder of the certificate shall submit an
- 2 application for a new certificate in the form and manner
- 3 designated by the executive director and shall pay the
- 4 registration fee.

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- (b) If the application or the fee is not postmarked on
- 6 or before June 15 of the final year, a penalty fee of one-half
- 7 the registration fee shall be assessed and added to the
- 8 registration fee and shall be paid by the applicant before a
- 9 new certificate is issued.
- 10 (c) If the application or the total fee is not
- 11 postmarked by July 15, the registration of the debt collector
- 12 or solicitor shall terminate automatically.
- 13 (4) Each holder of a certificate shall be required to
- 14 report to the executive director, in the form and manner he
- 15 shall designate, any change to the information provided in the
- 16 application for certificate or in any such reports previously
- 17 submitted, within thirty days of such change.
- 18 SECTION 20. 12-14-128, Colorado Revised Statutes, 1985
- 19 Repl. Vol., as amended, is REPEALED AND REENACTED, WITH
- 20 AMENDMENTS, to read:
- 21 12-14-128. Unlawful acts. (1) In addition to the
- 22 unlawful acts specified in sections 12-14-112 and 12-14-115,
- 23 it is unlawful and a violation of this article for any person,
- 24 firm, corporation, or partnership:
- 25 (a) To refuse or fail to comply with section 12-14-104.
- 26 12-14-105, 12-14-106, 12-14-107, 12-14-108, 12-14-109,
- 27 12-14-110, 12-14-118, 12-14-119 (1), 12-14-123 (1) (b), (1)

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- (c), (1) (d), (1) (e), or (2), 12-14-125, or 12-14-126;
  - (b) To aid or abet any person, firm, corporation, or partnership operating or attempting to operate in violation of any provision of this article, including but not limited to section 12-14-115; except that nothing in this article shall prevent any licensed collection agency from accepting, as forwardee, claims for collection from any collection agency or attorney whose place of business is outside this state;
  - (c) To recover or attempt to recover treble damages for any check, draft, or order not paid on presentment without complying with the provisions of section 13-21-109. C.R.S.
- 12 (2) It is unlawful and a violation of this article for 13 any licensee or any attorney representing a licensee to invoke 14 a cognovit clause in any note so as to confess judgment.
  - (3) It is unlawful and a violation of this article for any licensee to render or to advertise that it will render legal services; except that a licensee may solicit claims for collection and take assignments and pursue the collection thereof subject to the provisions of law concerning the unauthorized practice of law.
- 21 (4) It is unlawful and a violation of this article for 22 any licensee, collections manager, debt collector, or 23 solicitor:
- 24 (a) To refuse or fail to comply with any rule and 25 regulation adopted pursuant to this article or any lawful 26 order of the board or executive director; or
- 27 (b) To aid or abet any person, firm, corporation, or

1 partnership in such refusal or failure.

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- (5) It is unlawful and a violation of this article for any person to falsify any information or make any misleading statements in any application authorized under this article.
- (6) Any officer or agent of a corporation who personally participates in any violation of this article shall be subject to the penalties prescribed in section 12-14-129 for individuals.
- 9 SECTION 21. 12-14-129, Colorado Revised Statutes, 1985 10 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to 11 read:
- 12 12-14-129. <u>Criminal penalties</u>. Any person, firm, 13 corporation, or partnership who violates any provision of section 12-14-128 (1), (2), (3), or (4) commits a class 1 misdemeanor and shall be punished as provided in section 18-1-106, C.R.S.
- 17 SECTION 22. 12-14-130, Colorado Revised Statutes, 1985 18 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to 19 read:
- 20 12-14-130. Complaint investigations powers of the
  21 board sanctions. (1) Upon the filing with the board by any
  22 interested person of a written complaint charging any person,
  23 firm, corporation, or partnership with a violation of any
  24 provision of this article, any rule or regulation adopted
  25 pursuant to this article, or any lawful order of the board,
  26 the board shall conduct an investigation thereof.
- 27 (2) The board may, on its own motion, conduct an

investigation of the conduct of any person, firm, corporation, or partnership concerning compliance with this article.

- (3) If any licensee or registrant is convicted of or enters a plea of guilty or nolo contendere to any crime specified in part 4 of article 4 or in part 1, 2, 3, 5, or 7 of article 5 of title 18, C.R.S., or to any similar crime under the jurisdiction of any federal court or court of another state, said conviction or plea shall constitute grounds for disciplinary action under this section.
- (4) In any proceeding held under this section, the board may accept as prima facie evidence of grounds for disciplinary or adverse action any disciplinary or adverse action taken against a licensee or registrant by another jurisdiction if the violation which prompted the disciplinary or adverse action by that jurisdiction would be grounds for disciplinary action under this section.
- (5) The board, or someone designated by it for such purpose, has the right, during normal business hours without resort to subpoena, to examine the books, records, and files of any licensee. If the books, records, and files are located outside Colorado, the licensee shall bear all expenses in making them available to the board or its designee.
- (6) (a) The board may require the making and filing, by any licensee, at any time, of a written, verified statement of the licensee's assets and liabilities, including, if requested, a detailed statement of amounts due claimants. The board may also require an audited statement in any instance it

deems appropriate.

- 2 (b) Any financial statement of any applicant or licensee 3 required to be filed with the board shall not be a public 4 record but may be introduced in evidence in any court action 5 or in any administrative action involving the applicant or 6 licensee.
- 7 (7) For the purpose of any proceeding under this article, the board may subpoen witnesses and compel them to give testimony under oath. If any witness subpoen by the board or an administrative law judge fails or refuses to appear or testify, the subpoenaing authority may petition the district court, and, upon proper showing, the court may order such witness to appear and testify. Disobedience of the order of court may be punished as a contempt of court.
  - (8) The board may appoint an administrative law judge pursuant to part 10 of article 30 of title 24, C.R.S., to conduct any proceedings authorized under this article.
  - (9) If the board finds cause to believe a licensee or registrant has violated any provision of this article, any rules or regulations adopted pursuant to this article, or any lawful order of the board, the board shall so notify the licensee or registrant and hold a hearing. Any proceedings conducted pursuant to this section shall be in accordance with the provisions of article 4 of title 24, C.R.S.
  - (10) (a) If the board or the administrative law judge finds that the licensee or registrant has violated a provision of this article, the rules and regulations adopted pursuant to

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- this article, or any lawful order of the board, the board may issue letters of admonition, deny, revoke, or suspend the license or registration, place the licensee or registrant on probation, or impose administrative fines in an amount up to one thousand dollars per violation on the licensee or registrant.
  - (b) The board or the executive director may issue letters of admonition pursuant to paragraph (a) of this subsection (10) without a hearing; except that the licensee or registrant receiving the letter of admonition may request a hearing before the board to appeal the issuance of the letter.
  - (c) A letter of admonition may be issued to a licensee whether or not its license has been surrendered prior to said issuance.
  - (d) No person, firm, or corporation or partnership whose license has been revoked shall be licensed again under the terms of this article for a period of five years. No person whose registration has been revoked shall be registered again under the terms of this article for a period of two years.
  - (11) The court of appeals shall have initial jurisdiction to review all final actions and orders that are subject to judicial review of the collection agency board. Such proceedings shall be conducted in accordance with section 24-4-106 (11), C.R.S.
- 25 (12) Members of the collection agency board, expert 26 witnesses, and consultants shall be immune from civil suit 27 when they perform any duties in connection with any

proceedings authorized under this section in good faith. Any
person who files a complaint in good faith under this section
shall be immune from civil suit.

SECTION 23. 12-14-131, Colorado Revised Statutes, 1985
Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
read:

7 12-14-131. Records. The executive director shall keep 8 in his office in a suitable record all applications for 9 licenses and all bonds required to be filed, and such record shall state whether or not a license has been issued under 10 such application and bond and, if revoked, the date of the 11 12 filing of the order of revocation. The executive director shall keep a list of each person, firm, corporation, or 13 partnership which has had a license or solicitor's or debt 14 collector's registration revoked. In such record all licenses 15 issued shall be indicated by their serial numbers as well as 16 17 by the names and addresses of the licensees. This section shall apply to the renewal applications and renewal licenses, 18 19 which shall be entered in said record in their proper order in the same manner as original applications and licenses are 20 21 entered: except that, with respect to such an application or 22 license, said record shall show, in addition, the word 23 "renewal" with the number of the last preceding license granted to the same licensee. Such record shall be open for 24 25 inspection as a public record in the office of the executive 26 director.

27 SECTION 24. 12-14-136, Colorado Revised Statutes, 1985

- 1 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 2 read:
- 3 12-14-136. Disposition of fees. All revenue under this
- 4 article shall be collected by the executive director and
- 5 transmitted to the state treasurer, who shall credit the same
- 6 to the collection agency board cash fund, which fund is hereby
- 7 created. The general assembly shall make annual
- 8 appropriations from such fund for the uses and purposes of
- 9 this article. All revenue credited to such fund, including
- 10 earned interest, shall be used for the administration and
- 11 enforcement of this article.
- 12 SECTION 25. 12-14-137, Colorado Revised Statutes, 1985
- 13 Repl. Vol., as amended, is amended to read:
- 14 12-14-137. Termination of board. The collection agency
- 15 board shall be terminated July 1, 1999 2000. Prior to such
- 16 termination, the board shall be reviewed as provided in
- 17 section 24-34-104, C.R.S.
- 18 SECTION 26. 24-34-104, Colorado Revised Statutes, 1988
- 19 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW
- 20 SUBSECTION to read:
- 21 24-34-104. General assembly review of regulatory
- 22 agencies and functions for termination, continuation, or
- 23 reestablishment. (29) The following board shall terminate on
- 24 July 1, 2000: The collection agency board created in section
- 25 12-14-116, C.R.S.
- 26 SECTION 27. Repeal. 12-14-103 (2) (b) (VI), Colorado
- 27 Revised Statutes, 1985 Repl. Vol., and 24-34-104 (19.1) (a),

- 1 Colorado Revised Statutes, 1988 Repl. Vol., are repealed.
- 2 SECTION 28. Effective date. This act shall take effect
- 3 July 1, 1990.
- 4 SECTION 29. Safety clause. The general assembly hereby
- 5 finds, determines, and declares that this act is necessary
- 6 for the immediate preservation of the public peace, health,
- 7 and safety.

BY SENATORS DeNier and L. Trujillo; also REPRESENTATIVES Owen, Kopel, and Philips.

# A BILL FOR AN ACT

CONCERNING THE REGULATION OF THE PRACTICE OF PODIATRY, AND, IN A CONTINUATION CONNECTION THEREWITH, PROVIDING FOR THE THE COLORADO PODIATRY BOARD.

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# Bill Summary

introduced ch may be This summary applies to this bill as in necessarily reflect any amendments which subsequently adopted.) does not

Clarifies through the definition of podiatry the scope of the practice of podiatry. Directs the Colorado podiatry board to ensure that the passing score on the podiatry examination reflects a standard of minimum competency. Eliminates the podiatric restriction that podiatrists perform surgery only in licensed or certified hospitals. Includes within the practice of podiatry treatment of the ankle as well as the foot. Allows ician assistants. Specifies that registered nurses are subject to any podiatric licensure requirements in physicians certified by the American osteopathic board of surgery to supervise surgery performed by Allows podiatrists to use the assistance rendering nursing services consistent with the scope mursing practice. Allows podiatrists to delegate podiatrist. Allows pod physician assistants. functions to nurses. orthopedic 절

requirements for licensure renewal. Requires the Colorado podiatry board to create a questionnaire for completion by podiatrists renewing a license. Allows licensure by endorsement for podiatrists licensed in another jurisdiction Abolishes the requirement that an examinee who has twice between each education and possessing qualifications substantially equivalent continuing Requires the failed the podiatry examination wait a year the Repeals retake. subsequent

regulation promulgated by the board; failing to complete the renewal questionnaire; failing to report a violation of any of the regulations governing podiatrists; dividing fees or compensation or billing for services needless. unlicensed person; misstating or omitting a material fact in obtaining or renewing a license; and failing to report any adverse action against a licensee by another jurisdiction or the surrender of a license in another jurisdiction. Grants the board reasonable time in which to evaluate mental or physical examinations of a podiatrist. Makes conforming

Be it enacted by the General Assembly of the State of Colorado: Revised Statutes, 1985 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, (3), Colorado SECTION 1. 12-32-101 m (3) (a) "Practice of podiatry" Definitions. 12-32-101.

means:

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to read:

condition of the human toe, foot, ankle, and tendons that surgical, mechanical, manipulative, or electrical treatment, including physical to treat, prescribe for, palliate, correct, or prevent any complications thereof consistent with such scope of practice; being disease, ailment, pain, injury, deformity, or of any medical, (I) Holding out one's self to the public as insert into the foot by the use

ailment, injury, condition, or defect of the human toe, foot, þ administering any form of treatment, operation, or healing for including any disease, complications thereof consistent with such scope of practice, prescribing, inkle, and tendons that insert into the foot, ð cure recommending, þ relief, the intended palliation, (II) Suggesting,

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- with the intention of receiving, either directly or indirectly, any fee, gift, or compensation whatsoever; and
  - (III) Maintaining an office or other place for the purpose of examining and treating persons afflicted with disease, injury, or defect of the human toe, foot, ankle, and tendons that insert into the foot, including the complications thereof consistent with such scope of practice.
- 8 (b) The "practice of podiatry" does not include the 9 amputation of the foot or the administration of an anesthetic 10 other than a local anesthetic.
- SECTION 2. Article 32 of title 12, Colorado Revised
  Statutes, 1985 Repl. Vol., as amended, is amended BY THE
  ADDITION OF A NEW SECTION to read:
- 14 12-32-101.5. <u>Podiatric</u> surgery. (1) Surgical
  15 procedures of the ankle below the level of the dermis may be
  16 performed by a podiatrist licensed in this state who is:
- 17 (a) Certified by the American board of podiatric 18 surgery; or
- 19 (b) Performing surgery under the direct supervision of a 20 licensed podiatrist certified by the American board of 21 podiatric surgery; or
- 22 (c) Performing surgery under the direct supervision of a 23 person licensed to practice medicine and certified by the 24 American board of orthopedic surgery or by the American 25 osteopathic board of orthopedic surgery.
- 26 SECTION 3. 12-32-106, Colorado Revised Statutes, 1985 27 Repl. Vol., is amended to read:
- 1 12-32-106. Fees for examination - passing grade - date 2 of examination. Every applicant for an examination for a license to practice podiatry, at the time of filing the 3 application, shall pay a fee which shall be determined and collected pursuant to section 24-34-105, C.R.S. Subject to the provisions of section 12-32-104, the Colorado podiatry 7 board shall grade the examination. The board may designate representatives to administer and score the examination. To 8 9 insure impartiality, the written examination of any applicant 10 shall not contain his name but shall be identified by number. 11 and the board shall not know an applicant's identity when his 12 examination is graded. The passing score in each part of the 13 examination shall be determined by the board, WHICH SHALL 14 ENSURE THAT SUCH SCORE MEASURES THE LEVEL OF MINIMUM COMPETENCY FOR THE PRACTICE OF PODIATRY. If an applicant fails 15 16 to meet minimum grade requirements, he may be reexamined upon - 17 paying a fee to be determined pursuant to section 24-34-105. 18 C.R.S. Commencing-July-1,-1983, If he fails in a second 19 examination. -a- further examination EXAMINATIONS may be taken, but not-less-than-one-year-after-the-date-of-the 20 21 preceding-examination, and he SUCH EXAMINEE shall be required 22 to file a new application FOR EACH SUBSECUENT EXAMINATION and 23 pay a fee to be determined pursuant to section 24-34-105, C.R.S. No fees remitted with an application shall be 24 25 refunded, but, in case an applicant is prevented through no fault of his own from taking the examination applied for, he 26 27 may take a subsequently scheduled examination within one year

- without payment of another fee or submission of a new
  application.
- 3 SECTION 4. 12-32-107 (2), (3) (1), (3) (j), (3) (k), (3)
- 4 (o), (3) (r) (I), and (3.5), Colorado Revised Statutes, 1985
- 5 Repl. Vol., as amended, are amended, and the said 12-32-107
- (3) is further amended BY THE ADDITION OF THE FOLLOWING NEW
- 7 PARAGRAPHS, to read:
- 8 12-32-107. Issuance, revocation, or suspension of
- 9 license probation immunity in professional review.
- 10 (2) The Colorado podiatry board may refuse to issue or may
- 11 revoke, suspend, or refuse to renew the license to practice
- 12 podiatry issued to any person; or the board may issue a letter

of admonition OR A LETTER OF CONCERN to or place on probation

- 14 any person who, while holding such a license, is guilty of any
- 15 unprofessional conduct.
- 16 (3) (i) -An- ANY act or omission constituting--grossly
- 17 regligent--conduct--of-the-practice-of-podiatry-or-two-or-more
- 18 acts-or-omissions-which-fail WHICH FAILS to meet generally
- 19 accepted standards of the practice of podiatry;
- 20 (i) Practicing podiatry as the partner, agent, or
- 21 employee of, or in joint adventure VENTURE with, any person
- 22 who does not hold a license to practice podiatry within this
- 23 state, or practicing podiatry as an employee of, or in joint
- 24 adventure VENTURE with, any partnership or association any of
- 25 whose partners or associates do not hold a license to practice
- 26 podiatry within this state, or practicing podiatry as an
- 27 employee of, or in joint adventure VENTURE with, any

- corporation other than a professional service corporation for
- 2 the practice of podiatry as provided for in sections 12-32-109
- 3 (4) and 12-32-109.5. Any licensee holding a license to
- 4 practice podiatry in this state may accept employment from any
- person, partnership, association, or corporation to examine
- and treat the employees of such person, partnership.
- 7 association, or corporation.

- 8 (k) Violating, or attempting to violate, directly or
- 9 indirectly, or assisting in or abetting the violation of, or
- 10 conspiring to violate any provision or term of this article.
- 11 ANY RULE OR REGULATION PROMULGATED BY THE BOARD PURSUANT TO
- 12 THIS ARTICLE, OR ANY FINAL AGENCY ORDER:
- 13 (o) Conviction of violation of any federal or state law
- 14 regulating the possession, distribution, or use of any
- 15 controlled substance, as defined in section 12-22-303 (7):
- 16 AND, FOR THE PURPOSES OF THIS PARAGRAPH (o), A PLEA OF GUILTY
- 17 OR A PLEA OF NOLO CONTENDERE ACCEPTED BY THE COURT SHALL BE
- 18 CONSIDERED AS A CONVICTION:
- 19 (r) (I) Violation of OR abuse of health insurance
- 20 pursuant to section 18-13-119, C.R.S.: or
- 21 (x) Misstating or omitting a material fact in procuring
- 22 or attempting to procure a license or in taking the
- 23 examination provided for in this article:
- 24 (y) Refusing to complete and submit the renewal
- 25 questionnaire, or failing to report all of the relevant facts.
- 26 or falsifying any information on the questionnaire as required
- 27 pursuant to section 12-32-115 (2) (b):

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- (z) Failing to report to the board any podiatrist known to have violated or, upon information or belief, believed to have violated any of the provisions of this subsection (3);
- (aa) Dividing fees or compensation or billing for services performed by an unlicensed person as prohibited by section 12-32-117:
- (bb) Failing to report to the board any adverse action taken against the licensee by another licensing agency in another state, territory, or country, any peer review body, any health care institution, any professional or medical society or association, any governmental agency, any law enforcement agency, or any court for acts of conduct that would constitute grounds for action as described in this article:
- (cc) Failing to report to the board the surrender of a license or other authorization to practice medicine in another state or jurisdiction or the surrender of membership on any medical staff or in any medical or professional association or society while under investigation by any of those authorities or bodies for acts or conduct similar to acts or conduct that would constitute grounds for action as defined in this article;
- (3.5) A---revecation--or--suspension--of--a--license--to practice-podiatry ANY DISCIPLINARY ACTION IMPOSED WITH RESPECT TO THE PRACTICE OF PODIATRY in any other state, territory, or country for disciplinary reasons shall be deemed to be prima facie evidence of unprofessional conduct. This subsection

- 1 (3.5) shall apply only to revocations—or—suspensions
  2 DISCIPLINARY ACTION based upon acts or omissions in such other

state, territory, or country substantially as defined as

- 4 unprofessional conduct pursuant to subsection (3) of this
- 5 section.

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qualifications.

- 6 SECTION 5. 12-32-108, Colorado Revised Statutes, 1985
- 7 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 8 read:
- 12-32-108. Licensure by endorsement. (1) The Colorado 9 podiatry board may issue a license by endorsement to engage in 10 11 the practice of podiatry in this state to any applicant who 12 has a license in good standing as a podiatrist under the laws of another jurisdiction if the applicant presents proof 13 14 satisfactory to the board that, at the time of application for a Colorado license by endorsement, the applicant possesses 15 credentials and qualifications which are substantially 16 equivalent to requirements in Colorado for licensure by 17 examination. The board may specify by rule and regulation 18 19 what shall constitute substantially equivalent credentials and
- 21 (2) A fee to be set by the board shall be charged for registration by endorsement.
- 23 (3) "In good standing", as used in subsection (1) of 24 this section, means a license which has not been revoked or 25 suspended or against which there are no disciplinary or 26 adverse actions.
- 27 SECTION 6. 12-32-108.3 (2) (c), Colorado Revised

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appropriate.

- l Statutes, 1985 Repl. Vol., is amended BY THE ADDITION OF A
- 2 NEW SUBPARAGRAPH to read:
- 3 12-32-108.3. Disciplinary action bv board. (2) (c) (V) The investigation discloses an instance of conduct which, in the opinion of the board, does not warrant formal action but in which the board has noticed indications 7 of possible errant conduct by the licensee that could lead to serious consequences if not corrected, in which case, a letter 9 of concern shall be sent to the podiatrist against whom a complaint was made. If the board learns of second or 10 11 subsequent actions of the same or similar nature by the 12 licensee, the board shall not issue a letter of concern but shall take such other course of action as it deems 13
- 15 SECTION 7. 12-32-108.3 (11) (a), Colorado Revised 16 Statutes, 1985 Repl. Vol., is amended to read:
  - 12-32-108.3. Disciplinary action by board. (11) (a) If the Colorado podiatry board has reasonable cause to believe that a person licensed to practice podiatry in this state is unable to practice podiatry with reasonable skill and safety to patients because of a condition described in section 12-32-107 (3) (f) or (3) (p), it may require such licensee to submit to mental or physical examinations by physicians designated by said board. Upon the failure of such licensee to submit to such mental or physical examinations, unless due to circumstances beyond his control, the board may suspend such licensee's license to practice podiatry in this state

- 1 until such time as he submits to the required examinations AND
- 2 THE BOARD HAS MADE A DETERMINATION ON THE ABILITY OF SUCH
- 3 LICENSEE BASED ON THE RESULTS THEREOF. THE BOARD SHALL ENSURE
- 4 THAT ALL EXAMINATIONS ARE CONDUCTED AND EVALUATED IN A TIMELY
- 5 MANNER.

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- 6 SECTION 8. 12-32-108.5 (1), Colorado Revised Statutes,
- 7 1985 Repl. Vol., as amended, is amended, and the said
- 8 12-32-108.5 is further amended BY THE ADDITION OF A NEW
- 9 SUBSECTION. to read:
- 11 <u>board</u>. (1) The Colorado podiatry board, on its own motion or

12-32-108.5. Reconsideration and review of action of

- 12 upon application IN ACCORDANCE WITH SUBSECTION (3) OF THIS
- 13 SECTION, at any time after the refusal to grant a license, the
- 14 imposition of any discipline as provided in section
- 15 12-32-108.3, or the ordering of probation, as provided in
- 16 section 12-32-107 (2), may reconsider its prior action and
- 17 grant, reinstate, or restore such license or terminate
- 18 probation or reduce the severity of its prior disciplinary
- 19 action. The taking of any such further action, or the holding
- 20 of a hearing with respect thereto, shall rest in the sole
- 21 discretion of the board.
- 22 (3) No licensee whose license is revoked shall be 23 allowed to apply for reinstatement of such license earlier 24 than two years after the effective date of the revocation.
- 25 SECTION 9. 12-32-109 (3), Colorado Revised Statutes,
- 26 1985 Repl. Vol., is amended, and the said 12-32-109, as
- 27 amended, is further amended BY THE ADDITION OF A NEW

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- 1 SUBSECTION, to read:
- 2 12-32-109. Violations - penalties - exemptions. (3) No 3 podiatrist shall willfully cause the public to believe that he has qualifications extending beyond the limits of this 4 5 article, and no podiatrist shall willfully sign his name using 6 the prefix "Doctor" or "Dr." without following his name with 7 "podiatrist". "Doctor of Podiatric Medicine". or "D.P.M.". No 8 podiatrist shall use the title "podiatric physician" unless 9 such title is followed by the words "practice limited to 10 treatment of the foot AND ANKLE".
  - (8) The provisions of this article shall not be construed to prohibit, or to require a license for, the rendering of nursing services by registered or other nurses in the lawful discharge of their duties pursuant to article 38 of this title.
- SECTION 10. Article 32 of title 12, Colorado Revised

  Statutes, 1985 Repl. Vol., as amended, is amended BY THE

  ADDITION OF A NEW SECTION to read:
- 19 12-32-109.3. Use of physician assistants. (1) A person 20 licensed under the laws of this state to practice podiatry may delegate to a physician assistant certified by the Colorado 21 22 state board of medical examiners pursuant to section 12-36-106 23 (5) the authority to perform acts which constitute the 24 practice of podiatry to the extent and in the manner 25 authorized by rules and regulations promulgated by the 26 Colorado podiatry board, including the authority to prescribe, 27 on a case-by-case basis and per-patient-visit basis as

- approved by the supervising podiatrist, and dispense only such 1 2 drugs as designated by the Colorado podiatry board. Such acts 3 shall be consistent with sound practices of podiatry. prescription issued by a physician assistant shall have imprinted thereon the name of his supervising podiatrist, and 5 under no circumstances shall a physician assistant write prescriptions unless countersigned by the supervising podiatrist. Nothing in this section shall limit the ability of otherwise licensed health personnel to perform delegated 10 The dispensing of prescription medication by a physician assistant shall be subject to the provisions of 11 12 section 12-22-121 (6).
  - (2) If the authority to perform an act is delegated pursuant to subsection (1) of this section, the act shall not be performed except under the personal and responsible direction and supervision of a person licensed under the laws of this state to practice podiatry, and said person shall not be responsible for the direction and supervision of more than two physician assistants at any one time without specific approval of the board. The board may define appropriate direction and supervision pursuant to rules and regulations.

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- (3) The provisions set forth in section 12-36-106 (5) which govern physician assistants under the "Colorado Medical Practice Act" shall apply to physician assistants under this section.
- 26 SECTION 11. 12-32-115 (2) and (3), Colorado Revised 27 Statutes, 1985 Repl. Vol., are amended to read:

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- 1 12-32-115. Procedure - registration - fees. 2 (2) (a) The secretary shall mail to each such licensee. at 3 his last address as shown by the records of the Colorado podiatry board, notice of the foregoing provisions OF 5 PARAGRAPH (a) OF SUBSECTION (1) OF THIS SECTION together with 6 such form of application for registration as may be prescribed 7 by the board. Failure of any licensee to pay the registration 8 fee prescribed AUTHORIZED by PARAGRAPH (a) OF subsection (1) 9 this section within-thirty--days--following--written 10 notification-of-delinguency--shall--operate--automatically--to 11 suspend-his-license-while-he-is-so-delinguent, SHALL CAUSE ANY 12 SUCH LICENSE TO LAPSE, and the name of any delinquent LAPSED 13 licensee shall be omitted from such list.
  - (b) THE 80ARD SHALL ESTABLISH A QUESTIONNAIRE TO ACCOMPANY THE RENEWAL FORM. SAID QUESTIONNAIRE SHALL BE DESIGNED TO DETERMINE IF THE LICENSEE HAS ACTED IN VIOLATION OF OR HAS BEEN DISCIPLINED FOR ACTIONS THAT MIGHT BE CONSTRUED AS VIOLATIONS OF THIS ARTICLE OR THAT MIGHT MAKE THE LICENSEE UNFIT TO PRACTICE PODIATRY WITH REASONABLE CARE AND SAFETY. FAILURE OF THE APPLICANT TO ANSWER THE QUESTIONNAIRE ACCURATELY SHALL BE CONSIDERED UNPROFESSIONAL CONDUCT AS SPECIFIED IN SECTION 12-32-107 (3).
  - (3) Upon application made to the Colorado podiatry board WITHIN TWO YEARS FROM THE DATE OF THE LAPSE OF A LICENSE by any such licensee on a form prescribed by the board, his license shall be reinstated, subject to the payment to the board of all-registration-fees-which-would-have-accrued-under

- this--article--had--his--license--not--been--suspended-and-the payment-of-an-additional-fee-in-the-same--amount--as--required 2 3 for--the--original-issuance-of-the-license THE CURRENT RENEWAL FEE AND A REINSTATEMENT FEE DETERMINED BY THE BOARD PURSUANT SECTION 24-34-105, C.R.S. If, before or after such application for reinstatement has been made, charges are preferred against the licensee by the board or by any person, 7 as provided by section 12-32-108.3, the board shall defer action on the pending application for reinstatement, if any, 9 and proceed with a hearing on such charges in accordance with 10 11 section 12-32-108.3. and thereupon shall reinstate, further 12 suspendy-or--revoke--such--license IMPOSE SUCH DISCIPLINARY ACTION AS THE BOARD DEEMS APPROPRIATE. No license to practice 13 podiatry which has been delinquent for more than two years 14 shall be reinstated unless the applicant demonstrates--to--the 15 board-his-continued-professional-competence FULFILLS AND MEETS 16 17 THE REQUIREMENTS AND CONDITIONS REQUIRED OF AN APPLICANT APPLYING FOR THE ISSUANCE OF AN ORIGINAL LICENSE. 18
- 19 SECTION 12. 12-38-103 (4) and (9), the introductory 20 portion to 12-38-103 (10) and 12-38-103 (12), Colorado Revised 21 Statutes, 1985 Repl. Vol., are amended to read:
- 22 12-38-103. <u>Definitions</u>. (4) "Delegated medical function" means an aspect of care which implements the medical plan as prescribed by a licensed or otherwise legally authorized physician, PODIATRIST, or dentist.
- 26 (9) "Practice of practical nursing" means the 27 performance, under the supervision of a dentist, physician,

- 1 PODIATRIST, or professional nurse authorized to practice in
- 2 this state, of those services requiring the education,
  - training, and experience, as evidenced by knowledge.
- 4 abilities, and skills required in this article for licensing
- 5 as a practical nurse pursuant to section 12-38-112, in caring
- 6 for the ill, injured, or infirm, in teaching and promoting
- 7 preventive health measures, in acting to safeguard life and
- 8 health, or in administering treatments and medications
- 9 prescribed by a legally authorized dentist, PODIATRIST, or
- 10 physician. Nothing in this article shall limit or deny a
- 11 practical nurse from supervising other practical nurses or
- 12 other health care personnel.
- 13 (10) "Practice of professional nursing" means the
- 14 performance of both independent nursing functions and
- 15 delegated medical, PODIATRIC, and dental functions, including
- 16 the initiation and performance of nursing care through
- 17 prevention, diagnosis, and treatment of human disease.
- 18 ailment, pain, injury, deformity, or physical or mental
- 19 condition which requires such specialized knowledge, judgment.
- 20 and skill involving the application of principles of
- 21 biological, physical, social, and behavioral sciences as are
- 22 required for licensing as a professional nurse pursuant to
- 23 section 12-38-111. "Practice of professional nursing" shall
- 24 include the performance of such services as:
- 25 (12) "Treating" means the selection, recommendation.
- 26 execution, and monitoring of those nursing measures essential
- 27 to the effective determination and management of actual or

- 1 potential human health problems and to the execution of the
- delegated medical. PODIATRIC, and dental functions. Such
- 3 delegated medical, PODIATRIC, and dental functions shall be
- 4 performed under the responsible direction and supervision of a
- 5 person licensed under the laws of this state to practice
- 6 medicine, PODIATRY, or dentistry.
- 7 SECTION 13. 24-34-104 (24), Colorado Revised Statutes,
- 8 1988 Repl. Vol., is amended BY THE ADDITION OF A NEW PARAGRAPH
- 9 to read:
- 10 24-34-104. General assembly review of regulatory
- 11 agencies and functions for termination, continuation, or
- 12 reestablishment. (24) (e) The Colorado podiatry board,
- 13 created by article 32 of title 12, C.R.S.
- 14 SECTION 14. Repeal. 12-32-108.3 (2) (d), 12-32-111,
- 15 12-32-115 (1) (b), and 12-32-117 (2). Colorado Revised
- 16 Statutes, 1985 Repl. Vol., and 24-34-104 (19) (c), Colorado
- 17 Revised Statutes. 1988 Repl. Vol., are repealed.
- 18 SECTION 15. Effective date applicability. This act
- 19 shall take effect July 1, 1990, and shall apply to licenses
- 20 issued, renewed, or reinstated and acts committed on or after
- 21 said date.
- 22 SECTION 16. Safety clause. The general assembly hereby
- 23 finds, determines, and declares that this act is necessary
- 24 for the immediate preservation of the public peace, health,
- 25 and safety.

BY REPRESENTATIVES Philips and Kopel; also SENATORS McCormick and L. Trujillo.

### A BILL FOR AN ACT

- 1 CONCERNING THE REGULATION OF ACCOUNTANTS, AND, IN CONNECTION
- 2 THEREWITH, PROVIDING FOR THE CONTINUATION OF THE STATE
- 3 BOARD OF ACCOUNTANCY.

# Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Discontinues the requirement that individual certified public accountants and public accounting firms and partnerships obtain annual permits to practice public accounting. Sets forth the procedures and requirements for obtaining a certificate of certified public accountant and for renewing, reactivating, or reinstating such certificate. Requires a person seeking reinstatement of his certificate after expiration of the four-year reinstatement period to retake the uniform certified public accountant examination as one condition for reinstatement. Grants to the members of the board of accountancy and its consultants immunity from liability in civil and criminal actions. Allows the board to establish a reinstatement fee for certificants applying for active status after a lapse in practice.

Requires candidates withdrawing from an examination to notify the board of such intent not less than thirty days prior to the examination to qualify for a refund of the examination fee. Sets forth the procedure to acquire inactive status and the procedure for reinstatement to active status. Authorizes the board to issue letters of admonition for misconduct warranting a reprimand other than a full hearing. Prohibits a certificant whose certificate was revoked from applying for reinstatement for a minimum of two years. Requires a certificant to retain the work product for each

client for five years. Grants the board the authority to reconsider its disciplinary actions at its discretion. Provides that judicial review of any action of the board is within the jurisdiction of the Colorado court of appeals. Changes the passing score for the certified public accountant examination from seventy-five percent to a grade reflecting a standard of minimum competency to be determined by the board. Deletes all references to "registered accountant" and makes such title synonymous with certified public accountant. Requires partnerships and corporations to register with the board of accountancy once every three years.

Grants the board of accountancy fining authority for misconduct subject to discipline. Allows the board of accountancy to employ administrative law judges to assist the board with its hearing docket. Provides for confidentiality of complaints to the board prior to board action.

Be it enacted by the General Assembly of the State of Colorado:

12-2-101. Legislative declaration. (1) It is declared

- 2 SECTION 1. 12-2-101, Colorado Revised Statutes, 1985
- 3 Repl. Vol., is amended to read:

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to be in the interest of the citizens of the state of Colorado and a proper exercise of the police power of the state of Colorado to provide for the licensing and registration of prefessional CERTIFIED PUBLIC accountants, to insure that persons who hold themselves out as possessing professional qualifications as CERTIFIED PUBLIC accountants are, in fact, qualified to render accounting services of a professional nature, and to provide for the maintenance of high standards of professional conduct by those so licensed and registered as

professional CERTIFIED PUBLIC accountants. Because of the

customary reliance by the public upon audited financial

statements and upon financial information presented with the

- 1 knowledge in accounting or auditing, it is further declared to
- 2 be in the interest of such citizens to limit and restrict,
- 3 under the circumstances set forth in this article, the
- 4 issuance of opinions or certificates relating to accounting or
- 5 financial statements which utilize or contain wording
- 6 indicating that the author has expert knowledge in accounting
  - or auditing or which purport to express an independent
- 8 auditor's opinion as to financial position, financial results
- 9 of operations, changes in financial position, reliability of
- 10 financial information, or compliance with conditions
- 11 established by law or contract to persons so licensed or
- 12 registered.

- 13 (2) IT IS FURTHER DECLARED THAT THE STATE BOARD OF
  - ACCOUNTANCY MAY INVOKE DISCIPLINE PROACTIVELY WHEN REQUIRED
- 15 FOR THE PROTECTION OF THE PUBLIC HEALTH, SAFETY, AND WELFARE
- 16 OF THE CITIZENS OF THIS STATE.
- 17 SECTION 2. 12-2-102 (2) and (4), Colorado Revised
- 18 Statutes, 1985 Repl. Vol., are amended to read:
- 19 12-2-102. Definitions. (2) "Foreign corporation" means
- 20 a corporation organized under the laws of another state, which
- 21 meets the requirements of section 12-2-131-(6) 12-2-117 (7).
- 22 (4) "Professional corporation" means a corporation
- 23 organized for the sole purpose of providing professional
- 24 services to the public customarily performed by certified
- 25 public accountants or--registered--accountants, and includes
- 26 foreign corporations.
- 27 SECTION 3. 12-2-103 (1) and (3), Colorado Revised

- Statutes, 1985 Repl. Vol., are amended, and the said 12-2-103
- 2 is further amended BY THE ADDITION OF A NEW SUBSECTION, to
- 3 read:
- 4 12-2-103. State board of accountancy subject to
- 5 termination. (1) The state board of accountancy shall
- 6 consist of five members appointed by the governor. Each
- 7 member of the board shall be a citizen of the United States
- 8 and a resident of this state. Four THREE members of the board
- 9 shall be holders of VALID certified public accountant
- 10 certificates issued under the laws of this state, whe-have
- 11 been-issued-annual-permits-to-practice-under-section-12-2-119,
- 12 a-majority ALL of whom are engaged in active practice as
- 13 certified public accountants. One-member TWO MEMBERS of the
- 14 board shall be a--person--who--is--not--a--holder--of--such--a
- 15 certificate-or-permit-to-practice-or-otherwise-licensed-by-the
- 16 beard MEMBERS OF THE PUBLIC SECTOR WHO DO NOT HOLD A CERTIFIED
- 17 PUBLIC ACCOUNTANT CERTIFICATE. Members--of-the-board-as-of
- 18 July-1,-1977,-shall-continue-to-serve-for-the-remainder-of-the
- 19 terms-to-which-they-were-appointed.--The--successors--to--such
- 20 Members shall be appointed for terms of four years each. The
- 21 additional-certified-public-accountant--member--of--the--board
- 22 shall-be-appointed-to-a-three-year-term,-commencing-August-1,
- 23 1977, and the successor to such member shall thereafter be
- 24 appointed--for-a-term-of-four-years--The-additional-member-of
- 25 the-board-who-is-not-a-holder-of-such-certificate-or--licensed
- 26 by--the--board--shall--be--appointed--for--a--four-year--term.
- 27 commencing-August--1,--1977,--and--his--successors--shall--be

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- appointed-for-like-terms. Any vacancy occurring during a term shall be filled by appointment by the governor for the unexpired term. Upon the expiration of his term of office, a member shall continue to serve until his successor is appointed. The governor shall remove from the board any member whose permit-to-practice CERTIFICATE has become void or has been revoked or suspended and may after-a-hearing, remove any member of the board for neglect of duty, or--other--just cause MISCONDUCT. OR INCOMPETENCE.
- (3) In any proceeding in court, civil or criminal, arising out of or founded upon any provision of this article, a copy of the records of the board certified as correct under the-seal-of BY the board shall be admissible in evidence as being the records of the board.
- (6) Any member of the board, any person acting as a consultant to the board, any witness testifying in a proceeding authorized under this article, and any person who lodges a complaint pursuant to this article shall be immune from liability in any civil action brought against him for acts occurring while acting in his capacity as a board member, consultant, witness, or complainant, respectively, if such individual was acting in good faith within the scope of his respective capacity, made a reasonable effort to obtain the facts of the matter as to which he acted, and acted in the reasonable belief that the action taken by him was warranted by the facts.
  - SECTION 4. 12-2-104 (1) (a), (1) (c), (1) (g), (1) (h),

- and (1) (k), Colorado Revised Statutes, 1985 Repl. Vol., are amended to read:
- 3 12-2-104. <u>Powers and duties of board</u>. (1) (a) Elect
  4 annually from AMONG its members a president a-secretary, and a
  5 treasurer and prescribe their duties AND PRESCRIBE THE DUTIES
  6 OF SUCH OFFICE;
- 7 (c) Make appropriate rules of professional conduct in order to establish and maintain a high standard of integrity in the profession of public accounting. Any rule of 10 professional conduct applies with equal force to all persons holding certificates under this article. No rule of 11 professional conduct shall be promulgated which will work to 12 13 the disadvantage of one group and in favor of another. Every 14 person practicing as a certified public accountant or--a 15 registered--accountant in the state shall be governed and 16 controlled by such rules. All rules of professional conduct 17 shall be promulgated pursuant to the provisions of article 4 of title 24, C.R.S. 18
- (g) Prescribe forms for and receive applications for certificates and permits--and-grants GRANT certificates; and permits;

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- (h) Give examinations to applicants AND, AS NECESSARY, CONTRACT FOR ASSISTANCE IN ADMINISTERING THE EXAMINATION;
- 24 (k) Administer this article AND EXERCISE AND PERFORM ANY
  25 OTHER POWERS AND DUTIES GRANTED OR DIRECTED BY THE GENERAL
  26 ASSEMBLY:
- 27 SECTION 5. 12-2-104 (1) (i), Colorado Revised Statutes,

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- 1 1985 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, 2 to read:
  - 12-2-104. <u>Powers and duties of board</u>. (1) (i) Deny the issuance or renewal of, suspend for a specified period of time, or revoke a certificate; or issue a letter of admonition to or censure or place on probation or fine any person who, while holding a certificate, violates any of the provisions of this article; or impose other conditions and limitations;
- 9 SECTION 6. 12-2-106 (1), (2), and (3), Colorado Revised 10 Statutes, 1985 Repl. Vol., are amended to read:
  - pursuant to section 24-34-105, C.R.S., shall be paid for each application made to the board, whether the same is an application for examination an---application—for examination an---application—for or examination an---application—for or examination an---application—for or examination an-application for issuance, RENEWAL, REACTIVATION, OR REINSTATEMENT of, a certificate of certified public accountant, AN APPLICATION FOR REGISTRATION WITH THE BOARD, or any other application requiring formal action or consideration by the board. The fee required shall not be returnable irrespective of the action taken by the board.
  - (2) A fee AUTHORIZED TO BE established pursuant to section 24-34-105, C.R.S., shall be paid for each examination in which the candidate is examined in all THE subjects prescribed by the board. A--fee--established--pursuant--to section--24-34-105, C.R.S., shall-be-paid-for-each-examination in-which-the-candidate-is-examined-in-fewer-than-all--subjects prescribed--by--the--board. Examination fees required in this

- subsection (2) are in addition to the fee required in subsection (1) of this section and shall be returned to the candidate should the board deny the candidate the right to take the examination or the candidate request in writing, not less than ten THIRTY days prior to the date fixed by the board for the examination, that the application be withdrawn.
- 7 (3) Any person making application for a certificate of 8 certified public accountant under section 12-2-113 shall pay a 9 fee AUTHORIZED TO BE established pursuant to section 10 24-34-105, C.R.S., in in addition to the fee required in 11 subsection (1) of this section. Should such application be 12 rejected by the board, the fee shall be returned to the 13 applicant.
- SECTION 7. 12-2-108 (1), Colorado Revised Statutes, 1985
  Repl. Vol., is amended BY THE ADDITION OF A NEW PARAGRAPH to
  read:
- 17 12-2-108. <u>Certificate of certified public accountant -</u>
  18 <u>issuance renewal reactivation reinstatement</u>.
- 19 (1) (d) Who meets the requirements of section 12-2-113.
- 20 SECTION 8. 12-2-108, Colorado Revised Statutes, 1985 21 Repl. Vol., is amended BY THE ADDITION OF THE FOLLOWING NEW 22 SUBSECTIONS to read:
- 12-2-108. Certificate of certified public accountant 
  24 <u>issuance renewal reactivation reinstatement</u>. (3) All

  25 certificates shall expire once every two years on a date

  26 established by the board but may be renewed in a manner

  27 prescribed by the board, which shall include compliance with

- the continuing education requirements authorized in section 12-2-119 (5) and payment of the renewal fee authorized to be established by the board pursuant to section 24-34-105. C.R.S.
  - (4) Any person may reactivate an expired certificate within a two-year grace period after the date of its expiration by making written application for reactivation, complying with the continuing education requirements imposed by the board, and paying a reactivation fee imposed by the board.
  - (5) In the event that a person fails to reactivate his certificate within the two-year grace period specified in subsection (4) of this section, a person may reinstate such certificate within four years after the date of the expiration of such grace period by making written application for reinstatement, complying with all continuing education requirements imposed by the board, paying a reinstatement fee, and providing proof to the board of his continued professional competence as required by the board. Thereafter, a person shall not be reinstated unless he fulfills and meets the requirements and conditions required of an applicant applying for the issuance of an original certificate, which requirements shall include retaking and passing the uniform certified public accountant examination.
  - (6) Any person who practices public accounting after the expiration of his certificate shall be practicing in violation of this article. The board may refuse to reactivate or reinstate any expired certificate for conduct which

constitutes a violation of any provision of this article.

- 2 SECTION 9. 12-2-111 (5) and (8), Colorado Revised 3 Statutes, 1985 Repl. Vol., are amended to read:
  - candidate sitting for all parts of the examination who passes a-satisfactory THE examination in at least two subjects or the single subject of practice shall have the right to be reexamined in the remaining subjects at any of the five next succeeding examinations or, with the approval of the board, at some other regular examination in lieu of any or all of the next five examinations thereafter held by the board, and, if he passes in the remaining subjects, he shall be considered to have passed the examination. Seventy-five-percent-shall-be the-passing-grade-in-each-subject. THE BOARD SHALL ENSURE THAT THE PASSING SCORE FOR THE EXAMINATION IN EACH SUBJECT IS SET TO MEASURE THE LEVEL OF MINIMUM COMPETENCY FOR THE PRACTICE OF ACCOUNTING.
  - (8) If a candidate sitting for all parts of the examination for which he is eligible passes in two or more subjects or the single subject of practice in an examination given by the examining board of another state, under requirements substantially the same as requirements in this state, which examination the board of this state finds to be equivalent to the examination in this state, the board may SHALL accept the results of such examination in such other state as though taken in this state.
  - SECTION 10. 12-2-113 (1) (a) and (1) (b). Colorado

- 1 Revised Statutes, 1985 Repl. Vol., are amended to read:
- 2 12-2-113. Issuance of certificate by reciprocity or by
- 3 passing examination of another state. (1) (a) Any person who
- 4 is the holder of a certificate of certified public accountant
- 5 issued after examination under the laws of another state and
- 6 who possesses the qualifications prescribed in section
- 7 12-2-108 for an applicant applying for a certificate as of the
- 8 time of the issuance of the certificate by such other state or
- 9 possesses SUBSTANTIALLY equivalent qualifications: unless--the
- 10 issuance-of-the-certificate-by-such-other-state-was-prior-to
- 11 January-1,-1966,-in-which-case,-the--applicant--may--meet--the
- 12 requirements-of-section-12-2-110:
- 13 (b) Any person who has passed an examination under the
  - laws of another state and who possesses the qualifications
- 15 prescribed in section 12-2-108 at the time he applies for a
- 16 certificate in this state or possesses SUBSTANTIALLY
- 17 equivalent qualifications; or
- 18 SECTION 11. 12-2-114 (1), Colorado Revised Statutes,
- 19 1985 Repl. Vol., is amended to read:
- 20 12-2-114. Existing certificates confirmed. (1) No
- 21 person who, on or before August 1, 1959, holds a certified
- 22 public accountant certificate previously issued under the laws
- 23 of this state shall be required to secure an additional
- 24 certificate under this article but shall otherwise be subject
- 25 to all the provisions of this article. Such certificate
- 26 previously issued shall, for all purposes, be considered a
- 27 certificate issued under this article. and--subject--to--the

- 1 provisions--of--this-article.--No-person-holding-a-certificate
- 2 as-a-registered-accountant-on-or-before-August-1,-1959,--which
- 3 certificate--was--granted--as--a--result-of-the-holder-thereof
- 4 having-passed--the--examination--provided--for--by--previously
- 5 existing--law---shall--be--reguired--to--secure--an-additional
- 6 certificate-under-this-article-but-shall-otherwise-be--subject
- 7 to-all-the-provisions-of-this-article.
- 8 SECTION 12. 12-2-115, Colorado Revised Statutes, 1985
- 9 Repl. Vol., is amended to read:
- 10 12-2-115. Use of the title "certified public
- 11 accountant". Any person who has received from the board -a-
- 12 AND HOLDS AN ACTIVE certificate of certified public accountant
- 13 and-who-holds-a-permit-issued-under-section-12-2-119 shall be
- 14 styled and known as a certified public accountant and may also
- 15 use the abbreviation "C.P.A.". Any--certified--public
- 16 accountant-may-also-be-known-as-a-public--accountant--and--may
- 17 also--use-the-abbreviation-"P-A-" NO OTHER PERSON SHALL ASSUME
- 18 OR USE THE TITLE CERTIFIED PUBLIC ACCOUNTANT OR THE
- 19 ABBREVIATION "C.P.A." OR ANY OTHER WORD, WORDS, LETTERS, OR
- 20 FIGURES TO INDICATE THAT THE PERSON USING THE SAME IS A
- 21 CERTIFIED PUBLIC ACCOUNTANT. THE TERMS CHARTERED ACCOUNTANT
- 22 AND CERTIFIED ACCOUNTANT AND THE ABBREVIATION "C.A." ARE
- 23 SPECIFICALLY PROHIBITED TO SUCH OTHER PERSONS AS BEING
- 24 MISLEADING TO THE PUBLIC.
- 25 SECTION 13. 12-2-116, Colorado Revised Statutes, 1985
- 26 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 27 read:

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- 12-2-116. Registered accountants. Any person who holds a certificate of registered accountant issued under the laws of this state shall be subject to all the provisions of this article. For the purposes of this article, certified public accountant and registered accountant shall be deemed synonymous and all references in this article to certified public accountants shall likewise refer and pertain to a registered accountants.
- 9 SECTION 14. The introductory portion to 12-2-117 (1) and 12-2-117 (1)(e) and (2), Colorado Revised Statutes, 1985 Repl. 10 11 Vol., are amended, and the said 12-2-117 is further amended BY 12 THE ADDITION OF THE FOLLOWING NEW SUBSECTIONS. to read:
  - 12-2-117. Partnerships or professional corporations composed of certified public accountants - registration thereof. (1) A partnership or professional corporation engaged, in this state, in the practice of public accounting as certified public accountants shall register ONCE EVERY THREE YEARS with the board as a partnership or professional corporation of certified public accountants and must meet the following requirements:
  - (e) Each resident manager in charge of an office of the firm PARTNERSHIP OR PROFESSIONAL CORPORATION in this state must be a certified public accountant of this state in good standing.
  - (2) (a) Application for such registration must be made upon the affidavit of a partner of such partnership or of a shareholder of such professional corporation who is a

certified public accountant of this state in good standing AND 1 MUST PROVIDE THE NAMES AND ADDRESSES OF THE PERSONS WHO ARE 2 PRACTICING PUBLIC ACCOUNTING FOR THE PARTNERSHIP OR 3 PROFESSIONAL CORPORATION AND ANY OTHER INFORMATION THE BOARD MAY REASONABLY REQUEST. TO COVER THE BOARD'S ADMINISTRATIVE 5 COSTS. SUCH APPLICATION SHALL BE ACCOMPANIED BY A REGISTRATION 6 7 FEE. THE AMOUNT OF WHICH SHALL BE SET BY THE BOARD.

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- (b) The board shall in each case determine whether the applicant is eligible for registration. A partnership or professional corporation which is so registered and--which holds-a-permit-issued-under-section-12-2-119 may use the words "certified public accountants" or the abbreviation "C.P.A.'s" in connection with its partnership or professional corporation name. Any--partnership--or---professional---corporation---of certified--public--accountants--may--also--be--known-as-public accountants-or-may-use-the-abbreviation-"P.A.'s". Notification shall be given the board within one month after the admission to or withdrawal of a partner from any partnership so registered or after any change in shareholders of any such corporation.
- (3) The corporation must be in compliance with the "Colorado Corporation Code", articles 1 to 10 of title 7, C.R.S., and the articles of incorporation of such corporation shall contain provisions complying with the following requirements:
- 26 (a) The corporation shall be organized solely for the purpose of practicing accountancy and such other activities as

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- may from time to time be specifically found by the board to be activities suitable and proper to be performed by certified public accountants only through or under the supervision of at least one person who holds a certificate to practice public accounting as a certified public accountant.
- (b) The president shall be a shareholder and a director and one or more of such directors shall be certified public accountants of this state in good standing. Lay directors and officers shall not exercise any authority whatsoever over professional matters.
- (c) All shareholders of the corporation shall be jointly and severally liable for all acts, errors, and omissions of the employees of the corporation or all shareholders of the corporation shall be jointly and severally liable for all acts, errors, and omissions of the employees of the corporation except during periods of time when the corporation maintains in good standing professional liability insurance which meets the following minimum standards:
- (I) The insurance shall insure the corporation against liability imposed upon the corporation by law for damages resulting from any claim made against the corporation arising out of the performance of professional services for others by those employees of the corporation who hold certificates to practice public accounting as certified public accountants.
- (II) Such policies shall insure the corporation against liability imposed upon it by law for damages arising out of the acts, errors, and omissions of all other employees.

1 (III) The insurance shall be in an amount for each claim of at least fifty thousand dollars multiplied by the number of certified public accountants employed by the corporation within this state, and the policy may provide for an aggregate top limit of liability per year for all claims of one hundred fifty thousand dollars also multiplied by the number of certified public accountants employed by the corporation within this state: except that no firm shall be required to carry insurance in excess of three hundred thousand dollars for each claim with an aggregate top limit of liability for all claims during the year of one million dollars and except. that the board, in the public interest, may adopt regulations increasing the minimum amounts of insurance coverage required by this subsection (3).

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(IV) (A) The policy may provide that it does not apply to: Any dishonest, fraudulent, criminal, or malicious act or omission of the insured corporation or any stockholder or employee thereof; the conduct of any business enterprise in which the insured corporation under this article is not permitted to engage but which nevertheless may be owned by the insured corporation or in which the insured corporation may be a partner or which may be controlled, operated, or managed by the insured corporation in its own or in a fiduciary capacity including the ownership, maintenance, or use of any property in connection therewith: and bodily injury to, or sickness. disease, or death of, any person, or to injury to or destruction of any tangible property, including the loss of

. use thereof.

- (B) The policy may contain reasonable provisions with respect to policy periods, territory, claims, conditions, and other usual matters.
  - (d) The corporate name shall be ended by the word "Corporation" or "Incorporated" or by the words "Professional Corporation" or by the abbreviations "Corp.", "Inc.", or "P.C.". An assumed or trade name may be used if it is not misleading and clearly indicates that the firm is engaged in providing accounting services.
- (4) The corporation may exercise the powers and privileges conferred upon corporations by the laws of Colorado in furtherance of and subject to its corporate purposes and may invest its funds in a manner not incompatible with the practice of public accounting as certified public accountants. Any stock purchased by the corporation may be made out of capital as well as surplus without regard to the impairment of the corporation capital.
- (5) The corporation shall do nothing in this state which, if done by a person who holds a certificate as a certified public accountant within this state and employed by it, would violate the provisions of this article. Any violation by the corporation of this article shall be grounds for the board to revoke or suspend its registration.
- (6) Nothing in this section shall diminish or change the obligation of each person who holds a certificate of certified public accountant employed by the corporation within this

state to conduct his practice in accordance with the provisions of this article. Any person who holds a certificate to practice public accounting as a certified public accountant who, by act or omission, causes the corporation to act or fail to act in a way which violates this article is personally responsible for such act or omission and

subject to discipline therefor.

- (7) Foreign corporations may engage in the practice of public accounting in this state as certified public accountants so long as their articles of incorporation provide that such corporation is organized solely for the purpose of practicing accountancy and such other activities as may from time to time be specifically found by the board to be activities suitable and proper to be performed by certified public accountants and comply with and meet the requirements of subsection (3) of this section.
- 17 (8) Except as provided in this section, professional
  18 corporations shall not practice public accounting as certified
  19 public accountants.
- 20 (9) Nothing in this section shall modify the 21 accountant-client privilege specified in section 13-90-107 (1) 22 (f), C.R.S.
  - (10) When any law of this state or any rule or regulation of any agency or other authority established under the constitution or laws of this state requires or authorizes any audit, financial report, or statement to be made, approved, or certified by a certified public accountant, such

- 1 audit, report, or statement may be made, approved, or
- 2 certified by a professional corporation registered in this
- 3 state.
- 4 SECTION 15. 12-2-119 (5), (7), and (9), Colorado Revised
- 5 Statutes, 1985 Repl. Vol., are amended to read:
- 6 12-2-119. Continuing education. (5) After-January- $1_{\tau}$
- 7 1975. As a condition of the-renewal-of-an-annual-permit,--each
- 8 holder--of--a--certificate--of-certified-public-accountant-who
- 9 obtained-such-certificate--after--April--26,--1973, RENEWING.
- 10 REACTIVATING, OR REINSTATING A CERTIFICATE OF CERTIFIED PUBLIC
- 11 ACCOUNTANT, EVERY APPLICANT shall comply with continuing
- 12 education requirements adopted by the board.
- (7) In exercising its power under subsection (6) of this
- 14 section, the board shall, as a basis for a high standard of
- 15 practice by certified public accountants, and--registered
- 16 accountants, establish requirements which will assure
- 17 reasonable currency of knowledge. The requirements shall
- 18 assure that a variety of alternative means of compliance with
- 19 continuing education requirements are available to certificate
- 20 holders and shall take cognizance of specialized areas of
- 21 practice.
- 22 (9) The board shall determine in each case whether a
- 23 holder of certificate of certified public accountant or
- 24 registered-accountant has complied with continuing education
- 25 requirements adopted by the board.
- 26 SECTION 16. 12-2-120 (1), (2), (5), and (6) (a) (I) and
- 27 the introductory portion to 12-2-120 (6) (a) (II), Colorado

- Revised Statutes, 1985 Repl. Vol., are amended to read:
- 2 12-2-120. <u>Unlawful acts</u>. (1) No person shall assume or
- use the title or designation "certified public accountant" or
- 4 the abbreviation "C.P.A.", or any other title, designation,
- 5 words, letters, abbreviation, sign, card, or device tending to
- 6 indicate that such person is a certified public accountant
- 7 unless such person has-received-a HOLDS AN ACTIVE certificate
- 8 as a certified public accountant under sections SECTION
- 9 12-2-108, 12-2-109, 12-2-110, or 12-2-113, or a prior law of
- 10 this state. and-holds-a-permit-issued-under-section-12-2-119
- 11 not-revoked-or-suspended.

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- 12 (2) No partnership OR PROFESSIONAL CORPORATION shall
- 13 assume or use the title or designation "certified public
- 14 accountants" or the abbreviation "C.P.A.'s", or any other
- 15 title, designation, words, letters, abbreviation, sign, card,
- 16 or device tending to indicate that such partnership OR
- 17 PROFESSIONAL CORPORATION is composed of certified public
- 18 accountants unless such partnership OR PROFESSIONAL
- 19 CORPORATION is registered as a partnership OR PROFESSIONAL
- 20 CORPORATION of certified public accountants under section

12-2-117. and-holds--a-permit-issued-under-section-12-2-119

- 22 net-revoked-er-suspended.
- 23 (5) Except as provided in sections  $12-2-115 \pm 6-12-2-118$
- 24 AND 12-2-117 (2)(b), no person, partnership, or PROFESSIONAL
- 25 corporation shall assume or use any title or designation using
- 26 the word certified, registered, chartered, enrolled, licensed,
  - independent, or approved in conjunction with the word

- 1 accountant or auditor or any abbreviation thereof or any
- 2 title, designation, or abbreviation likely to be confused with
- 3 certified public accountant registered--accountant, or the
  - abbreviations ABBREVIATION "C.P.A.". or-"R.A.".
- 5 (6) (a) (I) No person, PARTNERSHIP, or PROFESSIONAL
- 6 corporation shall issue, author, or publish any opinion or
- 7 certificate relating to any accounting or financial statement
- 8 if such opinion or certificate utilizes any title or
- 9 designation, the use of which is prohibited by law.
- 10 (II) No person, PARTNERSHIP, or PROFESSIONAL corporation
- 11 shall, unless--he--holds-a-valid-permit-to-do-so-issued-under
- 12 the--provisions--of--section--12-2-119 WITHOUT AN ACTIVE
- 13 CERTIFICATE OF CERTIFIED PUBLIC ACCOUNTANT OR A VALID
- 14 REGISTRATION:
- SECTION 17. 12-2-121 (1), Colorado Revised Statutes,
- 16 1985 Repl. Vol., is amended to read:
- 17 12-2-121. Exceptions acts not prohibited.
- 18 (1) Nothing in this article shall prohibit any person not a
- 19 certified public accountant er--registered--accountant from
- 20 serving as an employee of or an assistant to a certified
- 21 public accountant registered--accountant. HOLDING AN ACTIVE
- 22 CERTIFICATE OR SERVING AS AN EMPLOYEE OR ASSISTANT OF A
- 23 VALIDLY REGISTERED partnership or professional corporation
- 24 composed of certified public accountants. er--registered
- 25 accountants---holding--a--permit--to--practice--under--section
- 26 12-2-119. Such employee or assistant shall not issue any
- 27 accounting or financial statement over his name.

- SECTION 18. 12-2-122, Colorado Revised Statutes, 1985
- 2 Repl. Vol., is amended to read:
- 3 12-2-122. Single act evidence of practice. Any person
- 4 who displays, utters, or causes to be displayed or uttered a
- 5 card, sign, advertisement, or other printed, engraved, or
- 6 written instrument or device bearing such person's name in
- 7 conjunction with the words "certified public accountant" or
- 8 "registered--accountant" or the abbreviations ABBREVIATION
- 9 "C.P.A." or-"R.A." or any title, designation, or abbreviation
- 10 prohibited by section 12-2-120 may be presumed in any action
- 11 brought under section 12-2-126 to have held himself out to be
- 12 a certified public accountant or-registered-accountant-holding
- 13 a--permit-to-practice-under-section-12-2-119 HOLDING AN ACTIVE
- 14 CERTIFICATE OF CERTIFIED PUBLIC ACCOUNTANT PURSUANT TO SECTION
- 15 12-2-108. In any LEGAL action brought under section--12-2-126
- 16 or--section--12-2-129 THIS ARTICLE, evidence of the commission
- 17 of a single act prohibited by this article is sufficient to
- 18 justify an injunction.
- 19 SECTION 19. Article 2 of title 12. Colorado Revised
- 20 Statutes, 1985 Repl. Vol., is amended BY THE ADDITION OF A NEW
- 21 SECTION to read:
- 22 12-2-122.5. Inactive certificant. (1) The holder of a
- 23 certificate of certified public accountant, upon written
- 24 notice by first class mail to the board, shall have his name
- 25 transferred to an inactive list and shall not be required to
- 26 comply with the continuing education requirements for
- 27 certificate renewal pursuant to section 12-2-119 so long as he

- remains inactive. Each inactive certificant shall register
- 2 once every three years with the board in the same manner as
- 3 partnerships and corporations pursuant to section 12-2-117.
- 4 At such time as an inactive certificant wishes to resume the
- 5 practice of public accounting as a certified public
- 6 accountant, he shall file an application therefor, meet any
- 7 education requirements imposed by the board, and pay a fee as
- 8 established by the board.
- 9 (2) During such time as a certified public accountant
- 10 remains in an inactive status, he shall not perform those acts
- 11 restricted to active certified public accountants pursuant to
- 12 section 12-2-120 (6)(a). The board shall retain jurisdiction
- 13 over inactive certified public accountants for the purposes of
- 14 disciplinary action pursuant to section 12-2-123.
- 15 SECTION 20. The introductory portion to 12-2-123 (1) and
- 16 12-2-123 (1) (a), (1) (b), (1) (c), (1) (e), (1) (f), (1) (j),
- 17 (1) (m), and (1) (n), Colorado Revised Statutes, 1985 Repl.
- 18 Vol., are amended, and the said 12-2-123 (1) is further
- 19 amended by THE ADDITION OF THE FOLLOWING NEW PARAGRAPHS, to
- 20 read:
- 21 12-2-123. Grounds for disciplinary action -
- 22 administrative penalties. (1) After notice and hearing as
- 23 provided in section 12-2-125, the board may DENY THE ISSUANCE
- 24 OF. REFUSE TO RENEW, revoke, or suspend any certificate of a
- 25 certified public accountant or--registered--accountant issued
- 26 under this article or any prior law of this state or-may
- 27 revoke--suspend--or-refuse-to-renew-any--permit--issued--under

- section--12-2-119, or may FINE, censure, ISSUE A LETTER OF
- 2 ADMONITION TO or place on probation the holder of any such
- 3 permit CERTIFICATE and impose other conditions or limitations
- 4 for any of the following causes:
  - (a) Fraud or deceit in obtaining OR IN ATTEMPTING TO
- OBTAIN a certificate as A certified public accountant OR in
- obtaining registration under this article; er-in--ebtaining--a
- permit-to-practice-public-accounting-under-this-article;
- 9 (b) Dishonesty; Fraud or gross negligence in the
- 10 practice of public accounting IN COLORADO OR ANY OTHER STATE
- 11 or in the filing of or failure to file his own income tax
- 12 returns;

- 13 (c) Violation of any of--the--provisions PROVISION of
  - section-12-2-120 THIS ARTICLE, OF ANY FINAL RULE OR REGULATION
- 15 PROMULGATED BY THE BOARD, OR OF ANY VALID AGENCY ORDER:
- (e) Conviction of a felony under the laws of any state
- 17 or of the United States, and, for the purposes of this
- 18 paragraph (e), a plea of GUILTY OR A PLEA OF nolo contendere
- 19 accepted by the court shall be considered as a conviction:
- 20 (f) Conviction of any crime, an element of which is
- 21 dishonesty or fraud, under the laws of any state or of the
- 22 United States, and, for the purposes of this paragraph (f), a
- 23 plea of GUILTY OR A PLEA OF nolo contendere accepted by the
- 24 court shall be considered as a conviction;
- 25 (j) Providing professional PUBLIC ACCOUNTING services to
- the public for a fee without the--annual--permit--required--by
- 27 section--12-2-119 AN ACTIVE CERTIFICATE OF CERTIFIED PUBLIC

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ACCOUNTANT OR A VALID REGISTRATION, or, WITHOUT AN ACTIVE
CERTIFICATE, acting as an employee of a holder of a
certificate of certified public accountant, erregistered
accountant or acting as an employee, partner, or shareholder
of a partnership or professional corporation registered
pursuant to section 12-2-117; er-12-2-118-without-the-annual
$\textbf{permit-required-by-section-12-2-119}_{\$}\textbf{-without-or-the-failure-of}$
any-other-certificate-holder-or-registranttoapplyforan
annualpermit-under-section-12-2-119-within-three-consecutive
years-after-the-expiration-date-of-the-permit-to-practice-last
obtained-or-renewed-by-said-certificate-holderorregistrant
orwithinthreeyearsafterthedateuponwhichthe
gertificate-holder-or-registrant-was-grantedhisgertificate
or-registration-if-no-permit-was-ever-issued-to-him;

- (m) Failure to comply with the basic requirements for continuing education as prescribed by the board:
- (n) A-mattern-of-accounting-practice AN ACT OR OMISSION which fails to meet generally accepted ACCOUNTING PRINCIPLES OR GENERALLY ACCEPTED AUDITING standards in the profession:
  - (o) Use of false, misleading, or deceptive advertising;
- (p) Habitual intemperance with respect to or excessive use of any habit-forming drug as defined in section 12-22-102 (13), any controlled substance as defined in section 12-22-303 (7), or any alcoholic beverage, any of which renders him unfit to practice public accounting:
- (q) Failure to retain records of the work performed for each client for a period of five years:

(r) Failure of a partnership or professional corporation
to register with the board pursuant to section 12-2-117 and to
renew such registration once every three years as prescribed
by the board.

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SECTION 21. 12-2-123. Colorado Revised Statutes, 1985 5 Repl. Vol., is amended BY THE ADDITION OF THE FOLLOWING NEW 7 SUBSECTIONS to read:

8 12-2-123. Grounds for disciplinary action 9 (3) When a complaint or administrative penalties. 10 investigation discloses an instance of misconduct which, in the opinion of the board, does not warrant formal action but 11 12 which should not be dismissed as being without merit, the 13 board may send a letter of admonition to the certificate 14 holder. Such letter shall be sent to the certificant by certified mail, with a copy to the complainant, and shall 15 16 advise such certificant that he may, within twenty days after proven receipt of the letter, make a written request to the 17 18 board to institute a formal hearing pursuant to section 19 12-2-125 to determine the propriety of the alleged misconduct. If such request is timely made, the letter of admonition shall 20 21 be deemed vacated, and the matter shall be processed by means 22 of formal proceedings.

- (4) No certificant whose certificate is revoked shall be allowed to apply for reinstatement of such certificate earlier than two years after the effective date of the revocation.
- (5) (a) In addition to any other penalty which may be imposed pursuant to this section, any person violating any

- provision of this article or any rules or regulations
  promulgated pursuant to this article may be fined upon a
- 3 finding of misconduct by the board as follows:
- 4 (I) In the first administrative proceeding against a 5 certificant, a fine not in excess of one thousand dollars:
- 6 (II) In any subsequent administrative proceeding against
  7 a certificant, a fine not less than one thousand dollars nor
  8 in excess of two thousand dollars.
- 9 (b) All fines collected pursuant to this subsection (5) shall be credited to the general fund.
- SECTION 22. Article 2 of Title 12, Colorado Revised

  Statutes, 1985 Repl. Vol., is amended BY THE ADDITION OF A NEW

  SECTION to read:
- 14 12-2-123.5. Response to board communication. Except as
  15 otherwise provided in section 12-2-123 (3), a certificant
  16 shall, at the request of the board, respond to communications
  17 from the board within thirty days of the mailing of any
  18 communication by registered or certified mail.
- 19 SECTION 23. 12-2-124 (1), the introductory portion to 20 12-2-124 (2), and 12-2-124 (2) (a), Colorado Revised Statutes, 21 1985 Repl. Vol., are amended to read:
- 22 12-2-124. Revocation or suspension of partnership or
  23 professional corporation registration. (1) After notice and
  24 hearing as provided in section 12-2-125, the board shall
  25 revoke the registration and--permit--to--practice of a
  26 partnership or professional corporation if, at the time of
  27 such hearing, the partnership or professional corporation does

- not have all the qualifications prescribed by the section of this article under which it qualified for registration.
- (2) After notice and hearing as provided in section 12-2-125, the board may revoke or suspend the registration or may-revoke, suspend, or-refuse-to-renew-the-permit-to-practice of a partnership or professional corporation or-may-censure the-holder-of-any-such-permit for any of the causes enumerated in section 12-2-123 and OR for the following additional causes:
- 10 (a) The-revocation-or-suspension-of-the--certificate--or
  11 registration--or The revocation, suspension, or refusal to
  12 renew the permit-to-practice CERTIFICATE of any partner or
  13 shareholder:
- 14 SECTION 24. 12-2-125 (1) and (2), Colorado Revised 15 Statutes, 1985 Repl. Vol., are amended to read:
- 16 12-2-125. Hearings before board notice procedure 17 review. (1) (a) The board may initiate proceedings under
  18 this article, either on its own motion or on the complaint of
  19 any person.

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- (b) THE BOARD, THROUGH THE DEPARTMENT OF REGULATORY AGENCIES, MAY EMPLOY ADMINISTRATIVE LAW JUDGES ON A FULL-TIME OR PART-TIME BASIS TO CONDUCT HEARINGS AS PROVIDED BY THIS ARTICLE OR ON ANY MATTER WITHIN THE BOARD'S JURISDICTION UPON SUCH CONDITIONS AND TERMS AS THE BOARD MAY DETERMINE.
- 25 (2) Except as otherwise provided in this article, all 26 proceedings before the board with respect to the denial, 27 suspension, or revocation of certificates or permits

- 1 REGISTRATIONS issued under this article shall be conducted
  - pursuant to the provisions of sections 24-4-104 and 24-4-105,
- 3 C.R.S.

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- 4 SECTION 25. 12-2-126 (1) and (2), Colorado Revised
- 5 Statutes, 1985 Repl. Vol., are amended to read:
- 6 12-2-126. <u>Investigations</u>, examinations, and cease and
- 7 desist orders against unlawful act. (1) (a) The board, on
- 8 its own motion or on the complaint of any person, may
- 9 investigate any person who has engaged, is engaging, or
- 10 threatens to engage in any act or practice which constitutes a
  - violation of section--12-2-120--er-12-2-131 ANY PROVISION OF
- 12 THIS ARTICLE. The board or any member thereof may issue
- 13 subpoenas to compel the attendance of witnesses and the
- 14 production of documents and may administer oaths. take
- 15 testimony, hear proofs, and receive exhibits in evidence in
- 16 connection with any investigation under this section. In case
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of disobedience to a subpoena, the board may invoke the aid of

- 18 any court of this state in requiring the attendance and
- 19 testimony of witnesses and the production of documentary
- 20 evidence.
- 21 (b) COMPLAINTS OF RECORD ON FILE WITH THE BOARD AND THE
- 22 RESULTS OF INVESTIGATION SHALL BE CLOSED TO PUBLIC INSPECTION
- 23 DURING THE INVESTIGATORY PERIOD AND UNTIL DISMISSED OR UNTIL
- 24 NOTICE OF HEARING AND CHARGES ARE SERVED ON AN APPLICANT OR
- 25 CERTIFICANT. THE BOARD'S RECORDS AND PAPERS SHALL BE SUBJECT
- 26 TO THE PROVISIONS OF SECTIONS 24-72-203 AND 24-72-204, C.R.S..
- 27 REGARDING PUBLIC RECORDS AND CONFIDENTIALITY.

- (2) If the board has reason to believe that any person
- has engaged, is engaging, or threatens to engage in an act or
- practice which constitutes a violation of section-12-2-120-or
- 4 12-2-131 ANY PROVISION OF THIS ARTICLE, the board may initiate
- 5 and conduct proceedings as provided by section 12-2-125 to
- 6 determine if such a violation has occurred or threatens to
- 7 occur. Upon the determination by a majority of the board of a
- 8 violation of section-12-2-120-or--12-2-131 ANY PROVISION OF
- 9 THIS ARTICLE on the basis of the evidence presented at the
- 10 hearing, a majority of the board may issue an order to cease
- 11 and desist the act or acts violating section-12-2-120-or
- 12 12-2-131 ANY PROVISION OF THIS ARTICLE. A copy of the cease
- 13 and desist order shall be furnished to each party.
- 14 SECTION 26. 12-2-127 (1), Colorado Revised Statutes,
- 15 1985 Repl. Vol., is REPEALED and REENACTED, WITH AMENDMENTS,
- 16 to read:

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- 17 12-2-127. Judicial review. (1) Any person aggrieved by
  - any final action or order of the board and affected thereby is
- 19 entitled to a review thereof by the court of appeals by
- appropriate proceedings under section 24-4-106 (11), C.R.S.
- 21 SECTION 27. 12-2-128, Colorado Revised Statutes, 1985
- 22 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 23 read:
- 24 12-2-128. Reconsideration and review of action of board.
- 25 The board, on its own motion or upon application, at any time
  - after the imposition of any discipline as provided in section
  - 12-2-123 (1), may reconsider its prior action and reinstate or

-90-

- 1 restore such license or terminate probation or reduce the
- 2 severity of its prior disciplinary action. The taking of any
- 3 such further action, or the holding of a hearing with respect
- 4 thereto, shall rest in the sole discretion of the board.
- 5 SECTION 28. 12-2-129, Colorado Revised Statutes, 1985
- 6 Repl. Vol., is amended to read:
- 7 12-2-129. Misdemeanors penalties. (1) Any person who
  - violates any provision of section--12-2-120 THIS ARTICLE or
- 9 violates a cease and desist order issued pursuant to section
- 10 12-2-126 commits a class 3 misdemeanor and shall be punished
- 11 as provided in section 18-1-106, C.R.S.
- 12 SECTION 29. 24-34-104, Colorado Revised Statutes, 1988
- 13 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW
- 14 SUBSECTION to read:

- 15 24-34-104. General assembly review of regulatory
- 16 agencies and functions for termination, continuation, or
- 17 reestablishment. (29) The following board in the division of
- 18 registration shall terminate on July 1, 2000: The state board
- 19 of accountancy, created by article 2 of title 12, C.R.S.
- 20 SECTION 30. Repeal. 12-2-104 (1) (d) and (1) (e),
- 21 12-2-110, 12-2-114 (2) and (3), 12-2-117 (1) (b) and (1) (c),
- 22 12-2-118, 12-2-119 (1), (2), (3), and (4), 12-2-120 (3), (4),
- 23 (10), and (11), 12-2-123 (1) (k) and (1) (1), and 12-2-131,
- 24 Colorado Revised Statutes, 1985 Repl. Vol., and 24-34-104
- 25 (19) (a), Colorado Revised Statutes, 1988 Repl. Vol., are
- 26 repealed.
- 27 SECTION 31. Effective date applicability. This act

- l shall take effect July 1, 1990, and shall apply to
- 2 certificates issued, renewed, or reinstated pursuant to
- 3 article 2 of title 12, Colorado Revised Statutes, and to any
- 4 acts committed on or after said date.
- 5 SECTION 32. Safety clause. The general assembly hereby
- 6 finds, determines, and declares that this act is necessary
- 7 for the immediate preservation of the public peace, health,
  - and safety.

BY SENATOR McCormick; also REPRESENTATIVES Kopel and Philips.

### A BILL FOR AN ACT

CONCERNING THE ASBESTOS CONTROL FUNCTIONS IN THE DEPARTMENT OF

HEALTH. AND PROVIDING FOR THE CONTINUATION THEREOF.

# Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Continues the asbestos control functions in the department of health for a specified period of time. Provides that prior to such termination, the asbestos control functions shall be reviewed by the department of regulatory agencies.

Authorizes the air quality control commission to promulgate standards for asbestos air sampling and persons who conduct asbestos air sampling. Requires the commission to amend a certain term used in rules and regulations to conform to the legislative intent of such standards.

Requires the air pollution control division within the division of administration in the department of health to develop or purchase examinations administered to applicants for certification under the program. Requires that such tests be administered a certain number of times per year and that the division set passing scores based on a minimum level of competency in the procedures to be followed in asbestos abatement. Establishes procedures to be followed and requirements for applicants who fail such an examination and seek to be reexamined for certification under the program.

Authorizes the certification by endorsement of individuals under the program if such persons are equivalently certified in good standing in another jurisdiction. Provides for the renewal of certification under the program.

Provides grounds for disciplinary action against persons certified under the program for violation of its provisions. Authorizes the division to issue letters of admonition for

misconduct that should not be dismissed without merit but does not warrant more severe disciplinary action. Authorizes the appeal of actions taken by the commission under the program to the Colorado court of appeals. Authorizes the division to require corrective education as a disciplinary action against certified persons under the program. Authorizes the imposition of administrative fines upon persons who violate the provisions of the program or any rules or regulations promulgated thereunder. Sets the requirements for recertification of persons whose certification is revoked under the program. Authorizes the use of injunctive proceedings through the attorney general to enforce the provisions of the program.

Requires the commission to promulgate rules and regulations governing refresher training for persons certified under the program. Provides that such refresher training shall not exceed the requirements of the federal "Asbestos Hazard Emergency Response Act of 1986" and that such regulations shall be related to insuring continuing competency in asbestos abatement procedures with a system of testing to measure the effectiveness of such programs. Repeals a rule of the air quality control commission in conflict with the statutory refresher training requirements in the act.

Be it enacted by the General Assembly of the State of Colorado:

2 SECTION 1. 24-34-104, Colorado Revised Statutes, 1988

3 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW

4 SUBSECTION to read:

5 24-34-104. General assembly review of regulatory 6 agencies and functions for termination, continuation, or

7 reestablishment. (24.2) The functions of the division of

8 administration in the department of health relating to

9 asbestos control performed in accordance with part 5 of

10 article 7 of title 25, C.R.S., shall terminate on July 1,

11 1995.

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12 SECTION 2. 25-7-503 (1), Colorado Revised Statutes, 1989

13 Repl. Vol., is amended BY THE ADDITION OF A NEW PARAGRAPH to

14 read:

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- 1 25-7-503. Powers and duties of the commission - rules 2 and regulations - delegation of authority to division. 3 (1) (e) To promulgate rules and regulations setting minimum 4 standards for asbestos air sampling and for persons engaging 5 in such sampling and to seek injunctive relief under section 25-7-511.5, including relief against any aspestos air sampler 7 who acts beyond his level of competency. In promulgating rules and regulations setting such standards, the commission shall not use the term "air sampling professional" in such 9 10 standards and shall amend said term in rules III.C.7.a. (i). 11 (i)(A), and (iv) of part B of regulation B of the rules and 12 regulations of the commission, concerning measuring asbestos levels (5 CCR 1001-10), to conform to the requirements of this 13 14 paragraph (e).
- SECTION 3. Part 5 of article 7 of title 25, Colorado
  Revised Statutes, 1982 Repl. Vol., as amended, is amended 8Y
  THE ADDITION OF A NEW SECTION to read:
  - 25-7-505.5. Testing for certification under part 5.

    (1) The division shall develop or purchase the examinations administered pursuant to this part 5 for certification under sections 25-7-506 and 25-7-507 and shall set the passing scores on all such examinations based on a minimum level of competency in the procedures to be followed in asbestos abatement. The division shall administer such examinations at least twice each year or more frequently if demand so warrants and shall administer such examinations at various locations in the state if demand so warrants. The purpose of the

- 1 examinations required pursuant to this section is to insure 2 minimum competency in asbestos abatement procedures. If a person fails to achieve a passing score on any such examination, retesting of such person shall be with a 5 different examination and after such person has completed remedial training as determined to be satisfactory to the division for minimum competency in asbestos abatement procedures. Prior to such reexamination, an applicant shall 9 file a new application as specified in subsection (1) of this 10 section, and such individual shall pay a fee set by the 11 division. Such fee shall be no greater than the amount paid 12 for the original examination.
  - (2) Notwithstanding the provisions of sections 25-7-506 and 25-7-507, the division may certify an individual under this part 5 by endorsement if such individual possesses in good standing a valid license, certificate, or other registration from any other state or territory of the United States or from the district of Columbia, which license, certificate, or other registration requires qualifications substantially equivalent to those of this part 5 as determined by the division.

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- SECTION 4. 25-7-506 (2) (b), Colorado Revised Statutes,
  1989 Repl. Vol., is amended, and the said 25-7-506 is further
  amended 8Y THE ADDITION OF A NEW SUBSECTION, to read:

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- passed an examination administered by the division 1 PURSUANT TO SECTION 25-7-505.5 on the procedures to be followed in asbestos abatement.
  - (5) Any certificate that has lapsed shall be deemed to have expired. A certificate issued pursuant to this section may be renewed prior to expiration upon payment of a renewal fee set by the commission. An individual may reinstate an expired certificate within two years of such expiration upon payment of a reinstatement fee set by the commission. An individual whose certificate has lapsed for a period longer than two years after expiration shall apply to the division for certification as required by this section and shall not be recertified until the division determines that such individual has complied with the provisions of subsections (1) and (2) of this section.
- 16 SECTION 5. 25-7-508 (2), Colorado Revised Statutes, 1989 17 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to 18 read:
  - 25-7-508. Grounds for disciplinary action letters of admonition - denial of certification - suspension, revocation, or refusal to renew - requirement for corrective education administrative fines. (2) (a) The division may take disciplinary action in the form of the issuance of a letter of admonition, or, in conformity with the provisions of article 4 of title 24. C.R.S., the suspension, revocation, or refusal to renew certification pursuant to section 25-7-505, 25-7-506, or 25-7-507, should the division find that a person certified

under this part 5:

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- 2 (I) Has violated or has aided and abetted in the violation of any provision of this part 5 or any rule or regulation or order of the division or commission promulgated 5 or issued hereunder:
- 6 (II) Has been subject to a disciplinary action relating 7 to a certification or other form of registration or license to practice asbestos abatement under this part 5 or any related 9 occupation in any other state, territory, or country for 10 disciplinary reasons, which action shall be deemed to be prima 11 facie evidence of grounds for disciplinary action. including denial of certification by the division. This subparagraph 12 13 (II) shall apply only to disciplinary actions based upon acts 14 or omissions in such other state, territory, or country 15 substantially similar to those set out as grounds for disciplinary action pursuant to this part 5. 16
  - (III) Has been convicted of a felony or has had accepted by a court a plea of quilty or nolo contendere to a felony if the felony is related to the ability to engage in activities regulated pursuant to this part 5 a certified copy of the judgment of a court of competent jurisdiction of such conviction or plea shall be conclusive evidence of such conviction or plea. In considering the disciplinary action. the division shall be governed by the provisions of section 24-5-101, C.R.S.
  - (IV) Has failed to report to the division a disciplinary action specified in subparagraph (II) or a felony conviction

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- for an act specified in subparagraph (III) of this paragraph
  (a):
- (V) Has failed to meet any permit and notification requirement or failed to correct any violations cited by the division during any inspection within a reasonable period of time:
- 7 (VI) Has used misrepresentation or fraud in obtaining or 8 attempting to obtain a certificate under this part 5;
- 9 (VII) Has failed to adequately supervise an asbestos
  10 abatement project as a certified trained supervisor:
- (VIII) Has committed any act or omission which does not meet generally accepted standards of the practice of asbestos abatement:
- 14 (IX) Has engaged in any false or misleading advertising.
  - (b) When a complaint or an investigation discloses an instance of misconduct which, in the opinion of the division, does not warrant formal action by the division but which should not be dismissed as being without merit, a letter of admonition may be sent by certified mail to the certified person against whom a complaint was made and a copy thereof to the person making the complaint, but, when a letter of admonition is sent by certified mail by the division to a certified person complained against, such certified person shall be advised that he has the right to request in writing, within twenty days after proven receipt of the letter, that formal disciplinary proceedings be initiated against him to adjudicate the propriety of the conduct upon which the letter

- of admonition is based. If such request is timely made, the
- 2 letter of admonition shall be deemed vacated, and the matter
- 3 shall be processed by means of formal disciplinary
- 4 proceedings.
- 5 SECTION 6. 25-7-508 (3), Colorado Revised Statutes, 1989
- 6 Repl. Vol., is amended, and the said 25-7-508, as amended, is
- 7 further amended BY THE ADDITION OF THE FOLLOWING NEW
- 8 SUBSECTIONS. to read:
- 9 25-7-508. Grounds for disciplinary action letters of
- 10 admonition denial of certification suspension, revocation.
- 11 or refusal to renew requirement for corrective education -
- 12 administrative fines. (3) A person aggrieved by an action
- 13 taken by the division pursuant to subsection (2) of this
- 14 section may contest the action by requesting a hearing before
- 15 the commission within thirty days after the applicant is
- 16 notified in writing of the division's action. Such hearing
- 17 shall be held pursuant to section 25-7-119. ANY PERSON
- 18 AGGRIEVED BY AN ACTION TAKEN BY THE COMMISSION PURSUANT TO
- 19 SUBSECTION (2) OF THIS SECTION MAY APPEAL SUCH ACTION TO THE
- 20 COURT OF APPEALS IN ACCORDANCE WITH SECTION 24-4-106 (11).
- 21 C.R.S.

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- 22 (4) In addition to or in lieu of the forms of
- 23 disciplinary action authorized in subsection (2) of this
- 24 section, the division, in its discretion, may require
  - corrective education in the area of asbestos abatement as a
  - disciplinary action against a certified person when the
- 7 situation so warrants, such corrective education to be

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- directed toward weak or problematic areas of a certified person's practice.
- (5) Any certified person who violates any provision of this part 5 or any standards or rules or regulations promulgated pursuant to this part 5 may be disciplined upon a finding of misconduct by the division as follows:
- (a) In any first administrative proceeding against a certified person, a fine of not less than one hundred dollars
   nor more than one thousand dollars;
- (b) In a second or subsequent administrative proceeding against a certified person for transactions occurring after a final agency action determining that a violation of this part 5 has occurred, a fine of not less than one thousand dollars nor more than ten thousand dollars.
- (6) If a certification is revoked by the division, the person against whom such action was taken shall not apply for recertification for a period of six months after such revocation and shall be required to demonstrate compliance with any disciplinary action imposed by the division and to demonstrate competency in asbestos abatement procedures prior to receiving a new certificate.
- 22 SECTION 7. Part 5 of article 7 of title 25, Colorado 23 Revised Statutes, 1989 Repl. Vol., is amended BY THE ADDITION 24 OF THE FOLLOWING NEW SECTIONS to read:
  - 25-7-511.5. <u>Injunctive proceedings</u>. (1) The division may, in the name of the people of the state of Colorado, through the attorney general of the state of Colorado, apply

for an injunction in any court of competent jurisdiction:

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- 2 (a) To enjoin any person from committing any act
  3 prohibited by the provisions of this part 5;
- (b) To enjoin a certified person from practicing the profession for which he is certified under this part 5.
- (2) If it is established that the defendant has been or is committing any act prohibited by this part 5, the court shall enter a decree perpetually enjoining said defendant from further committing said act or from practicing asbestos abatement.
  - (3) Such injunctive proceedings shall be in addition to and not in lieu of all penalties and other remedies provided in this part 5.
- (4) When seeking an injunction under this section, the division shall not be required to allege or prove either that an adequate remedy at law does not exist or that substantial or irreparable damage would result from a continued violation.
- 25-7-511.6. Refresher training authorization. The commission shall promulgate rules and regulations governing refresher training programs for persons in both school and nonschool asbestos abatement. Such programs shall not exceed the requirements of refresher training mandated under the federal "Asbestos Hazard Emergency Response Act of 1986" (Public Law 99-519), as amended, and any rules and regulations promulgated under such federal law. In adopting such rules and regulations, the commission shall ensure that refresher training requirements are related to ensuring continuing

- 1 competency in asbestos abatement procedures. The division
- 2 shall implement a system of testing to measure the knowledge
- 3 obtained by certified persons attending such programs.
- 4 SECTION 8. 25-7-512, Colorado Revised Statutes, 1989
- 5 Repl. Vol., is amended to read:
- 6 25-7-512. Repeal of part. This part 5 is repealed,
- 7 effective July 1. 1990---The--certification--function--of--the
- 8 division-shall-also-terminate-on-July-1,-1990 1995. Prior to
- 9 such termination, the certification-function FUNCTIONS OF THE
- 10 DIVISION UNDER THIS PART 5 shall be reviewed as provided for
- 11 in section 24-34-104, C.R.S. Such--review--shall--include--a
- 12 determination -- whether -- continued certification -- training -- and
- 13 state-supervision-is-a-necessary--benefit--to--the--public--or
- 14 whether--the-public-can-be-adequately-protected-by-other-means
- 15 in-a-more-cost-effective-manner-
- 16 SECTION 9. Repeal of rule. To further the general
- 17 assembly's intent as expressed in the provisions of section
- 18 25-7-511.6, Colorado Revised Statutes, Rule II. B. 3. of
- 19 Regulation No. 8 of the Air Quality Control Commission in the
- 20 Department of Health, concerning refresher training courses (5
- 21 CCR 1001-10), is expressly repealed.
- 22 SECTION 10. Safety clause. The general assembly hereby
- 23 finds, determines, and declares that this act is necessary
- 24 for the immediate preservation of the public peace, health,
- 25 and safety.

BY SENATORS DeNier and L. Trujillo; also REPRESENTATIVES Kopel and Philips.

### A BILL FOR AN ACT

1 CONCERNING CONTINUATION OF THE REGULATION OF THE BEE INDUSTRY.

# **Bill Summary**

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Removes regulation of bee products from the "Colorado Bee and Bee Products Act". Broadens the definition of "contagious disease". Abolishes the registration requirement of beekeepers and requires the beekeeper or person requesting an inspection of beehives for contagious disease for the purpose of interstate movement to be liable for the costs incurred. Requires beehives to be equipped with movable combs.

Changes membership of the advisory committee and deletes the provision authorizing reimbursement to the members thereof for travel and subsistence.

Establishes the bee inspection fund, which replaces the beekeeper licensing fund, and credits funds in the beekeeper licensing fund prior to the effective date of this act to said bee inspection fund.

Adds civil penalties to existing criminal penalties and provides an enforcement mechanism. States that, in an action for injunction, the commissioner of agriculture shall not be required to plead or prove irreparable injury or the inadequacy of the remedy at law and that the court shall not require the commissioner to post a bond. Grants emergency powers to the commissioner.

Repeals provisions defining and regulating bee products and the sunset review provision for the licensing program.

- SECTION 1. 35-25-101, Colorado Revised Statutes, 1984
- 2 Repl. Vol., is amended to read:
- 3 35-25-101. Short title. This article shall be known and
- 4 may be cited as the "Colorado Bee and-Bee-Products Act".
- 5 SECTION 2. 35-25-102 (12) and (19), Colorado Revised
- 6 Statutes, 1984 Repl. Vol., are amended to read:
- 7 35-25-102. Definitions. (12) "Contagious disease"
- 8 means diseases ANY DISEASE produced by disease agents or
- 9 parasites, PARASITIC AGENTS OR OTHER HEALTH THREATS TO BEES OR
- 10 BEEKEEPERS which shall be determined by the advisory-committee
- 11 COMMISSIONER as being hazardous to the beekeeping industry in
- 12 this state.
- 13 (19) "Person" means any body politic, individual.
- 14 partnership, association, corporation, company, joint stock
- 15 association, or organized group of persons whether
- 16 incorporated or not and includes any trustee, receiver, or
- 17 assignee. "BODY POLITIC" MEANS ANY AGENCY OF THIS STATE OR OF
- 18 THE FEDERAL GOVERNMENT OR ANY UNIT OF LOCAL GOVERNMENT
- 19 INCLUDING ANY COUNTY, CITY, TOWN, SCHOOL DISTRICT, LOCAL
- 20 IMPROVEMENT OR SERVICE DISTRICT, SPECIAL DISTRICT, OR OTHER
- 21 GOVERNMENTAL UNIT HAVING AUTHORITY UNDER THE LAW TO TAX OR
- 22 IMPOSE ASSESSMENTS, INCLUDING SPECIAL ASSESSMENTS.
- 23 SECTION 3. 35-25-103 (2) (a), Colorado Revised Statutes,
- 24 1984 Repl. Vol., is amended, and the said 35-25-103 is further
- 25 amended BY THE ADDITION OF THE FOLLOWING NEW SUBSECTIONS, to
- 26 read:
- 27 35-25-103. Enforcement. (2) (a) If it appears to the

Be it enacted by the General Assembly of the State of Colorado:

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- commissioner after examination of the facts that a violation
  of any provision of this article has occurred, he shall MAY
  refer the facts to the district attorney for the county in
  which the violation occurred.
  - (5) (a) Any person who violates any provision of this article or any regulation made pursuant to this article is subject to a civil penalty, as determined by the commissioner. The maximum penalty shall not exceed one thousand dollars per violation.
- 10 (b) No civil penalty may be imposed unless the person 11 being charged has been given notice and opportunity for a 12 hearing pursuant to article 4 of title 24, C.R.S.
  - (c) If the commissioner is unable to collect such civil penalty or if any person fails to pay all or a set portion of the civil penalty as determined by the commissioner, the commissioner may recover such amount plus costs and attorney fees by action in any court of competent jurisdiction.
  - (d) Whenever the commissioner is found to have lacked substantial justification to impose a civil penalty, the person charged may recover his costs and attorney fees from the department of agriculture.
  - (e) Moneys collected from any civil penalties under the provisions of this section shall be paid to the state treasurer, who shall credit the same to the bee inspection fund.
- 26 (f) Before imposing any civil penalty, the commissioner
  27 may consider the effect of such penalty on the ability of the

- person charged to stay in business.
- 2 (6) The commissioner shall have full authority to
- 3 administer oaths and take statements, to issue subpoenas
  - requiring the attendance of witnesses before him and the
- 5 production of all books, memoranda, papers, and other
- 6 documents, articles, or instruments, and to compel the
- 7 disclosure by such witnesses of all facts known to them
- 8 relative to the matters under investigation. Upon the failure
- 9 or refusal of any witness to obey any subpoena, the
- 10 commissioner may petition the district court, and, upon a
- 11 proper showing, the court may enter an order compelling the
- 12 witness to appear and testify or produce documentary evidence.
- 13 Failure to obey such an order of the court shall be punishable
- 14 as a contempt of court.
- 15 SECTION 4. 35-25-104 (1) (g) and (2), Colorado Revised
- 16 Statutes, 1984 Repl. Vol., are amended to read:
- 17 35-25-104. Advisory committee and districts sunset
- 18 review. (1) (q) One member from---the---department--of
- 19 agriculture WHO IS A BEEKEEPER AT LARGE.
- 20 (2) Members of the advisory committee shall receive no
- 21 compensation, but-shall-be-reimbursed-for-actual-and-necessary
- 22 traveling--and-subsistence-expenses-incurred-in-performance-of
- 23 their-official-duties-as-members-of-such-committee.
- 24 SECTION 5. 35-25-105, Colorado Revised Statutes, 1984
- 25 Repl. Vol., is amended to read:
- 26 35-25-105. Rules and regulations. (1) The commissioner
- 27 is authorized to adopt rules and regulations pursuant to the

- 1 provisions of article 4 of title 24, C.R.S., FOR THE 2 ADMINISTRATION OF THIS ARTICLE.
- 3 (2) THE POWERS AND DUTIES OF THE COMMISSIONER UNDER THIS
  4 ARTICLE MAY BE DELEGATED BY THE COMMISSIONER TO EMPLOYEES OF
  5 THE DEPARTMENT OF AGRICULTURE DESIGNATED BY HIM.
- 6 SECTION 6. 35-25-106 (1), Colorado Revised Statutes,
  7 1984 Repl. Vol., is amended to read:
- contagious disease exists in the apiaries. If satisfied of
  the existence of any such contagious disease, the commissioner
  shall MAY burn, sterilize, or medically treat said apiary in
  strict compliance with rules and regulations pertaining
  thereto, OR THE COMMISSIONER MAY REQUIRE THE BEEKEEPER TO
  BURN, STERILIZE, OR MEDICALLY TREAT SAID APIARY.
- 19 SECTION 7. 35-25-107, Colorado Revised Statutes, 1984 20 Repl. Vol., as amended, is REPEALED AND REENACTED, WITH 21 AMENDMENTS, to read:
- 22 35-25-107. <u>Inspection of beehives for interstate</u>
  23 <u>movement</u>. Any beekeeper or person requesting an inspection of
  24 beehives for contagious disease for the purpose of interstate
  25 movement shall be liable for all costs of such inspection.
  26 The beekeeper or his agent shall accompany and assist the
  27 inspector in making the inspection.

- SECTION 8. 35-25-108, Colorado Revised Statutes, 1984
  Repl. Vol., is amended to read:
- 35-25-108. <u>Beehives equipped with movable combs</u> 
  4 <u>certificate permit</u>. (1) The--commissioner--may--order--any

  5 owner--or--possessor-of-bees-in-box-hives,-being-hives-without

  6 movable-combs,-to-transfer-such-bees-to--movable--frame--hives

  7 within---a---specified--time--in--accordance--with--rules--and

  8 regulations-pertaining-thereto-and-to--destroy--said--bees--if

  9 they--are--not--transferred-within-the-time-specified BEEHIVES

  10 SHALL BE EQUIPPED WITH MOVABLE COMBS.
  - (2) Bees on combs and used beekeeping appliances or equipment entering Colorado must be accompanied by a certificate declaring the apiaries from which the bees, appliances, or equipment originated to be free from bee CONTAGIOUS diseases. This certificate shall be from a duly authorized inspector of the state of origin.

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26 27 (3) Anyone desiring to move bees on combs or used bee equipment into the state of Colorado shall be required to secure a-Golorado-beekeeper's-license-and an entry permit from the commissioner. Application for this permit shall be accompanied by a TIMELY certificate of inspection, issued within-the-past--sixty--days AS DEFINED BY THE COMMISSIONER, ISSUED from the state apiary inspection agency of the state of origin, showing freedom from CONTAGIOUS disease, the number of colonies to be moved, and the county to which the owner or operator desires to move. The owner or operator of the bees or equipment shall notify the commissioner upon arrival in the

1 state.

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- 2 SECTION 9. 35-25-111, Colorado Revised Statutes, 1984
- 3 Repl. Vol.. is amended to read:
- 4 35-25-111. Penalties. IN ADDITION TO CIVIL PENALTIES
- 5 WHICH MAY BE IMPOSED PURSUANT TO SECTION 35-25-103 (5), any
- 6 person violating any provision of this article is quilty of a
- 7 misdemeanor and, upon conviction thereof, shall be punished by
- 8 a fine of not more than one hundred dollars for the first
  - offense and, for any offense thereafter, is guilty of a class
- 10 2 misdemeanor and shall be punished as provided in section
- 11 18-1-106, C.R.S.
- 12 SECTION 10. 35-25-112, Colorado Revised Statutes, 1984
- 13 Repl. Vol., is amended to read:
- 14 35-25-112. Injunctive relief. The commissioner may
- 15 institute an action to enjoin any violation of this article or
- 16 any rule or regulation promulgated under this article. A
- 17 violation of this article or any rule or regulation
- 18 promulgated pursuant thereto is declared to constitute a
- 19 public nuisance. Such action for injunction may be maintained
- 20 notwithstanding the existence of other legal remedies and
- 21 notwithstanding the pendency or successful completion of a
- 22 criminal prosecution. IN ANY SUCH ACTION, THE COMMISSIONER
- 23 SHALL NOT BE REQUIRED TO PLEAD OR PROVE IRREPARABLE INJURY OR
- 24 THE INADEQUACY OF THE REMEDY AT LAW. UNDER NO CIRCUMSTANCES
- 25 SHALL THE COURT REQUIRE THE COMMISSIONER TO POST A BOND.
- 26 SECTION 11. 35-25-116, Colorado Revised Statutes, 1984
- 27 Repl. Vol., as amended, is amended to read:

- 35-25-116. <u>Bee inspection fund created</u>. All fees
- 2 collected pursuant to seetion-35-25-107 THIS ARTICLE shall be
- 3 transmitted to the state treasurer, who shall credit the same
- 4 to the beekeeper--licensing BEE INSPECTION fund, which is
- 5 hereby created. All moneys credited to the beekeeper
- 6 licensing fund PRIOR TO THE EFFECTIVE DATE OF THIS SECTION, AS
- 7 AMENDED, shall be REMITTED TO THE BEE INSPECTION FUND TO BE
- used to offset the direct and indirect costs of the department
- 9 of agriculture in administering the provisions of this
- 10 article. Moneys in the beekeeper--licensing BEE INSPECTION
- 11 fund shall not be deposited in or transferred to the general
- 12 fund of this state or any other fund. Moneys in such fund
- 13 shall not revert to the general fund at the end of any fiscal
- 14 year. The moneys credited to the beekeeper--licensing BEE
- 15 INSPECTION fund shall be appropriated by the general assembly
- 16 to the department of agriculture in the general appropriation
- 17 act for the sole purpose of administering this article.
- 18 SECTION 12. Article 25 of title 35, Colorado Revised
- 19 Statutes, 1984 Repl. Vol., as amended, is amended BY THE
- 20 ADDITION OF A NEW SECTION to read:

- 21 35-25-117. Emergency powers. If, at any time, the
- 22 commissioner determines the existence of any imminent hazard
- 23 inimical to the beekeeping industry in this state, the
- 24 commissioner may take appropriate action, including but not
- 25 limited to: Inspecting any public or private place;
- 26 establishing and enforcing quarantines; issuing and enforcing
- 27 orders and regulations for the control and eradication of said

- 1 hazard; and taking such other action as may seem advisable 2 and not contrary to law as the commissioner is empowered with
- 3 pursuant to this title. After the commissioner acts pursuant 4 to any emergency power, he shall submit a written report to
- 5 the general assembly within thirty days of such action
- 6 detailing the underlying hazard and describing any necessary7 continuing activity. The commissioner is hereby authorized to
  - / continuing activity. The commissioner is hereby activities to
- 9 expended in the exercise of these emergency powers.
- 10 SECTION 13. Repeal. 2-3-1203 (3) (e) (VII), Colorado
- 11 Revised Statutes, 1980 Repl. Vol., as amended, 24-34-104
- 12 (19.1) (d), Colorado Revised Statutes, 1988 Repl. Vol., and
  - 12 (19.1) (d), Colorado Revised Statutes, 1988 Kepl. Vol., and 13 35-1-112, 35-25-102 (1.5), (2.5), (6), (17), and (18),
- 14 35-25-102.5, 35-25-104 (3), and 35-25-109, Colorado Revised
  - 15 Statutes, 1984 Repl. Vol., as amended, are repealed.
- 16 SECTION 14. Safety clause. The general assembly hereby
- 17 finds, determines, and declares that this act is necessary 18 for the immediate preservation of the public peace, health,
- 19 and safety.

BY REPRESENTATIVES Owen, Kopel, and Philips; also SENATORS McCormick and L. Trujillo.

### A BILL FOR AN ACT

CONCERNING THE REGULATION OF PESTICIDE APPLICATIONS.

# Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Grants authority to the commissioner of agriculture to regulate all aspects of pesticide application by commercial applicators and by certain limited commercial and public applicators. Defines classes of applicators and individuals qualified to perform certain acts related to the evaluation and use of pesticides or other pest controls. Requires commercial applicators to possess a business license issued by the commissioner, to obtain certain insurance coverage, to provide verifiable training to their technicians, and to employ or secure the services of a qualified supervisor. Requires limited commercial and public applicators subject to the act to employ or secure the services of a qualified supervisor and to provide verifiable training to their technicians. Requires all applicators to maintain certain records. Requires qualified supervisors, certified operators, and pest control consultants to be licensed under the act. Establishes examination and licensing procedures for all licensees authorized under the act.

Authorizes the commissioner to establish a registry of pesticide-sensitive persons and requires commercial, limited commercial, and public applicators to take reasonable and verifiable actions to prenotify such persons prior to undertaking any pesticide application on property abutting the property where the pesticide-sensitive person resides. Requires commercial, limited commercial, and public applicators to post standardized notification signs following any turf, water, or ornamental pesticide application on any property. Provides that no county, city and county, or

municipality shall impose any notification requirements upon commercial applicators which are more stringent than those imposed by this act; except that such entities shall retain the authority to impose any notification requirements upon private individuals, property owners, and the general public.

Defines actions which are unlawful under the act. Authorizes the commissioner to make any and all investigations necessary to insure compliance with the act and to issue cease and desist orders and to seek injunctive relief for violations of the act. Establishes grounds for disciplinary actions against any licensees licensed under the act and penalties for such violations. Establishes civil and criminal penalties for violations of the act.

Establishes an advisory committee to assist the commissioner in promulgating rules and regulations to carry out the provisions of the act. Establishes the commercial pesticide applicator fund. Provides for the repeal of the advisory committee and the licensing function of the commissioner on a certain date.

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ARTICLE 10

6 Pesticide Applicators' Act

7 35-10-101. Short title. This article shall be known and 8 may be cited as the "Pesticide Applicators' Act".

9 35-10-102. <u>Legislative declaration</u>. The general

10 assembly hereby finds and declares that pesticides perform a

12 other forms of life which may be injurious to crops.

valuable function in controlling insects, rodents, weeds, and

13 livestock, and other desirable forms of plant and animal life.

14 to structures, and to individuals. The general assembly

15 further finds and declares that pesticides contain toxic

16 substances which may pose a serious risk to the public health

Be it enacted by the General Assembly of the State of Colorado:

<sup>2</sup> SECTION 1. Article 10 of title 35, Colorado Revised

<sup>3</sup> Statutes, 1984 Repl. Vol., as amended, is REPEALED AND

<sup>4</sup> REENACTED, WITH AMENDMENTS, to read:

and safety and that regulation of pesticide use is necessary to prevent adverse effects on individuals and the environment.

35-10-103. <u>Definitions</u>. As used in this article, unless the context otherwise requires:

- (1) "Certified operator" means an individual who mixes, loads, or applies any pesticide, including restricted use pesticides, under the supervision of a qualified supervisor.
- (2) "Commercial applicator" means any person who engages in the business of applying pesticides or operating a device for hire.
- 11 (3) "Commissioner" means the commissioner of 12 agriculture.
  - (4) "Department" means the department of agriculture.
  - (5) "Device" means any instrument or contrivance, other than a firearm, intended for trapping, destroying, repelling, or mitigating any pest or any other form of plant or animal life (other than man and other than bacteria, viruses, or other microorganisms on or in living man or other living animals); except that "device" shall not include equipment used for the application of pesticides when sold separately therefrom.
  - (6) "EPA" means the United States environmental protection agency.
- 24 (7) "General use pesticide" means any pesticide so 25 designated by the commissioner or the administrator of the 26 EPA.
  - (8) "Limited commercial applicator" means any person

engaged in applying pesticides in the course of conducting a business; except that such application shall be only in or on property owned by the person or the person's employer.

- (9) "Pest" means any insect, rodent, nematode, fungus, weed, or other form of terrestrial or aquatic plant or animal life or virus, bacteria, or other microorganism (except viruses, bacteria, or other microorganisms on or in living man or in other living animals) which the commissioner or the administrator of the EPA declares to be a pest.
- (10) "Pest control consultant" means any individual who, for compensation, evaluates pest problems, recommends pest controls using pesticides or devices, evaluates the results of the use of pest controls using pesticides or devices, or supervises the distribution of restricted use pesticides.
- (11) "Pesticide" means any substance or mixture of substances intended for preventing, destroying, repelling, or mitigating any pest or any substance or mixture of substances intended for use as a plant regulator, defoliant, or desiccant; except that the term "pesticide" shall not include any article that is a "new animal drug" as designated by the United States food and drug administration.
- (12) "Plant regulator" means any substance or mixture of substances intended, through physiological action, for accelerating or retarding the rate of growth or rate of maturation or for otherwise altering the behavior of plants or the produce thereof; except that "plant regulator" shall not include substances to the extent that they are intended as

- 1 plant nutrients, trace elements, nutritional chemicals, plant
- 2 inoculants, and soil amendments. Also, "plant regulator"
- 3 shall not be required to include any of those nutrient
- mixtures or soil amendments which are commonly known as
- 5 vitamin-hormone horticultural products, intended for
- 6 improvement, maintenance, survival, health, and propagation of
- 7 plants, which are not for pest destruction and which are
- 8 nontoxic and nonpoisonous in the undiluted packaged
- 9 concentration.
- 10 (13) "Public applicator" means any agency of the state,
- 11 any county, city and county, or municipality, or any other
- 12 local governmental entity or political subdivision which
- 13 applies pesticides.
- 14 (14) "Qualified supervisor" means any individual who,
- 15 without supervision, evaluates pest problems, or recommends
- 16 pest controls using pesticides or devices, or mixes, or
- 17 loads, or applies any pesticide, or sells application
- 18 services, or operates devices, or supervises others in any of
- 19 these functions.
- 20 (15) "Restricted use pesticide" means any pesticide
- 21 designated as a restricted or limited use pesticide by the
- 22 commissioner or as a restricted use pesticide by the
- 23 administrator of the EPA.
- 24 (16) (a) "Technician" means any individual who:
- 25 (I) Uses a device under the supervision of a qualified
- 26 supervisor:
- 27 (II) Mixes or applies general use pesticides under the

- supervision of a qualified supervisor or restricted use pesticides under the on-site supervision of a qualified
- 3 supervisor: or

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- (III) Evaluates pest problems, recommends products or
- 5 treatments for pest problems, or sells application services
- 6 under the supervision of a qualified supervisor.
- 7 (b) "Technician" does not include any individual whose
- 8 duties are solely clerical or janitorial or otherwise
- 9 completely disassociated from pest control.
- 10 (17) "Under the on-site supervision of" refers to work
- 11 performed by an individual acting under the instruction and
- 12 control of a qualified supervisor who is present at the work
- 13 site at the time the work is being performed.
- 14 (18) "Under the supervision of" refers to work performed
- 15 by an individual acting under the instruction and control of
- 16 a qualified supervisor, even if the qualified supervisor is
- 17 not physically present at the work site at the time the work
- 18 is performed.

- 19 35-10-104. Scope of article. (1) The following shall
- 20 be subject to the provisions of this article and to any rules
- 21 and regulations adopted pursuant thereto:
  - (a) Any commercial applicator:
- 23 (b) Any limited commercial applicator or any public
- 24 applicator which applies restricted use pesticides, whether or
- 25 not a particular application involves restricted use or
- 26 general use pesticides; or
- 27 (c) Any limited commercial applicator or public

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- applicator which requests, in the form and manner specified by the commissioner, that it be subject to the provisions of this article and to any rules and regulations adopted pursuant thereto.
- 5 (2) The provisions of this article shall not apply to:
  - (a) Any person who performs the following acts for the purposes of producing any agricultural commodities on property owned or rented by him or his employer or, if such acts are performed without compensation other than trading of personal services between producers of agricultural commodities, on the property of another person:
  - (I) The operation of a device or the supervision of such operation:
- (II) The use or supervision of the use of any pesticides
  except those designated for limited use by the commissioner
  pursuant to section 35-9-105 (1) (d);
  - (b) Any individual who operates a device or uses any pesticide or who supervises, evaluates, or recommends such acts on the property of another without compensation; or
  - (c) Any individual who uses a device or applies any pesticide or who supervises such acts at his home or on his property, when such use or supervision is not compensated and is not in the course of conducting a business.
- 35-10-105. <u>Commercial applicator business license</u>
  required. Any person acting as a commercial applicator must
  possess a valid commercial applicator business license issued
  by the commissioner in accordance with this article and any

- 1 rules and regulations adopted pursuant thereto. A commercial 2 applicator business license may only be issued for the class
- 3 or subclass of pesticide application in which the qualified
- 4 supervisor employed or otherwise retained by the commercial
- 5 applicator is licensed.

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- 35-10-106. <u>Commercial applicator license requirements</u>

   <u>application fees</u>. (1) As requisites for licensure, the

  applicant for a commercial applicator business license shall:
- (a) Obtain liability insurance in the minimum amount of four hundred thousand dollars with the provision that such policy shall not be cancelled unless written notice is provided to the commissioner at least ten days prior to such cancellation; except that liability insurance policies containing a so-called "pollution exclusion" shall satisfy this paragraph (a);
- 16 (b) Employ or secure the services by documented 17 agreement of a qualified supervisor who is licensed in the 18 class or subclass of pesticide application performed by the 19 business;
- (c) Provide verifiable training to all technicians inhis employ according to standards adopted by the commissioner;
- 22 (d) Identify all pesticide application equipment in the 23 form and manner prescribed by the commissioner.
- 24 (e) If it engages in aerial application of pesticides, 25 possess a certificate issued by the federal aviation 26 administration as specified in license qualifications adopted 27 by the commissioner.

- (2) Each applicant for a commercial applicator business license shall submit an application providing all information in the form and manner the commissioner shall designate, including, but not limited to, verification that the applicant has complied with subsection (1) of this section.
- (3) (a) If a commercial applicator operates under more than one business name from a single location, the name of each such business providing services related to pesticide application shall be listed with the commissioner in the form and manner he shall designate. The commissioner may require that a separate fee be paid for each business name so listed.
- (b) No additional commercial applicator business license shall be required for such additional business names.
- (c) If a commercial applicator operates under more than one business name from a single location, the applicator must maintain separate pesticide application records pursuant to section 35-10-111 and separate business records for each such business name.
- (4) Each applicant for a commercial applicator business license shall pay a license fee in an amount determined by the commissioner.
- (5) Each commercial applicator business license shallexpire on January 1 of each year.
  - (6) Each licensee shall report to the commissioner, in the form and manner the commissioner shall designate, any change to the information provided in such licensee's application or in such reports previously submitted, within

1 fifteen days of such change.

- 2 35-10-107. <u>Commercial applicator business license</u>
  3 <u>renewals</u>. (1) Each commercial applicator shall make an
  4 application to renew its business license on or before the
  5 first working day of January for the year of renewal. Said
  6 application shall be in the form and manner prescribed by the
  7 commissioner and shall be accompanied by the renewal fee.
  - (2) If the application for renewal is not postmarked on or before the first working day of January for the year of renewal, a penalty fee of one-half the renewal fee shall be assessed and added to the license fee. No license shall be renewed until the total fee is paid.
- 13 (3) If the application and fee for renewal are not
  14 postmarked on or before February 1, the business license shall
  15 not be renewed, and the commercial applicator shall apply for
  16 a new license.
  - 35-10-108. <u>Commercial applicators invoice notice</u>. Commercial applicators shall include a statement in conspicuous type on each customer invoice that indicates that commercial applicators are licensed by the department. Said statement shall be exactly prescribed by rule adopted by the commissioner.
  - 35-10-109. <u>Limited commercial and public applicators</u> no business license required. No business license shall be required for limited commercial or public applicators; except that the commissioner may require such applicators to register with the department in the form and manner he shall designate

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- and to pay an administrative fee in an amount which he shall determine.
  - 35-10-110. <u>Limited commercial and public applicators</u> requirements for operation. (1) For each class or subclass of pesticide application a limited commercial or public applicator applies, it shall employ at least one qualified supervisor who is licensed in that class or subclass of pesticide application or shall secure the services of such qualified supervisor by documented agreement.
- 10 (2) Notwithstanding the provisions of subsections (1) of
  11 this section, no public applicator shall be required to pay
  12 licensing or certification fees for any qualified supervisor
  13 or certified operator which it may employ.
  - (3) Every limited commercial or public applicator shall provide verifiable training to its technicians according to standards adopted by the commissioner.
  - (4) If the commissioner, pursuant to section 35-10-109, establishes a registry of limited commercial and public applicators, he may also require that each applicator report, in the form and manner the commissioner shall designate, any change to the information provided by such applicator to the registry or in any such reports previously submitted, within fifteen days of said change.
- 24 35-10-111. <u>Record-keeping requirements</u>. (1) Each commercial. limited commercial, and public applicator shall:
- 26 (a) Keep and maintain records of each pesticide 27 application in the form and manner designated by the

- commissioner. Such records shall be retained for a period of three years from the date of the pesticide application and shall be kept at the address specified in the application for the commercial applicator's business license or, in the case of limited commercial and public applicators, at the address specified in the registry authorized in section 35-10-109.
- 7 (b) Submit such additional reports as may be required by 8 the commissioner.
- 9 35-10-112. Notification requirements - registry of 10 pesticide-sensitive persons - preemption. (1) The 11 commissioner shall promulgate rules and regulations for the establishment of a registry of pesticide-sensitive persons to 12 13 be maintained by the department. Pesticide-sensitive persons 14 may apply to be placed on the registry in the form and manner prescribed by the commissioner and shall pay an administrative 15 16 fee in an amount to be determined by the commissioner. Said 17 registry shall be updated at least annually and the published 18 registry shall be provided to all commercial. limited 19 commercial, and public applicators on record with the 20 commissioner. Names added after the most recently published 21 registry shall be available from the department upon request.
  - (2) Pesticide-sensitive persons accepted for the registry shall be provided with standardized pesticide-sensitive notification signs to be posted on their property.
- 26 (3) Commercial, limited commercial, and public
   27 applicators shall take reasonable and verifiable actions to

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- notify, prior to any pesticide application. 1 pesticide-sensitive person who resides on property abutting 2 the property on which any pesticide is to be applied: 3
  - (a) Whose name is listed on the registry; or
  - (b) Whose pesticide-sensitive notification sign is reasonably visible from the site of the pesticide application.
  - (4) Commercial. limited commercial, and public applicators shall post standardized notice-of-application signs following any turf, water, or ornamental pesticide applications on any property.
  - (5) The pesticide-sensitive notification signs specified in subsection (2) of this section shall be designed. manufactured, and distributed solely by the department. The design of the notice-of-application signs specified in subsection (4) of this section shall be precisely prescribed by rule and regulation adopted by the commissioner.
  - (6) No county, city and county, or municipality shall enact or impose any notification requirements upon commercial applicators which are more stringent than those imposed by this article: except that each county, city and county, and municipality shall retain the authority to impose any notification requirements upon private individuals, property owners, and the general public.
  - 35-10-113. Qualified supervisor license required. Any individual acting as a qualified supervisor must possess a valid qualified supervisor license issued by the commissioner in accordance with this article and any rules and regulations

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- 1 adopted pursuant thereto.
- 2 35-10-114. Certified operator - license required. On and after a date determined by the commissioner pursuant to rules and regulations, any individual acting as a certified operator must possess a valid certified operator license issued by the commissioner in accordance with this article and 6 any rules and regulations adopted pursuant thereto. 7
- 8 35-10-115. Pest control consultant - license required. 9 On and after a date determined by the commissioner pursuant to 10 rules and regulations, any person acting as a pest control 11 consultant must possess a valid pest control consultant 12 license issued by the commissioner in accordance with this 13 article and any rules and regulations adopted pursuant 14 thereto; except that any person licensed as a qualified 15 supervisor is also legally qualified to act as a pest control 16 consultant.
- 17 35-10-116. Qualified supervisor, certified operator, and 18 pest control consultant licenses - examination - application -19 fees. (1) Each applicant for a qualified supervisor. certified operator, or pest control consultant license shall: 20
- (a) Pass a written examination in each class or subclass 21 22 of pesticide application in which he wishes to be licensed:
- 23 (b) Possess the degree of experience and any other 24 qualifications which may be required by the commissioner for 25 licensure under this section: and
- 26 (c) If he wishes to be licensed to engage in aerial application of pesticides, possess a certificate issued by the

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- federal aviation administration as specified in license qualifications adopted by the commissioner.
- (2) Each applicant for licensure under this section shall submit an application providing all information in the form and manner the commissioner shall designate, including, but not limited to, verification that such applicant has complied with subsection (1) of this section.
- (3) Each licensee shall be required to report to the commissioner, in the form and manner he shall designate, any change to the information provided in such licensee's application or in any such reports previously submitted, within fifteen days of such change.
- 13 (4) Each applicant for a license issued under this
  14 section shall pay a license fee in an amount determined by the
  15 commissioner.
  - pest control consultant licenses expiration renewal of licenses. (1) Licenses issued pursuant to section 35-10-116 shall be valid for three years and shall expire on the anniversary date of such license.
  - (2) A licensee licensed pursuant to section 35-10-116 may have the option to apply to renew a license without further examination if he has completed, within the previous three years, the competency requirements established by the commissioner.
  - (3) A licensee shall submit a renewal application in the form and manner designated by the commissioner on or before

- the termination date of such license and shall pay a renewal
  fee in an amount determined by the commissioner.
- 3 (4) If the application for renewal of any license issued 4 pursuant to section 35-10-116 is not postmarked on or before 5 the expiration date of the license, a penalty fee of one-half 6 the renewal fee shall be assessed and added to the renewal 7 fee. No license shall be renewed until the total renewal fee 8 is paid.
- 9 (5) If the application and fee for renewal of any 10 license issued pursuant to section 35-10-116 are not 11 postmarked on or before the thirtieth day following the 12 expiration date of the license, the license shall not be 13 renewed and the licensee shall apply for a new license.
- 14 35-10-118. <u>Unlawful acts</u>. (1) Unless otherwise 15 authorized by law, it is unlawful and a violation of this 16 article for any person:
- 17 (a) To perform any of the acts for which licensure as a
  18 commercial applicator, qualified supervisor, certified
  19 applicator, or pest control consultant is required without
  20 possessing a valid license to do so;
- (b) To hold oneself out as being so qualified to perform
  any of the acts for which licensure as a commercial
  applicator, qualified supervisor, certified applicator, or
  pest control consultant is required without possessing a valid
  license to perform such acts;
- 26 (c) To solicit, advertise, or offer to perform any of 27 the acts for which licensure as a commercial applicator.

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qualified supervisor, certified applicator, or pest control consultant is required without possessing a valid license to perform such acts; to act as an agent for any principal to solicit from any person the purchase of pesticide application or pest control services from the principal when the principal does not possess a valid license to perform the services being offered: or to enter into a contract to perform such services:

- (d) To refuse to comply with a cease and desist order issued pursuant to section 35-10-121:
- 10 (e) To refuse or fail to comply with the provisions of 11 this article:
  - (f) (I) To make false, misleading, deceptive, or fraudulent representations regarding:
  - (A) Pests and any infestation of pests prior to or following any application of pesticide; or
  - (B) Pesticides or other pest controls or any aspect of their use, including, but not limited to, representations regarding their safety and effectiveness.
  - (II) It is a false representation to make claims as to the safety of any pest control or pesticide or its components or ingredients, including but not limited to such claims as "safe", "noninjurious", "harmless", or "nontoxic to humans and pets", with or without such qualifying phrases as "when used as directed" and "when properly applied".
  - (q) To impersonate any state, county, city and county, or municipal official or inspector;
    - (h) To refuse or fail to comply with any rules or

regulations adopted by the commissioner or any lawful order issued by the commissioner.

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- (2) It is unlawful and a violation of this article for any person acting as a commercial, limited commercial, or public applicator, or as a qualified supervisor, certified operator, or pest control consultant:
- (a) To use, store, or dispose of pesticides, pesticide containers, rinsates, or other related materials, or to supervise or recommend such acts, in a manner inconsistent with labelling directions or requirements, unless otherwise provided for by law, or in an unsafe, negligent, or fraudulent manner:
- 13 (b) To use or recommend the use of any pesticide or device not registered with the department pursuant to article 9 of this title or to use or recommend the use of a pesticide or device in any manner inconsistent with the restrictions of the commissioner or the administrator:
  - (c) To use any device or pesticide or to direct or recommend such use without providing appropriate supervision. including, but not limited to, the application of any pesticide without providing the supervision of a qualified supervisor licensed in that class or subclass of pesticide application;
  - (d) To maintain or supervise the maintenance of any device or pesticide application equipment, including, but not limited to, loading pumps, hoses, or metering devices in an unsafe or negligent manner:

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- (e) To fail to provide the notification required pursuant to section 35-10-112 (3).
- (f) To make false or misleading representations or statements of fact in any application, record, or report required by this article or any rules or regulations adopted pursuant thereto;
- 7 (g) To fail to maintain or submit any records or reports 8 required by this article or any rules or regulations adopted 9 pursuant thereto.
  - (3) It is unlawful and a violation of this article for any commercial applicator, qualified supervisor, certified applicator, or pest control consultant:
  - (a) To permit the use of his license by any other person;
  - (b) To use or supervise or recommend the use of any device or pesticide which, according to generally accepted standards of practice, would be ineffective or inappropriate for the pest problem being treated;
  - (c) To use any device or apply any pesticide or to recommend or supervise such acts in any manner which fails to meet generally accepted standards for such use or application.
  - (4) It is unlawful and a violation of this article for any commercial applicator:
  - (a) To operate any device or to apply any pesticide if the insurance required by section 35-10-106 (1) (a) is not in full force and effect at the time of such use or application, or if it does not have on file with the department, in the

- form and manner designated by the commissioner, verification that said insurance is in full force and effect:
- 3 (b) To fail to provide any customer with any information
  4 required to be so provided by this article or by any rules and
  5 regulations adopted pursuant thereto.

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- (5) It is unlawful and a violation of this article for any employee or official of the department to disclose or use for his own advantage any information derived from any applications, reports, or records, including medical records, submitted to the department pursuant to this article or to reveal such information to anyone except authorized persons, who may include officials or employees of the state, the federal government, the courts of this or other states, and physicians.
- (6) The failure by any person to comply with the provisions of section 35-10-118 (1) (a), (1) (b), (1) (c), (1) (f), or (4) (b), is a deceptive trade practice and is subject to the protections of the "Colorado Consumer Protection Act", article 1 of title 6, C.R.S.
- 20 35-10-119. <u>Powers and duties of the commissioner.</u>
- 21 (1) The commissioner is authorized to administer and enforce 22 the provisions of this article and any rules and regulations 23 adopted pursuant thereto.
  - (2) The commissioner is authorized to adopt all reasonable rules and regulations for the administration and enforcement of this article, including, but not limited to:
  - (a) The regulation of all aspects of pesticide

- application, including, but not limited to, the storage, use, application, and disposal of any pesticide or device by any person subject to this article:
  - (b) The establishment of qualifications for any applicant and standards of practice for any of the licenses authorized under this article, including the establishment of classifications and subclassifications for any license authorized under this article:
  - (c) The issuance and reinstatement of any license authorized under this article and the grounds for any disciplinary actions authorized under this article, including letters of admonition or the denial, suspension, or revocation of any license authorized under this article;
  - (d) The amount of the license fee for a commercial applicator business license.
  - (3) The commissioner shall determine the content of each such examination required for the administration of this article and the amount of any examination fee. He shall establish a passing score for each examination which reflects a minimum level of competency in the class or subclass for which the applicant is being tested.
  - (4) The commissioner shall establish standards and procedures to issue a license to any person who possesses a valid license from another jurisdiction, where the qualifications for that license are substantially similar to those adopted for a comparable license authorized under this article.

(5) The commissioner shall establish any competency requirements and standards for any individuals licensed under section 35-10-116;

- 4 (6) The commissioner may require remedial continuing 5 education or training as a requisite for the reinstatement of 6 a license which has been revoked or suspended.
  - (7) The commissioner is authorized to conduct hearings required under sections 35-10-120 and 35-10-121 pursuant to article 4 of title 24, C.R.S., and to use administrative law judges to conduct such hearings when their use would result in a net saving of costs to the department.
  - (8) The commissioner is authorized to determine the amount of any licensing fee, except that required for a commercial applicator business license, authorized under this article based on the actual cost of administering and enforcing the article and any rules and regulations adopted pursuant thereto.
  - (9) The commissioner is authorized to enter into cooperative agreements with any agency or political subdivision of this state or any other state, or with any agency of the United States government, for the purpose of carrying out the provisions of this article, receiving grants-in-aid, securing uniformity of rules, and entering into reciprocal licensing agreements.
  - (10) The commissioner is authorized to promulgate rules and regulations to comply with the "Federal Insecticide, Fungicide and Rodenticide Act", as amended; except that such

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- 1 rules and regulations shall not contravene any provision of 2 this article, article 9 of this title, or any other provision 3 of state law.
- 4 (11) The powers and duties vested in the commissioner by 5 this article may be delegated to qualified employees of the department.
- 7 35-10-120. Inspections - investigations - access subpoena. (1) The commissioner shall provide for the 9 inspection and analysis of pesticides being used and for the inspection of equipment, devices, or apparatus used for the 10 11 application of pesticides, and he may require proper repairs 12 or other changes before further use.
  - (2) The commissioner, upon his own motion or upon the complaint of any person, may make any and all investigations necessary to insure compliance with this article.
  - (3) At any reasonable time during regular business hours. the commissioner shall have free and unimpeded access upon consent or upon obtaining an administrative search warrant:
- 19 (a) To all buildings, yards, warehouses, and storage 20 facilities in which any devices, pesticides, containers, rinsates. or other related materials are kept, used, stored, 21 handled, processed, disposed of, or transported for the 22 23 purpose of carrying out any provision of this article or any 24 rule made pursuant to this article;
  - (b) To all records required to be kept and may make copies of such records for the purpose of carrying out any provision of this article or any rule made pursuant to this

article.

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- 2 (4) The commissioner shall have full authority to 3 administer oaths and take statements, to issue subpoenas requiring the attendance of witnesses before him and the production of all books, memoranda, papers, and other documents, articles, or instruments, and to compel the 7 disclosure by such witnesses of all facts known to them 8 relative to the matters under investigation. Upon the failure 9 or refusal of any witness to obey any subpoena, the commissioner may petition the district court, and, upon a 10 11 proper showing, the court may enter an order compelling the 12 witness to appear and testify or produce documentary evidence. Failure to obey such an order of the court shall be punishable 13 14 as a contempt of court.
- 15 (5) Complaints of record made to the commissioner and 16 the results of his investigations may, in the discretion of 17 the commissioner, be closed to public inspection, except as 18 provided by court order, during the investigatory period and 19 until dismissed or until notice of hearing and charges are 20 served on a licensee.
- 21 35-10-121. Enforcement. (1) The commissioner or his 22 designee shall enforce the provisions of this article.
  - (2) Whenever the commissioner has reasonable cause to believe a violation of any provision of this article or any rule made pursuant to this article has occurred and immediate enforcement is deemed necessary, he may issue a cease and desist order, which may require any person to cease violating

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any provision of this article or any rule made pursuant to 1 this article. Such cease and desist order shall set forth the 2 provisions alleged to have been violated, the facts alleged to 3 have constituted the violation, and the requirement that all actions cease forthwith. At any time after service of the 5 order to cease and desist, the person may request, at his 6 discretion, an immediate hearing to determine whether or not 7 such violation has occurred. Such hearing shall be conducted 8 pursuant to the provisions of article 4 of title 24, C.R.S., 9

and shall be determined promtly.

- (3) Whenever the commissioner possesses sufficient evidence satisfactory to him indicating that any person has engaged in or is about to engage in any act or practice constituting a violation of any provision of this article or of any rule adopted under this article, the commissioner may apply to any court of competent jurisdiction to temporarily or permanently restrain or enjoin the act or practice in question and to enforce compliance with this article or any rule or order under this article. In any such action, the commissioner shall not be required to plead or prove irreparable injury or the inadequacy of the remedy at law. Under no circumstances shall the court require the commissioner to post a bond.
- 35-10-122. <u>Disciplinary actions denial of license</u>.

  (1) The commissioner, pursuant to the provisions of article 4

  of title 24, C.R.S., may issue letters of admonition or deny,

  suspend, refuse to renew, or revoke any license authorized

- 1 under this article if the applicant or licensee:
- 2 (a) Has refused or failed to comply with any provision 3 of this article, any rule or regulation adopted under this 4 article, or any lawful order of the commissioner;
- (b) Has been convicted of a felony for an offense
   related to the conduct regulated by this article;
- 7 (c) Has had an equivalent license denied, revoked, or 8 suspended by any authority;
- 9 (d) Has violated any provision of any other agricultural
  10 statute:
- 11 (e) Has been adjudicated a violator or has committed a
  12 violation of the "Federal Insecticide, Fungicide and
  13 Rodenticide Act", as amended; except that a consent decree
  14 entered into with the EPA shall not be considered a violation
  15 of such act unless an order from the regional administrator of
  16 the EPA or the consent decree shall specifically state that a
  17 violation has occurred:
- 18 (f) Has refused to provide the commissioner with 19 reasonable, complete, and accurate information regarding 20 methods or materials used or work performed when requested by 21 the commissioner; or
- 22 (g) Has falsified any information requested by the 23 commissioner.
- 24 (2) In any proceeding held under this section, the 25 commissioner may accept as prima facie evidence of grounds for 26 disciplinary action any disciplinary action taken against a 27 licensee or certified person from another jurisdiction if the

- violation which prompted the disciplinary action in that jurisdiction would be grounds for disciplinary action under this section.
- 4 (3) No licensee whose license has been revoked may apply
  5 or reapply for any license under this article until two years
  6 from the date of such revocation.
- 7 35-10-123. <u>Civil penalties</u>. (1) Any person who 8 violates any provision of this article or any rule or 9 regulation adopted pursuant to this article is subject to a 10 civil penalty, as determined by the commissioner. The maximum 11 penalty shall not exceed five thousand dollars per violation 12 per day.
- (2) No civil penalty may be imposed unless the person charged is given notice and opportunity for a hearing pursuant to article 4 of title 24. C.R.S.
- 16 (3) If the commissioner is unable to collect such civil
  17 penalty or if any person fails to pay all or a set portion of
  18 the civil penalty as determined by the commissioner, the
  19 commissioner may bring suit to recover such amount plus costs
  20 and attorney fees by action in any court of competent
  21 jurisdiction.
- 22 (4) Before imposing any civil penalty, the commissioner 23 may consider the effect of such penalty on the ability of the 24 person charged to stay in business.
- 25 35-10-124. <u>Criminal penalties</u>. (1) Any person who 26 violates any of the provisions of section 35-10-118 (1) (a), 27 (1) (b), (1) (c), (1) (e), (1) (g), (2) (a), (2) (b), (2) (c),

- 1 (2) (d), (3) (a), or (4) (a) commits a class 6 felony and 2 shall be punished as provided in section 18-1-105, C.R.S.
- 3 (2) Any person who violates any of the provisions of 4 section 35-10-118 (1) (f), (2) (f), (2) (g), (4) (b), and (5) 5 commits a class 1 misdemeanor and shall be punished as 6 provided in section 18-1-106, C.R.S.
- 7 35-10-125. <u>Information</u>. The commissioner, in 8 cooperation with other agencies of this state or the federal 9 government, may publish information pertaining to the use and 10 handling of pesticides and conduct workshops for the purpose 11 of informing the pesticide applicators of new developments in 12 the field of pesticides.
- 35-10-126. Advisory committee sunset review. (1) The state agricultural commission created by section 35-1-105 shall appoint an advisory committee of twelve members to assist the commissioner in promulgating rules and regulations to carry out the provisions of this article.
- 18 (2) The committee shall consist of the following
  19 members:
- 20 (a) A formulator, or his Colorado representative, 21 actively engaged in the sale of pesticides in Colorado;
- (b) A pest control consultant, licensed under thisarticle, who is actively engaged in business in Colorado;
- (c) A commercial applicator, licensed under this
   article, who is actively engaged in the commercial application
   of pesticides for the control of agricultural crop pests;
- 27 (d) A commercial applicator, licensed under this

- article, who is actively engaged in the commercial application of pesticides for the control of turf or ornamental pests:
- (e) A commercial applicator, licensed under this article, who is actively engaged in the application of pesticides for the control of structural pests:
- (f) A qualified supervisor, employed by a limited commercial applicator, who is actively engaged in the application of pesticides;
  - (g) Two representatives from public applicators registered under this article, each of whom shall be an elected official or a designee thereof who is a qualified supervisor:
  - (h) A representative from Colorado state university agricultural experiment station or extension service;
    - (i) A representative from the department of health; and
  - (j) Two representatives from the general public, one of whom is actively engaged in agricultural production.
  - (3) All members of the advisory committee, with the exception of the formulator, shall be residents of this state.
  - (4) The appointment of the formulator, the pest control consultant, the commercial applicator engaged in the control of agricultural crop pests, and one of the representatives from a public applicator shall expire on January 1, 1991; and the appointment of the commercial applicator engaged in the control of turf or ornamental pests, the representative from the general public who is actively engaged in agricultural production, the gualified supervisor employed by a limited

commercial applicator, and the representative from the department of health shall expire on January 1, 1992. The initial appointment of all other members shall be for a term of three years. Thereafter, the appointment of each member to the committee shall be for a term of three years.

- (5) Members of the advisory committee shall receive no compensation but shall be reimbursed for actual and necessary traveling and subsistence expenses incurred in the performance of their official duties as members of such committee.
- 10 (6) (a) This section is repealed, effective July 1, 11 1996.
- 12 (b) Prior to said repeal, the advisory committee 13 appointed pursuant to this section shall be reviewed as 14 provided for in section 2-3-1203, C.R.S.
  - 35-10-127. Commercial pesticide applicator fund fees.

    All fees and civil fines collected pursuant to this article shall be transmitted to the state treasurer who shall credit the same to the commercial pesticide applicator fund, which fund is hereby created. All moneys credited to the fund and all interest earned on the investment of moneys in the fund shall be a part of this fund and shall not be transferred or credited to the general fund or to any other fund except as directed by the general assembly acting by bill. The general assembly shall make annual appropriations from such fund to the department to carry out the purposes of this article.
- 26 35-10-128. <u>Deadline for promulgation of rules and</u>
  27 regulations for implementation for article, as amended. Any

- 1 rules and regulations necessary for the implementation of this
- 2 article, as amended at the second regular session of the
- 3 fifty-seventh general assembly, shall be promulgated by the
- 4 commissioner no later than December 31, 1991.
- 5 35-10-129. Repeal of article termination of functions.
- 6 Effective July 1, 1996, this article shall be repealed. The
- 7 licensing function of the commissioner of agriculture shall
- 8 also terminate on July 1, 1996. Prior to such termination,
  - the licensing function shall be reviewed as provided for in
- 10 section 24-34-104, C.R.S.

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- 11 SECTION 2. 35-9-102 (6) and (23), Colorado Revised
- 12 Statutes, 1984 Repl. Vol., are amended to read:
- 13 35-9-102. Definitions. (6) "Device" means any
- 14 instrument or contrivance, OTHER THAN A FIREARM, intended for
- 15 trapping, destroying, repelling, or mitigating insects-or
- 16 rodents--or--destroying---repelling---or---mitigating---fungi-
- 17 nematodes---or--such--other--pests-as-may-be-designated-by-the
- 18 department-of-agriculture,-but-not--including--equipment--used
- 19 for---the--application--of--pesticides--when--sold--separately
- 20 therefrom any PEST OR ANY OTHER FORM OF PLANT OR ANIMAL LIFE
- 21 (OTHER THAN MAN AND OTHER THAN BACTERIA, VIRUSES, OR OTHER
- 22 MICROORGANISMS ON OR IN LIVING MAN OR OTHER LIVING ANIMALS):
- 23 EXCEPT THAT "DEVICE" SHALL NOT INCLUDE EQUIPMENT USED FOR THE
- 24 APPLICATION OF PESTICIDES WHEN SOLD SEPARATELY THEREFROM.
- 25 (23) "Plant regulator" means any substance or mixture of
  - substances intended, through physiological action, for
- 27 accelerating or retarding the rate of growth or RATE OF

- maturation or for otherwise altering the behavior of
- 2 ornamental--or-erop plants or the produce thereof, but it does
- 3 not include substances to the extent that they are intended as
- 4 plant nutrients, trace elements, nutritional chemicals, plant
- 5 inoculants, and soil amendments. ALSO, "PLANT REGULATOR"
- 6 SHALL NOT BE REQUIRED TO INCLUDE ANY OF THOSE NUTRIENT
- 7 MIXTURES OR SOIL AMENDMENTS WHICH ARE COMMONLY KNOWN AS
- 8 VITAMIN-HORMONE HORTICULTURAL PRODUCTS. INTENDED FOR
- 9 IMPROVEMENT, MAINTENANCE, SURVIVAL, HEALTH, AND PROPAGATION OF
- 10 PLANTS, WHICH ARE NOT FOR PEST DESTRUCTION AND WHICH ARE
- 11 NONTOXIC AND NONPOISONOUS IN THE UNDILUTED PACKAGED
- 12 CONCENTRATION.
- SECTION 3. 35-9-102 (21), Colorado Revised Statutes.
- 14 1984 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS.
- 15 to read:

- 16 35-9-102. Definitions. (21) "Pesticide" means any
  - substance or mixture of substances intended for preventing.
- destroying, repelling, or mitigating any pest or any substance
- 19 or mixture of substances intended for use as a plant
- 20 regulator, defoliant, or desiccant: except that the term
- 21 "pesticide" shall not include any article that is a "new
- 22 animal drug" as designated by the United States food and drug
- 23 administration.
- 24 SECTION 4. 2-3-1203 (3), Colorado Revised Statutes, 1980
- 25 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW
- 26 PARAGRAPH to read:
- 27 2-3-1203. Sunset review of advisory committees.

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- 1 (3) (i) July 1, 1996: The advisory committee for regulation
- 2 of pesticides and pesticide use, appointed pursuant to section
- 3 35-10-126, C.R.S.
- 4 SECTION 5. 24-34-104, Colorado Revised Statutes, 1988
- 5 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW
- 6 SUBSECTION to read:
- 7 24-34-104. General assembly review of regulatory
- 8 agencies and functions for termination, continuation, or
- 9 reestablishment. (25.1) The following functions of the
- 10 specified agency shall terminate on July 1, 1996: The
- 11 licensing of commercial applicators, qualified supervisors,
- 12 certified operators, and pest control consultants through the
- 13 commissioner of agriculture in accordance with article 10 of
- 14 title 35, C.R.S.
- 15 SECTION 6. Repeal. 2-3-1203 (3) (e) (VI), Colorado
- 16 Revised Statutes, 1980 Repl. Vol., as amended, 24-34-104
- 17 (19.1) (c), Colorado Revised Statutes, 1988 Repl. Vol., and
- 18 35-9-106, Colorado Revised Statutes, 1984 Repl. Vol., as
- 19 amended, are repealed.
- 20 SECTION 7. Safety clause. The general assembly hereby
- 21 finds, determines, and declares that this act is necessary
- 22 for the immediate preservation of the public peace, health,
- 23 and safety.

BY SENATOR Gallagher; also REPRESENTATIVES Philips, Kopel, and Fleming.

#### A BILL FOR AN ACT

1 CONCERNING CREATION OF THE FIRE SUPPRESSION PROGRAM UNDER THE
2 DIRECTOR OF THE DIVISION OF FIRE SAFETY IN THE DEPARTMENT

OF PUBEIC SAFETY, AND MAKING AN APPROPRIATION THEREFOR.

# Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Establishes the director of the division of fire safety in the department of public safety as the state fire suppression administrator. Sets up the fire suppression cash fund in the state treasury for moneys to administer the program created by the act. Empowers the administrator to establish the fire suppression program. Requires the registration of fire suppression contractors. Authorizes the administrator to set standards governing the conduct of fire suppression contractors and to impose disciplinary actions on contractors violating such standards. Requires the registration of fire suppression jobs and the review of plans therefor to facilitate inspections by certified fire safety inspectors. Sets standards for certifying such inspectors. Establishes standards for the approval of fire suppression systems by such inspectors. Establishes criminal and civil penalties for violations of the act. Provides that the administrator shall have no authority over local governmental entities by virtue of the act.

Makes an appropriation.

- SECTION 1. 24-33.5-1202, Colorado Revised Statutes, 1988
- 2 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 3 read:
- 4 24-33.5-1202. <u>Definitions</u>. As used in this part 12,
- 5 unless the context otherwise requires:
- 6 (1) "Administrator" means the state fire suppression
- 7 administrator, who shall be the director of the division of
- 8 fire safety, under the department of public safety, or the
- 9 designee of such director.
- 10 (2) "Certification" means the issuance to a firefighter,
- 11 by the advisory board, of a signed instrument evidencing
- 12 satisfactory completion by such firefighter of the
- 13 requirements of the fire service education and training
- 14 program.
- 15 (3) "Certified fire safety inspector" means a person
- 16 certified as provided in section 24-33.5-1206.4.
- 17 (4) "Firefighter" means any person, whether paid or a
- 18 volunteer, who is actively participating in or employed by a
- 19 public or private fire service unit in this state.
- 20 (5) "Fire suppression contractor" means any individual.
- 21 firm, corporation, association, or organized group of persons,
- 22 that individually or through others, offers to undertake.
- 23 represents itself as being able to undertake, or does
- 24 undertake to sell, layout, fabricate, install, modify, alter,
- 25 repair, maintain, or perform maintenance inspections of any
- 26 fire suppression system.
- 27 (6) "Fire suppression system" means an assembly of any

Be it enacted by the General Assembly of the State of Colorado:

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- or all of the following: Piping valves, conduits, dispersal openings, sprinkler heads, orifices, and other similar devices that convey extinguishing agents for the purpose of controlling, confining, or extinguishing fire, with the exception of preengineered range hoods, duct systems, and portable fire extinguishers.
  - (7) "First responder program" means the program developed by the national highway traffic safety administration to train emergency response personnel to deal with an emergency incident upon first arrival at the scene.
  - (8) "Principal" means an individual having a position of responsibility in any entity acting as a fire suppression contractor, including but not limited to any manager, director, officer, partner, owner, or shareholder owning ten percent or more of the stocks of any such entity.
- SECTION 2. Part 12 of article 33.5 of title 24, Colorado
  Revised Statutes, 1988 Repl. Vol., is amended BY THE ADDITION
  BY THE FOLLOWING NEW SECTIONS to read:
  - 24-33.5-1204.5. <u>Powers of the administrator</u>. (1) In addition to any other duties and powers granted by this section or sections 24-33.5-1206.2 and 24-33.5-1206.4, the administrator has the following duties and powers:
- 23 (a) To establish a fire suppression program and to adopt
  24 such rules and regulations as may be necessary to administer
  25 the fire suppression program for registration of fire
  26 suppression contractors and inspection of fire suppression
  27 systems pursuant to article 4 of this title;

- 1 (b) To establish a schedule of fees for the direct and 2 indirect costs of the fire suppression registration program, 3 which fees shall be assessed against any person registered 4 pursuant to the provisions of section 24-33.5-1206.1;
- 5 (c) In the discretion of the administrator, to receive,
  6 investigate, and act upon complaints against those persons who
  7 violate any of the provisions of section 24-33.5-1206.6 or any
  8 rule or regulation adopted by the administrator pursuant to
  9 this section;
- 10 (d) To maintain records of all applications, 11 investigations, disciplinary or other actions, and 12 registrants;
- 13 (e) To conduct hearings upon charges for discipline of
  14 a fire suppression contractor or a certified fire safety
  15 inspector, issue subpoenas, compel attendance of witnesses,
  16 compel the production of books, records, papers, and
  17 documents, administer oaths to persons giving testimony at
  18 hearings, and cause prosecution and enjoinder of all persons
  19 violating this article.
- 20 24-33.5-1206.1. <u>Registration required</u>. (1) On or after
  21 January 1, 1991, no person shall act, assume to act, or
  22 advertise as a fire suppression contractor who is not
  23 registered as a fire suppression contractor with the
  24 administrator.
- 25 (2) Any registered fire suppression contractor shall 26 obtain any locally required licenses or permits and comply 27 with local building and fire codes.

BY SENATOR Gallagher; also REPRESENTATIVES Philips, Kopel, and Fleming.

#### A BILL FOR AN ACT

CONCERNING CREATION OF THE FIRE SUPPRESSION PROGRAM UNDER THE

2 DIRECTOR OF THE DIVISION OF FIRE SAFETY: IN THE DEPARTMENT

3 OF PUBLIC SAFETY, AND MAKING AN APPROPRIATION THEREFOR.

## **Bill Summary**

and does not necessarily reflect any amendments which may be subsequently adopted.)

Establishes the director of the division of fire safety in the department of public safety as the state fire suppression administrator. Sets up the fire suppression cash fund in the state treasury for moneys to administer the program created by the act. Empowers the administrator to establish the fire suppression program. Requires the registration of fire suppression contractors. Authorizes the administrator to set standards governing the conduct of fire suppression contractors and to impose disciplinary actions on contractors violating such standards. Reguires the registration of fire suppression jobs and the review of plans therefor to facilitate inspections by certified fire safety inspectors. Sets standards for certifying such inspectors. Establishes standards for the approval of fire suppression systems by such inspectors. Establishes criminal and civil penalties for violations of the act. Provides that the administrator shall have no authority over local governmental entities by virtue of the act.

Makes an appropriation.

SECTION 1. 24-33.5-1202, Colorado Revised Statutes, 1988

Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to

3 read:

4 24-33.5-1202. <u>Definitions</u>. As used in this part 12,

5 unless the context otherwise requires:

6 (1) "Administrator" means the state fire suppression

7 administrator, who shall be the director of the division of

8 fire safety, under the department of public safety, or the

9 designee of such director.

10 (2) "Certification" means the issuance to a firefighter,

11 by the advisory board, of a signed instrument evidencing

12 satisfactory completion by such firefighter of the

13 requirements of the fire service education and training

14 program.

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15 (3) "Certified fire safety inspector" means a person

16 certified as provided in section 24-33.5-1206.4.

17 (4) "Firefighter" means any person, whether paid or a

18 volunteer, who is actively participating in or employed by a

public or private fire service unit in this state.

20 (5) "Fire suppression contractor" means any individual.

21 firm, corporation, association, or organized group of persons,

22 that individually or through others, offers to undertake,

23 represents itself as being able to undertake, or does

24 undertake to sell, layout, fabricate, install, modify, alter,

repair, maintain, or perform maintenance inspections of any

26 fire suppression system.

(6) "Fire suppression system" means an assembly of any

Be it enacted by the General Assembly of the State of Colorado:

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- or all of the following: Piping valves, conduits, dispersal openings, sprinkler heads, orifices, and other similar devices that convey extinguishing agents for the purpose of controlling, confining, or extinguishing fire, with the exception of preengineered range hoods, duct systems, and portable fire extinguishers.
  - (7) "First responder program" means the program developed by the national highway traffic safety administration to train emergency response personnel to deal with an emergency incident upon first arrival at the scene.
  - (8) "Principal" means an individual having a position of responsibility in any entity acting as a fire suppression contractor, including but not limited to any manager, director, officer, partner, owner, or shareholder owning ten percent or more of the stocks of any such entity.
- SECTION 2. Part 12 of article 33.5 of title 24, Colorado
  Revised Statutes, 1988 Repl. Vol., is amended BY THE ADDITION
  OF THE FOLLOWING NEW SECTIONS to read:
  - 24-33.5-1204.5. <u>Powers of the administrator</u>. (1) In addition to any other duties and powers granted by this section or sections 24-33.5-1206.2 and 24-33.5-1206.4, the administrator has the following duties and powers:
- 23 (a) To establish a fire suppression program and to adopt
  24 such rules and regulations as may be necessary to administer
  25 the fire suppression program for registration of fire
  26 suppression contractors and inspection of fire suppression
  27 systems pursuant to article 4 of this title;

- 1 (b) To establish a schedule of fees for the direct and 2 indirect costs of the fire suppression registration program, 3 which fees shall be assessed against any person registered 4 pursuant to the provisions of section 24-33.5-1206.1;
- (c) In the discretion of the administrator, to receive, investigate, and act upon complaints against those persons who violate any of the provisions of section 24-33.5-1206.6 or any rule or regulation adopted by the administrator pursuant to this section;
- 10 (d) To maintain records of all applications, 11 investigations, disciplinary or other actions, and 12 registrants;
- 13 (e) To conduct hearings upon charges for discipline of
  14 a fire suppression contractor or a certified fire safety
  15 inspector, issue subpoenas, compel attendance of witnesses,
  16 compel the production of books, records, papers, and
  17 documents, administer oaths to persons giving testimony at
  18 hearings, and cause prosecution and enjoinder of all persons
  19 violating this article.
- 20 24-33.5-1206.1. <u>Registration required</u>. (1) On or after
  21 January 1, 1991, no person shall act, assume to act, or
  22 advertise as a fire suppression contractor who is not
  23 registered as a fire suppression contractor with the
  24 administrator.
- 25 (2) Any registered fire suppression contractor shall 26 obtain any locally required licenses or permits and comply 27 with local building and fire codes.

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- (3) Any registered fire suppression contractor shall be responsible for the acts of its agents and employees while acting on behalf of the contractor to sell, advertise, layout, fabricate, install, add to, alter, service, repair, or inspect fire suppression systems of any kind.
- (4) Every registered fire suppression contractor shall be responsible to assure that:
- (a) A responsible person in the management or employment 8 of the contractor is qualified in the layout, fabrication, installation, alteration, servicing, repair, and inspection of 10 11 fire suppression systems;
  - (b) Each job is supervised by an on-site installer who is qualified in the layout, fabrication, installation. alteration, servicing, repair, and inspection of fire suppression systems:
  - (c) Any layout, fabrication, installation, alteration, servicing, repair, or inspection of fire suppression systems is done according to applicable standards adopted by the administrator by rule and regulation and applicable local codes and ordinances. In adopting standards pursuant to this paragraph (c), the administrator may consider and adopt the standards of the national fire prevention association.
  - (d) Actual fabrication, installation. alteration. servicing, or repair of any fire suppression system is done in accordance with approved plans, layout, or design.
- 26 (e) All interim and final inspections and system tests 27 are completed according to standards adopted by the

administrator and requirements laid out by local fire safety inspectors and the administrator, and that any required logs. reports, or results of said inspections and system tests are accurately kept and conveyed to the appropriate fire safety inspectors.

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- (5) No registration shall be granted to any fire suppression contractor who has as a principal any person who. within the past two years, has violated any provision of this part 12 or any rule or regulation of the administrator pursuant thereto.
- 24-33.5-1206.2. Job registration and plan review. (1) Except for minor alterations, modifications, repairs, or maintenance work which does not affect the integrity of the system, no installation, modification, alteration, or repair of a fire suppression system shall be started until:
  - (a) Any required local permits have been obtained:
- (b) (I) The job, including the name and registration number of the contractor, the address and description of the premises where the job will be done, and the name and address of the general contractor or the name and address of the owner if no general contractor is involved, has been registered with the administrator.
  - (II) Where approved by rule or regulation. administrator may accept job registration with local fire safety officials in satisfaction of the registration requirement imposed by subparagraph (I) of this paragraph (b).
  - (c) (I) The working plans and hydraulic calculations for

the job have been reviewed and approved by the administrator.

- (II) The administrator shall establish standards of review and approval and shall, where appropriate, accept review and approval by local fire safety inspectors in satisfaction of the requirements of this paragraph (c).
- (2) Any working plans and hydraulic calculations submitted for review by the administrator shall bear the signature and certification number of either a registered professional engineer or a level three or higher engineering technician (fire suppression engineering technology automatic sprinkler design) certified by the national institute for the certification of engineering technologists. Such registered professional engineer or engineering technician shall certify that he has reviewed the plan and design and finds that it meets the applicable standards adopted by the administrator for fire safety, and that it is adequately designed to meet the system requirements.
- inspection, and maintenance of fire suppression systems.

  (1) Fire suppression systems shall be designed and installed in accordance with the applicable standards adopted by the administrator by rule, manufacturer's specifications, and applicable local codes and ordinances. In adopting standards, the administrator may consider and adopt the standards of the national fire protection association.

for

installation.

24-33.5-1206.3. Requirements

(2) The contractor shall furnish the user with operating instructions for all equipment installed, together with

as-built diagrams of the final installation.

2 (3) Contractor inspections and tests, where required,
3 shall be conducted by qualified personnel or certified fire
4 safety inspectors and in compliance with applicable standards
5 adopted by the administrator. Complete records shall be kept
6 of the tests and operations of each system. The records shall
7 be available for examination by the local certified fire
8 safety inspector or the fire suppression administrator.

24-33.5-1206.4. System approval, inspection, and inspectors. (1) No installation, modification, alteration, or repair of a fire suppression system shall be completed and cleared for use, and no structure or partial structure in which such fire suppression system is installed, modified, altered, or repaired shall be cleared for occupancy, until such fire suppression system has been approved by a certified fire safety inspector. Approval shall include review of approved working plans and hydraulic calculations, installation inspections, and final tests.

(2) (a) Each county, municipality, and special district that has fire safety enforcement responsibilities shall employ or contract with a certified fire safety inspector. Such inspector shall conduct all fire safety inspections that are required by state law or by the local building codes and fire safety codes of the jurisdiction. The governing body of the county, municipality, or special district that has fire safety enforcement responsibilities may provide a schedule of fees to pay only the costs of inspections conducted pursuant to this

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- subsection (2) and related administrative expenses, and collect said fees from the fire suppression contractor.
  - (b) Two or more counties, municipalities, or special districts that have fire safety enforcement responsibilities may jointly employ or contract with a fire safety inspector.
  - (c) The administrator or his agent shall be available to provide such fire safety inspections to any county, municipality, or special district on a contractual or job-by-job basis. The county, municipality, or special district shall pay the actual costs of such inspections by the administrator or his agents.
  - (3) Every inspection of a fire suppression system conducted pursuant to state or local fire safety requirements shall be by a person certified as having met the inspection training requirements set by the administrator. Such person shall:
  - (a) Be at least eighteen years of age;
- 18 (b) Not have been engaged in any of the activities 19 specified in section 24-33.5-1206.6 (2); and
- 20 (c) (I) Have satisfactorily completed the fire safety
  21 inspector certification examination as prescribed by the
  22 administrator:
- 23 (II) Have demonstrated to the administrator that the 24 applicant has met such other equivalent qualifications as may 25 be prescribed by the administrator;
- 26 (III) Have received in another state training which is 27 determined by the administrator to be at least equivalent to

- that required by the administrator for approved certified fire safety inspector education and training programs in this state.
- 4 (4) Every certificate issued by the administrator is
  5 valid for a period of three years from the date of issuance.
  6 Renewal of certification shall require the affected person to
  7 complete a proper application for renewal and meet any other
  8 requirements for renewal as prescribed by the administrator,
  9 including successful passage of an examination as established
  10 by the administrator.

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- 24-33.5-1206.5. <u>Unlawful acts criminal penalties</u>.

  (1) Any person who violates any of the provisions of section 24-33.5-1206.1 commits a class 3 misdemeanor and, if a natural person, shall, upon conviction thereof, be punished as provided in section 18-1-106, C.R.S., and, if a corporation, shall be punished by a fine of not more than five thousand dollars. Any natural person who violates any provision of section 24-33.5-1206.1 subsequent to a prior conviction for such a violation commits a class 2 misdemeanor and shall, upon conviction thereof, be punished as provided in section 18-1-106, C.R.S.
- (2) Any person who knowingly and willfully makes any false statement whatsoever or who conceals a material fact in any application, form, claim, advertisement, contract, warranty, guarantee, or statement, either written or oral, with the intent to influence the actions or decisions of any owner or contractor negotiating or contracting for the

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- installation, alteration, or repair of any fire suppression 1 2 system, or to any bonding agent, commits a class 1 misdemeanor 3 and shall, upon conviction thereof, be punished as provided in 4 section 18-1-106, C.R.S.
  - 24-33.5-1206.6. Unlawful acts civil penalties disciplinary actions. (1) Any person, firm, association, or corporation which violates any of the provisions of sections 24-33.5-1206.1 to 24-33.5-1206.3 or any rule or regulation promulgated by the administrator pursuant to this part 12 may be punished upon a finding of such violation by the administrator as follows:
    - (a) In any first administrative proceeding against a licensee, a fine of not less than one hundred dollars nor more than one thousand dollars:
    - (b) In any subsequent administrative proceeding against a licensee for transactions occurring after a final agency action determining that any violation of sections 24-33.5-1206.1 to 24-33.5-1206.3 or any rule or regulation of the administrator has occurred, a fine of not less than one thousand dollars nor more than ten thousand dollars.
    - (2) In addition to the penalties provided in subsection (1) of this section, the administrator may withhold, deny, suspend, or revoke the registration or certification of any registered fire suppression contractor or certified fire safety inspector or applicant therefor if the administrator finds, upon proof, that any such person has committed any of the following:

- (a) Fraud or material deception in the obtaining or 1 renewing of a registration; 2
- (b) Professional incompetence as manifested by poor, 3 faulty, or dangerous workmanship: 4
- dishonorable. unethical. 5 (c) Engaging in unprofessional conduct of a character likely to deceive. 6 defraud, or harm the public in the course of professional 7 R services or activities:
- 9 (d) Performing any services in a negligent manner or permitting any of his agents or employees to perform services 10 in a grossly negligent manner, regardless of whether actual 11 12 damage or damages to the public is established;
- 13 (e) Directly or indirectly, willfully receiving compensation for any professional services not actually 14 15 rendered:
- (f) Failing to comply with any provision of this part 12 16 17 or the standards or rules promulgated by the administrator 18 pursuant thereto:
- (g) Contracting or assisting unregistered persons to 19 perform services for which registration is required under this 20 21 part 12.
  - (3) All fines imposed by the administrator pursuant to this section shall be credited to the fire suppression fund created in section 24-33.5-1207.6.

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(4) A person acting as a fire suppression contractor may 26 not bring any legal action to collect compensation due for performing any act for which registration is required pursuant

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- to section 24-33.5-1206.1 unless such contractor alleges and proves that he was duly registered under said section at the time the alleged cause of action arose.
- 24-33.5-1207.6. Fire suppression cash fund created.

  All moneys collected by the administrator pursuant to the administration of the fire suppression program shall be transmitted to the state treasurer, who shall credit the same to the fire suppression cash fund, which fund is hereby created. All moneys credited to said fund and all interest earned thereon are subject to appropriations by the general assembly for paying the expenses of the fire suppression program, and said moneys shall remain in such fund for such purposes and shall not revert or be credited to the general fund.
- 15 SECTION 3. 24-33.5-1208, Colorado Revised Statutes, 1988 16 Repl. Vol.. is amended to read:
- 24-33.5-1208. <u>Limitation of authority</u>. Nothing in this
  part 12 shall be construed to give the division, director, or
  advisory--board ADMINISTRATOR any power of control or
  supervision over any unit of local government.
  - SECTION 4. Appropriation. In addition to any other appropriation, there is hereby appropriated, out of any moneys in the fire suppression cash fund not otherwise appropriated, to the department of public safety, for allocation to the division of fire safety, for the fiscal year beginning July 1, 1990, the sum of \_\_\_\_\_ dollars (\$ ) and \_\_\_\_ FTE, or so

- l this act.
- 2 SECTION 5. Safety clause. The general assembly hereby
- 3 finds, determines, and declares that this act is necessary
- 4 for the immediate preservation of the public peace, health.
- 5 and safety.

much thereof as may be necessary, for the implementation of

BY SENATOR Gallagher; also REPRESENTATIVES Owen and Kopel.

#### A BILL FOR AN ACT

CONCERNING THE EXEMPTION OF MASSAGE THERAPY FROM THE "COLORADO

MASSAGE PARLOR CODE" BY DEFINING A "MASSAGE THERAPIST" TO

BE A PERSON WHO HAS GRADUATED FROM AN ACCREDITED OR

APPROVED MASSAGE THERAPY SCHOOL WITH A MINIMUM OF FIVE

HUNDRED HOURS OF MASSAGE THERAPY TRAINING.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Exempts a facility operated for the purpose of massage therapy performed by a massage therapist from the definition of "massage parlor" under the "Colorado Massage Parlor Code". Defines "massage therapist".

- 6 Be it enacted by the General Assembly of the State of Colorado:
- 7 SECTION 1. 12-48.5-103 (6), Colorado Revised Statutes,
- 8 1985 Repl. Vol., is amended to read:
- 9 12-48.5-103. Definitions. (6) "Massage parlor" means
- 10 an establishment providing massage, but it does not include
- 11 training rooms of public and private schools accredited by the
- 12 state board of education or approved by the state board for

- l community colleges and occupational education, training rooms
- 2 of recognized professional or amateur athletic teams, and
- 3 licensed health care facilities. A FACILITY WHICH IS OPERATED
- 4 FOR THE PURPOSE OF MASSAGE THERAPY PERFORMED BY A MASSAGE
- 5 THERAPIST IS NOT A MASSAGE PARLOR. FOR PURPOSES OF THIS
- 6 SUBSECTION (6), "MASSAGE THERAPIST" MEANS A PERSON WHO HAS
- 7 GRADUATED FROM A MASSAGE THERAPY SCHOOL ACCREDITED BY THE
- 8 STATE BOARD OF EDUCATION OR APPROVED BY THE STATE BOARD FOR
- 9 COMMUNITY COLLEGES AND OCCUPATIONAL EDUCATION WITH TRANSCRIPTS
- 10 INDICATING COMPLETION OF AT LEAST FIVE HUNDRED HOURS OF
- 11 TRAINING IN MASSAGE THERAPY.
- 12 SECTION 2. Safety clause. The general assembly hereby
- 13 finds, determines, and declares that this act is necessary
- 14 for the immediate preservation of the public peace, health,
- 15 and safety.

BY SENATOR McCormick; also REPRESENTATIVES Philips and Kopel.

#### A BILL FOR AN ACT

CONCERNING THE REGULATION OF APPRAISERS, AND MAKING AN

APPROPRIATION IN CONNECTION THEREWITH.

## Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Declares that the general assembly intends to implement the requirements of the federal "Real Estate Appraisal Reform Amendments", title XI of the federal "Financial Institutions Reform, Recovery, and Enforcement Act of 1989", by enacting a licensing and certification scheme for real estate appraisers which meets the minimum requirements of such federal law. Defines terms. Creates the board of real estate appraisers in the division of real estate and provides for the qualifications of members of the board and for the appointment of such members. Specifies the powers and duties of the Establishes the requirements for licensure and certification under the act. Creates the real estate appraiser licensing fee cash fund in the state treasury for moneys collected from fees for licensing and certifying such appraisers and specifies that moneys in such fund shall be appropriated for the administration of the act. Provides for the terms of the expiration of appraisers' licenses and certificates. licensure or certification by endorsement from other jurisdictions, denial of licensure or certification, grounds for disciplinary action by the board, and administrative and criminal penalties for violation of the act. Provides for judicial review of actions of the board of real estate appraisers.

Makes an appropriation.

1	Be it enacted by the General Assembly of the State of Colorado
2	SECTION 1. Article 61 of title 12, Colorado Revised
3	Statutes, 1985 Repl. Vol., as amended, is amended BY THE
4	ADDITION OF A NEW PART to read:
5	PART 7
6	REAL ESTATE APPRAISERS
7	12-61-701. Legislative declaration. The general
8	assembly finds, determines, and declares that this part 7 is

assembly finds, determines, and declares that this part 7 is enacted pursuant to the requirements of the federal "Real Estate Appraisal Reform Amendments", title XI of the federal "Financial Institutions Reform, Recovery, and Enforcement Act of 1989". The general assembly further finds, determines, and declares that this part 7 is intended to implement the minimum requirements of federal law in the least burdensome manner to real estate appraisers while providing the protection to the public mandated by federal law.

17 12-61-702. <u>Definitions</u>. As used in this part 7, unless 18 the context otherwise requires:

- 19 (1) "Appraisal", "appraisal report", or "real estate 20 appraisal" means an analysis, opinion, or conclusion relating 21 to the nature, quality, value, or utility of specified 22 interests in, or aspects of, identified real estate. Such terms include a valuation, which is an estimate of the value 23 24 of real estate, and an analysis, which is a general study of 25 real estate not specifically performed only to determine 26 value.
  - (2) "Board" means the board of real estate appraisers

created in section 12-61-703.

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- (3) "Division" means the division of real estate.
- (4) "Director" means the director of the division of 3 real estate.
  - (5) "Real estate appraiser" or "appraiser" means any person who provides for a fee or a salary an unbiased estimate of the nature, quality, value, or utility of an interest in, or aspect of, identified real estate and related personalty and includes one who estimates value and who possesses the necessary qualifications, ability, and experience to execute or direct the appraisal of real property. "Real estate appraiser" does not include any person licensed as a broker or a salesman pursuant to part 1 of this article when conducting a valuation of real property which is listed with such broker or when conducting a valuation in connection with obtaining a listing of real property.
  - 12-61-703. Board of real estate appraisers creation compensation - immunity - subject to termination. (1) There is hereby created in the division a board of real estate appraisers consisting of five members appointed by the governor with the consent of the senate. Of such members. three shall be licensed or certified real estate appraisers. one shall be a county assessor in office, and one shall be a member of the public at large. Of the members of the board appointed for terms beginning July 1, 1990, two of the appraiser members and the public member shall be appointed for terms of three years, and the county assessor member and the

- 1 remaining appraiser member shall be appointed for terms of one year. Of such members appointed for terms beginning July 1,
- 1990, the appraiser members and the assessor member need not
- be licensed appraisers, but, unless a federal extension is
- granted pursuant to section 12-61-704 (1) (j), shall be
- 6 licensed by July 1, 1991, or shall be ineligible to remain as
- members of the board and shall be removed by the governor.
- Members of the board appointed after July 1, 1990, shall hold 8
- office for a term of three years. In the event of a vacancy
- 10 by death, resignation, removal, or otherwise, the governor
- shall appoint a member to fill out the unexpired term. The 11
- 12 governor shall have the authority to remove any member for
- 13 misconduct, neglect of duty, or incompetence.
- 14 (2) The board shall exercise its powers and perform its
- 15 duties and functions under the division as if transferred
- 16 thereto by a type I transfer as such transfer is defined in
- 17 the "Administrative Organization Act of 1968", article 1 of
- 18 title 24, C.R.S.

- 19 (3) Each member of the board shall receive the same
- 20 compensation and reimbursement of expenses as those provided
- 21 for members of boards and commissions in the division of
- 22 registrations pursuant to section 24-34-102 (13). C.R.S.
- 23 Payment for all such per diem compensation and expenses shall
- 24 be made out of annual appropriations from the real estate
- 25 appraiser licensing cash fund provided for in section
- 26 12-61-705.
- 27 (4) Members of the board, consultants, and expert

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- witnesses shall be immune from suit in any civil action based upon any disciplinary proceedings or other official acts they performed in good faith pursuant to this part 7.
  - (5) A majority of the board shall constitute a quorum for the transaction of all business, and actions of the board shall require a vote of a majority of such members present in favor of the action taken.
  - (6) The provisions of section 24-34-104, C.R.S., concerning the termination schedule for regulatory bodies of the state, unless extended as provided in that section, are applicable to the board of real estate appraisers created by this section.
  - 12-61-704. <u>Powers and duties of the board</u>. (1) In addition to all other powers and duties imposed upon it by law, the board has the following powers and duties:
    - (a) To promulgate and amend, as necessary, rules and regulations pursuant to article 4 of title 24, C.R.S., for the implementation and administration of this part 7 and as required to comply with title XI of the federal "Financial Institutions Reform, Recovery, and Enforcement Act of 1989";
  - (b) To charge application, examination, and license and certificate renewal fees established pursuant to section 12-61-705 to all applicants for licensure, certification, examination, and renewal under this part 7. No fees received from applicants seeking licensure, certification, examination, or renewal shall be refunded.
  - (c) (I) To keep all records of proceedings and

- activities of the board conducted under authority of this part

  7, which records shall be open to public inspection at such

  time and in such manner as may be prescribed by rules and
- 5 (II) The board shall not be required to maintain or 6 preserve licensing history records of any person licensed or 7 certified under the provisions of this part 7 for any period

regulations formulated by the board.

of time longer than seven years.

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- 9 (d) Through the department of regulatory agencies and subject to appropriations made to the department of regulatory agencies, to employ administrative law judges on a full-time or part-time basis to conduct any hearings required by this part 7. Such administrative law judges shall be appointed pursuant to part 10 of article 30 of title 24, C.R.S.
- 15 (e) To issue, deny, or refuse to renew a license or 16 certificate pursuant to this part 7;
- (f) To take disciplinary actions in conformity with thispart 7;
- (g) To delegate to the director the administration and enforcement of this part 7 and the authority to act on behalf of the board on such occasions and in such circumstances as the board directs;
  - (h) Except as provided in section 12-61-706 (4), to develop or purchase any examination required for the administration of this part 7, to offer each such examination at least twice a year or, if demand warrants, at more frequent intervals, and to establish a passing score for each

1 examination which reflects a minimum level of competency;

- (i) In compliance with the provisions of article 4 of title 24, C.R.S., to make investigations, subpoena persons and documents, which subpoenas may be enforced by a court of competent jurisdiction if not obeyed, hold hearings, and take evidence in all matters relating to the exercise of the board's power under this part 7:
- (j) Pursuant to sec. 1119 (b) of title XI of the federal "Financial Institutions Reform, Recovery, and Enforcement Act of 1989", to apply, if necessary, for a federal waiver of the requirement relating to certification or licensing of a person to perform appraisals and to make the necessary written determinations specified in said section for purposes of making such application.
- 12-61-705. Real estate appraiser licensing fee cash fund creation use of funds fee adjustments. (1) All fees, penalties, and fines collected pursuant to this part 7 shall be transmitted to the state treasurer, who shall credit the same to the real estate appraiser licensing fee cash fund, which fund is hereby created. All interest derived from the deposit and investment of moneys in the fund shall be credited to the fund. All moneys in the fund shall be subject to appropriation by the general assembly for the direct and indirect costs of the activities of the board and the division pursuant to this part 7.
- (2) (a) The board shall propose, as part of its annual budget request, an adjustment in the amount of each fee.

penalty, and fine which it is authorized by law to collect.

The budget request and the adjusted fees, penalties, and fines

for the board or the division, when such fees, penalties, and

fines are combined with other revenue credited to the real

estate appraiser licensing fee cash fund, shall reflect direct

and indirect costs.

- (b) Based upon the appropriation made and subject to the approval of the executive director of the department of regulatory agencies, the board shall adjust its fees, penalties, and fines so that the revenue generated from said fees, penalties, and fines when combined with other revenue credited to the real estate appraiser licensing fee cash fund, approximates the direct and indirect costs of the board and the division. Such fees, penalties, and fines shall remain in effect for the fiscal year for which the budget request applies.
- (c) For fiscal years beginning on or after July 1, 1990, any unexpended and unencumbered moneys remaining in the fund at the end of the prior fiscal year shall be included in the appropriation to the board for the next fiscal year, and the fees of the board, when adjusted for said next fiscal year, shall be adjusted so that such amount is not raised from fees collected by the board. If a supplemental appropriation is made from the fund to the board for its activities, the fees of the board, when adjusted for the fiscal year next following that in which the supplemental appropriation was made, shall be adjusted by an amount which is sufficient to compensate for

such supplemental appropriation.

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- 2 (d) Moneys appropriated to the board in the annual general appropriation act shall be designated as cash funds and shall not exceed the amount anticipated to be credited to the fund.
  - 12-61-706. Qualifications for appraiser's license and certification - continuing education. (1) A person applying for an appraiser's license shall apply in such form and manner as prescribed by the board. Applicants shall have had at least fifty-five hours of education and training in appraisal practice, as approved by the board, and shall pass an examination developed or purchased by the board, except as otherwise provided in subsection (4) of this section for the initial examination pursuant to this section.
  - (2) A person applying for a residential appraiser's certification shall have met the qualifications of subsection (1) of this section and shall apply in such form and manner as prescribed by the board. Applicants shall have had at least forty hours of appraisal education and training, or a college degree in a related field and two years of appraisal experience as approved by the board, and shall pass an examination developed or purchased by the board, except as otherwise provided in subsection (4) of this section for the initial examination pursuant to this section.
  - (3) A person applying for a general appraiser's certification shall have met the qualifications of subsection (1) of this section and shall apply in such form and manner as

- prescribed by the board. Applicants shall have had at least 2 one hundred fifty hours of appraisal education and training. or a college degree in a related field and three years of 3 appraisal experience as approved by the board, and shall pass an examination developed or purchased by the board, except as otherwise provided in subsection (4) of this section for the
- 8 (4) (a) For purposes of such initial examination only. the director shall have the following powers and duties:

initial examination pursuant to this section.

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- 10 (I) To follow the requirements for application for 11 licensure or certification pursuant to this subsection (4) and 12 subsections (1) to (3) of this section;
  - (II) To designate in advance a place of examination:
- 14 (III) To follow the requirements of the board for 15 determining a passing score:
  - (b) Initial appointees to the board are prohibited from participation in the development of the initial examinations given under this section. Any other person who participates in the development of an examination pursuant to this subsection (4) shall be prohibited from taking such examination for a period of two years from the date the examination is first given.
  - (5) The board shall prescribe continuing education requirements for licensees and other persons certified under this part 7 as needed to meet the requirements of the federal "Real Estate Appraisal Reform Amendments". title XI of the federal "Financial Institutions Reform, Recovery, and

- Enforcement Act of 1989" and shall require tests to measure
  the information obtained by persons attending such continuing
  education courses. The board shall not establish any
  continuing education requirements which are more stringent
  than the requirements of federal law.
  - 12-61-707. Expiration of licenses renewal. Any license or certificate issued by the board shall expire on January 1 of the third year following issuance if not timely renewed by the licensee; except that the initial license or certificate issued to a licensee shall expire January 1 of the year following issuance and shall be renewed as provided in this section. Upon compliance with this section and any applicable rules and regulations of the board regarding renewal, including the payment of a renewal fee plus a late payment penalty fee established pursuant to section 12-61-705, the expired license or certificate shall be reinstated. No real estate appraiser's license or certificate which has not been renewed for a period of time greater than two years shall be reinstated, and such person shall be required to make new application for licensure or certification.
  - 12-61-708. Licensure or certification by endorsement. The board may issue a license or certification to an appraiser by endorsement to engage in the occupation of real estate appraisal to any applicant who has a license, registration, or certification in good standing as a real estate appraiser under the laws of another jurisdiction if the applicant presents proof satisfactory to the board that, at the time of

- application for a Colorado license or certificate by endorsement, the applicant possesses credentials and qualifications which are substantially equivalent to the requirements of this part 7. The board may specify by rules and regulation what shall constitute substantially equivalent credentials and qualifications and the manner in which credentials and qualifications of an applicant will be reviewed by the board.
- 9 12-61-709. <u>Denial of license or certificate renewal</u>.
  10 (1) The board is empowered to determine whether an applicant
  11 for licensure or certification possesses the qualifications
  12 for licensure or certification required by this part 7.
- (2) If the board determines that an applicant does not possess the applicable qualifications required by this part 7. or such applicant has violated any provision of this part 7 or the rules and regulations promulgated by the board or any board order, the board may deny the applicant a license or certification or deny the reinstatement of a license or certificate pursuant to section 12-61-707; and, in such instance, the board shall provide such applicant with a statement in writing setting forth the basis of the board's determination that the applicant does not possess the qualifications or professional competence required by this part 7. Such applicant may request a hearing on such determination as provided in section 24-4-104 (9). C.R.S.
- 26 12-61-710. <u>Prohibited activities grounds for</u>
  27 disciplinary actions procedures. (1) A real estate

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appraiser is in violation of this part 7 if he:

- (a) Has been convicted of a felony or has had accepted by a court a plea of guilty or nolo contendere to a felony if the felony is related to the ability to act as a real property appraiser. A certified copy of the judgment of a court of competent jurisdiction of such conviction or plea shall be conclusive evidence of such conviction or plea. In considering the disciplinary action, the board shall be governed by the provisions of section 24-5-101, C.R.S.
- (b) Has violated, or attempted to violate, directly or indirectly, or assisted in or abetted the violation of, or conspired to violate any provision or term of this part 7 or rule or regulation promulgated pursuant to this part 7 or any order of the board established pursuant to this part 7;
- (c) Has accepted any fees, compensation, or other valuable consideration to influence the outcome of an appraisal;
- (d) Has used advertising which is misleading, deceptive,or false:
- 20 (e) Has used fraud or misrepresentation in obtaining a 21 license or certificate under this part 7;
- 22 (f) Has conducted an appraisal in a fraudulent manner or 23 used misrepresentation in any such activity;
  - (g) Has acted or failed to act in a manner which does not meet the generally accepted standards of professional appraisal practice as adopted by the board by rule and regulation. A certified copy of a malpractice judgment of a

court of competent jurisdiction shall be conclusive evidence of such act or omission, but evidence of such act or omission shall not be limited to a malpractice judgment.

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- (h) Has performed appraisal services beyond his level of competency;
- 6 (i) Has been subject to an adverse or disciplinary action in another state, territory, or country relating to a license, certificate, registration, or other authorization to 9 practice as an appraiser. A disciplinary action relating to a license or certificate as an appraiser licensed or certified 10 under this part 7 or any related occupation in any other 11 12 state, territory, or country for disciplinary reasons shall be deemed to be prima facie evidence of grounds for disciplinary 13 action or denial of licensure or certification by the board. 14 This paragraph (i) shall apply only to violations based upon 15 acts or omissions in such other state, territory, or country 16 17 that are also violations of this part 7.
  - (2) If an applicant, a licensee, or a certified person has violated any of the provisions of this section, the board may deny, or refuse to renew any license or certificate, or, as specified in subsection (5) of this section, revoke or suspend any license or certificate, issue a letter of admonition to a licensee or certified person, or place a licensee or certified person on probation.
  - (3) A proceeding for discipline of a licensee or certified person may be commenced when the board has reasonable grounds to believe that a licensee or certified

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- 1 person has committed any act or failed to act pursuant to the grounds established in subsection (1) of this section.
  - (4) Disciplinary proceedings shall be conducted in the manner prescribed by the "State Administrative Procedure Act". article 4 of title 24. C.R.S.
- 6 (5) As authorized in subsection (2) of this section, 7 disciplinary actions may consist of the following:
  - (a) Revocation of a license. (I) Revocation of a license or certificate by the board shall mean that the licensee or certified person shall surrender his license or certificate immediately to the board.
  - (II) Any person whose license or certificate to practice is revoked is rendered ineligible to apply for any license or certificate issued under this part 7 until more than two years have elapsed from the date of surrender of the license or certificate. Any reapplication after such two-year period shall be treated as a new application.
  - (b) Suspension of a license. Suspension of a license or certificate by the board shall be for a period to be determined by the board.
  - (c) Probationary status. Probationary status may be imposed by the board. If the board places a licensee or certified person on probation, it may include such conditions for continued practice as the board deems appropriate to assure that the licensee or certified person is otherwise qualified to practice in accordance with generally accepted professional standards of professional appraisal practice as

adopted by rule and regulation of the board, including any or all of the following:

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- 3 (I) The taking by him of such courses of training or 4 education as may be needed to correct deficiencies found in 5 the hearing;
  - (II) Such review or supervision of his practice as may be necessary to determine the quality of his practice and to correct deficiencies therein; and
- (III) The imposition of restrictions upon the nature of his appraisal practice to assure that he does not practice 11 beyond the limits of his capabilities.
  - (d) Issuance of letters of admonition. Such letters shall be sent by certified mail to the licensee or certified person against whom a complaint was made. The letter shall advise the licensee that he may, within twenty days after receipt of the letter, make a written request to the board to institute formal disciplinary proceedings in order to formally adjudicate the conduct or acts on which the letter was based.
  - (6) In addition to any other discipline imposed pursuant to this section, any person who violates the provisions of this part 7 or the rules and regulations of the board promulgated pursuant to this article may be penalized by the board upon a finding of a violation pursuant to article 4 of title 24. C.R.S., as follows:
  - (a) In the first administrative proceeding against any person, a fine of not less than three hundred dollars but not more than five hundred dollars per violation:

- (b) In any subsequent administrative proceeding against any person for transactions occurring after a final agency action determining that a violation of this part 7 has occurred, a fine of not less than one thousand dollars but not more than two thousand dollars.
- (7) Complaints of record in the office of the board and the results of staff investigations may, in the discretion of the board, be closed to public inspection, except as provided by court order, during the investigatory period and until dismissed or until notice of hearing and charges are served on a licensee.
- (8) Any person participating in good faith in the making of a complaint or report or participating in any investigative or administrative proceeding before the board pursuant to this article shall be immune from any liability, civil or criminal, that otherwise might result by reason of such action.
- (9) Any board member having an immediate personal, private, or financial interest in any matter pending before the board shall disclose the fact to the board and shall not vote upon such matter.
- (10) Any licensee or certified person having direct knowledge that any person has violated any of the provisions of this part 7 shall report such knowledge to the board.
- (11) The board, on its own motion or upon application, at any time after the imposition of any discipline as provided in this section may reconsider its prior action and reinstate or restore such license or certificate or terminate probation

- or reduce the severity of its prior disciplinary action. The taking of any such further action or the holding of a hearing with respect thereto shall rest in the sole discretion of the board.
- 5 12-61-711. <u>Judicial review of final board actions and</u>
  6 <u>orders</u>. Final actions and orders of the board under sections
  7 12-61-709 and 12-61-710 appropriate for judicial review shall
  8 be judicially reviewed in the court of appeals, in accordance
  9 with section 24-4-106 (11), C.R.S.
- 10 12-61-712. Unlawful acts real estate appraiser license
  11 required. (1) It is unlawful for any person to violate any
  12 provision of this part 7 or, on and after July 1, 1991, to act
  13 as a real estate appraiser in this state without first having
  14 obtained a license or certificate from the board pursuant to
  15 this part 7.
- (2) Any person who violates any provision of subsection (1) of this section commits a class 3 misdemeanor and shall be punished as provided in section 18-1-106, C.R.S. Any person who subsequently violates any provision of subsection (1) of this section within three years after the date of a conviction for a violation of subsection (1) of this section commits a class 6 felony and shall be punished as provided in section 18-1-105, C.R.S.
  - 12-61-713. <u>Injunctive proceedings</u>. (1) The board may, in the name of the people of the state of Colorado, through the attorney general of the state of Colorado, apply for an injunction in any court of competent jurisdiction to

- 1 perpetually enjoin any person from committing any act 2 prohibited by the provisions of this part 7.
- 3 (2) Such injunctive proceedings shall be in addition to 4 and not in lieu of all penalties and other remedies provided 5 in this part 7.
- 6 (3) When seeking an injunction under this section, the
  7 board shall not be required to allege or prove either that an
  8 adequate remedy at law does not exist or that substantial or
  9 irreparable damage would result from a continued violation.
- 10 12-61-714. Requirement for appraisers to be licensed by 11 July 1. 1991. Unless a federal waiver is applied for and 12 granted pursuant to section 12-61-704 (1) (j), on and after 13 July 1, 1991, any person practicing real estate appraisal in 14 this state shall be licensed as provided in this part 7. and. on and after said date, no person shall practice without such 15 16 a license or certificate or hold himself out to the public as 17 a real estate appraiser or appraiser unless licensed or 18 certified pursuant to this part 7.
- 19 SECTION 2. 24-1-122 (2) (k), Colorado Revised Statutes, 20 1988 Repl. Vol., is amended to read:
- 24-1-122. <u>Department of regulatory agencies creation</u>.

  (2) (k) (I) Division of real estate, the head of which shall be the division director. The real estate commission, created by part 1 of article 61 of title 12, C.R.S, and its powers, duties, and functions are transferred by a <u>type 1</u> transfer to the department or regulatory agencies as the division of real estate.

- 1 (II) THE DIVISION SHALL INCLUDE THE BOARD OF REAL ESTATE
  2 APPRAISERS, CREATED BY PART 7 OF ARTICLE 61 OF TITLE 12,
  3 C.R.S, WHICH SHALL EXERCISE ITS POWERS AND PERFORM ITS DUTIES
  4 AND FUNCTIONS, UNDER THE DEPARTMENT OF REGULATORY AGENCIES AS
  5 IF THE SAME WERE TRANSFERRED THERETO BY A TYPE 1 TRANSFER.
  6 SECTION 3. 24-34-104 (28). Colorado Revised Statutes
- SECTION 3. 24-34-104 (28), Colorado Revised Statutes,
   1988 Repl. Vol., as amended, is amended to read:
   24-34-104. General assembly review of regulatory

agencies and functions for termination, continuation, or

- reestablishment. (28) (a) The following division in the department of regulatory agencies shall terminate on July 1, 1999: The Colorado civil rights division, including the Colorado civil rights commission, created by part 3 of this
- 15 (b) THE FOLLOWING BOARD IN THE DEPARTMENT OF REGULATORY
  16 AGENCIES SHALL TERMINATE ON JULY 1, 1999: THE BOARD OF REAL
  17 ESTATE APPRAISERS, CREATED BY SECTION 12-61-703, C.R.S.
- appropriation, there is hereby appropriated, out of any moneys in the real estate appraiser licensing fee cash fund not otherwise appropriated, to the department of regulatory

SECTION 4. Appropriation. In addition to any other

- 22 agencies for allocation to the board of real estate
- 23 appraisers, for the fiscal year beginning July 1, 1990, the
- 24 sum of \_\_\_\_\_ dollars (\$ ) and \_\_\_ FTE, cr
- 25 so much thereof as may be necessary, for the implementation of
- 26 this act.

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article.

27 SECTION 5. Effective date. This act shall take effect

-21-

1 July 1, 1990.

2 SECTION 6. <u>Safety clause</u>. The general assembly hereby 3 finds, determines, and declares that this act is necessary 4 for the immediate preservation of the public peace, health,

and safety.

BY REPRESENTATIVE Kopel; also SENATOR DeNier.

### A BILL FOR AN ACT

- 1 CONCERNING ESTABLISHMENT AND ENFORCEMENT OF MINIMUM STANDARDS
- 2 FOR QUALIFICATIONS AND TRAINING OF X-RAY ASSISTANTS.

## Bill Summary

(Note: <u>This summary applies to this bill as introduced</u> and does not necessarily reflect any amendments which may be subsequently adopted.)

Defines "x-ray assistant". Declares the legislative intent of the act to be the enhancement of the protection of persons using and receiving machine sources of ionizing radiation for therapeutic and diagnostic purposes in settings other than hospitals licensed by the department of health. Further declares that the general assembly does not intend the operation of the act to create any shortage of qualified x-ray assistants in any area of the state. Requires the state board of health to promulgate rules and regulations setting minimum standards for the qualifications and training of x-ray assistants. Provides that on and after a certain date, no health care professional licensed in this state as a podiatrist, chiropractor, dentist, osteopathic or medical doctor, nurse, or physical therapist shall employ any x-ray assistant who does not meet the standards of the minimum qualifications and training set by the state board of health. Requires the department of health during its inspections of machine sources of ionizing radiation to also inspect to insure that x-ray assistants using such equipment meet the minimum requirements promulgated by the state board of health and to report the use of substandard equipment and employees to the appropriate regulatory board or official in the division of registrations in the department of regulatory agencies for podiatry, chiropractic, dentistry, medical practice, nursing, or physical therapy. Makes the employment of such an unqualified x-ray assistant by such a licensed health care professional a violation of the respective practice act for such individual and grounds for disciplinary action.

- Be it enacted by the General Assembly of the State of Colorado:
- 2 SECTION 1. 25-11-104, Colorado Revised Statutes, 1982
- 3 Repl. Vol., as amended, is amended BY THE ADDITION OF THE
- 4 FOLLOWING NEW SUBSECTIONS to read:
- 5 25-11-104. Rules and regulations to be adopted fees -
- 6 <u>fund created</u>. (9) (a) For purposes of this subsection (9),
- 7 "x-ray assistant" means any person other than a health care
- 8 professional otherwise licensed under articles 32, 33, 35, 36,
- 9 38, or 41 of title 12, C.R.S., who administers a machine
- 10 source of ionizing radiation to humans for therapeutic or
- 11 diagnostic purposes.

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- (b) The general assembly hereby finds, determines, and declares that it is the intent of the general assembly by the enactment and enforcement of this subsection (9) that the health and safety of x-ray assistants using and persons receiving machine sources of ionizing radiation for therapeutic or diagnostic purposes be furthered, but that the general assembly seeks to ensure that there not be a shortage of qualified individuals to operate such machine sources of ionizing radiation in all areas of the state for beneficial medical purposes.
- (c) (I) In order to carry out the legislative intent expressed in paragraph (b) of this subsection (9), the state board of health shall adopt rules and regulations prescribing

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- minimum standards for qualifications and training required for x-ray assistants using machine sources of ionizing radiation in settings other than hospitals licensed pursuant to section 25-1-107.
- 5 (II) On and after January 1, 1992, health care professionals licensed under articles 32, 33, 35, 36, 38, and 41 of title 12, C.R.S., shall only employ, in settings other than hospitals licensed pursuant to section 25-1-107, x-ray assistants who meet the qualifications and training specified by this subsection (9).
  - (III) On and after January 1, 1992, the department, as part of its inspection function under subsection (8) of this section, shall also determine that any x-ray assistant using a machine source of ionizing radiation meets the requirements of this subsection (9). If an inspection determines that an x-ray assistant using a machine source of ionizing radiation does not meet the requirements of this subsection (9), the division shall report such deficiency to the Colorado podiatry board under article 32 of title 12, C.R.S., the Colorado state board of chiropractic examiners under article 33 of title 12, C.R.S., the state board of dental examiners under article 35 of title 12, C.R.S., the Colorado state board of medical examiners under article 36 of title 12, C.R.S., the state board of nursing under article 38 of title 12, C.R.S., or the director of the division of registrations for physical therapists registered pursuant to article 41 of title 12, C.R.S., as appropriate for the professional regulation of the

- health care professional responsible for such machine source
- 2 of ionizing radiation. Such deficiency or an adverse report
- 3 under subsection (8) of this section shall form the basis of
- 4 disciplinary action against the licensed health care
- professional pursuant to articles 32, 33, 35, 36, 38, or 41 of
- title 12, C.R.S., as appropriate.
- (10) (a) The failure of any qualified individual making
- an inspection under subsections (8) and (9) of this section to
- 9 provide reports on deficiencies in machine sources of ionizing
- 10 radiation or the qualifications of x-ray assistants to the
- 11 department and to the appropriate agencies under articles 32,
- 12 33, 35, 36, 38, or 41 of title 12, C.R.S., shall be grounds
  - for requiring the department to terminate the contract with
- 14 any such qualified inspector.
- 15 (b) Qualified inspectors shall be immune from suit in
- 16 any action, civil or criminal, for official acts performed in
- 17 good faith in the implementation of subsections (8) and (9) of
- 18 this section.

- (c) Any person participating in good faith in the making
- 20 of a complaint or report or participating in any investigation
- 21 pursuant to subsections (8) and (9) of this section shall be
- 22 immune from any liability, civil or criminal, that otherwise
- 23 might result by reason of such action.
- SECTION 2. 12-32-107 (3), Colorado Revised Statutes,
- 25 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A
- 26 NEW PARAGRAPH to read:
- 27 12-32-107. Issuance, revocation, or suspension of

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Bill 11

- 1 license probation immunity in professional review.
- 2 (3) (x) Any violation of any provisions of section 25-11-104
- 3 (8) or (9), C.R.S., or of any rule or regulation of the state
- 4 board of health promulgated pursuant thereto.
- 5 SECTION 3. 12-33-117 (2), Colorado Revised Statutes,
- 6 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A
- 7 NEW PARAGRAPH to read:
- 8 12-33-117. Suspension or revocation of license.
- 9 (2) (p) Any violation of any provisions of section 25-11-104
- 10 (8) or (9), C.R.S., or of any rule or regulation of the state
- 11 board of health promulgated pursuant thereto.
- 12 SECTION 4. 12-35-118 (1), Colorado Revised Statutes,
- 13 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A
- 14 NEW PARAGRAPH to read:
- 15 12-35-118. Causes for denial of issuance or renewal -
- 16 suspension or revocation of licenses other disciplinary
- 17 action unprofessional conduct defined immunity in
- 18 professional review. (1) (z) Any violation of any provisions
- 19 of section 25-11-104 (8) or (9), C.R.S., or of any rule or
- 20 regulation of the state board of health promulgated pursuant
- 21 thereto.
- 22 SECTION 5. 12-36-117 (1), Colorado Revised Statutes,
- 23 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A
- 24 NEW PARAGRAPH to read:
- 25 12-36-117. Unprofessional conduct. (1) (ee) Any
- 26 violation of any provisions of section 25-11-104 (8) or (9),
- 27 C.R.S., or of any rule or regulation of the state board of

- health promulgated pursuant thereto.
- 2 SECTION 6. 12-38-117 (1), Colorado Revised Statutes,
- 3 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A
- 4 NEW PARAGRAPH to read:
- 5 12-38-117. Grounds for discipline. (1) (p) Any
- 6 violation of any provisions of section 25-11-104 (8) or (9),
- 7 C.R.S., or of any rule or regulation of the state board of
- 8 health promulgated pursuant thereto.
- 9 SECTION 7. 12-41-118 (1), Colorado Revised Statutes,
- 10 1985 Repl. Vol., as amended, is amended 8Y THE ADDITION OF A
- 11 NEW PARAGRAPH to read:
- 12 12-41-118. Denial, revocation, or suspension of
- 13 registration. (1) (o) Violated any provisions of section
- 14 25-11-104 (8) or (9), C.R.S., or of any rule or regulation of
- 15 the state board of health promulgated pursuant thereto.
- 16 SECTION 8. Safety clause. The general assembly hereby
- 17 finds, determines, and declares that this act is necessary
- 18 for the immediate preservation of the public peace, health,
- 19 and safety.

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BY REPRESENTATIVES Philips and Kopel; also SENATOR Gallagher.

# A BILL FOR AN ACT

CONCERNING ADVISORY COMMITTEES SCHEDULED TO SUNSET JULY 1,

2 1990.

# Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Continues various advisory committees scheduled to sunset July 1, 1990. Deletes the per diem allowance for members of the advisory council to the division of employment and training. Sets up a system to stagger the terms of members of such council and a system to stagger the terms of members of the advisory committee to the division of highway safety, appointed by the governor.

3 Be it enacted by the General Assembly of the State of Colorado:

4 SECTION 1. 8-72-105 (1), Colorado Revised Statutes, 1986

5 Repl. Vol., is amended to read:

6 8-72-105. Advisory council. (1) (a) There is hereby

7 created a council known as the advisory council to the

8 division of employment and training, composed of four employer

9 representatives, four employee representatives, two members of

10 the general assembly, and three representatives of the general

public. Except for the legislative members, members of the council shall be appointed by the governor, who shall take into account the extent to which the council represents the geographic areas, population concentrations, and ethnic communities of this state.

- 6 (b) Appointments by the governor shall be for a period 7 of four years. FOR THE PURPOSE OF STAGGERING THE TERMS OF 8 MEMBERS OF THE COUNCIL APPOINTED BY THE GOVERNOR. THE TERMS OF 9 THREE SUCH MEMBERS SCHEDULED TO EXPIRE APRIL 20, 1993, SHALL 10 EXPIRE APRIL 1. 1994. AND THE TERM OF ONE MEMBER SCHEDULED TO 11 EXPIRE APRIL 20, 1992, SHALL EXPIRE APRIL 1, 1994. The two members of the general assembly shall be appointed by the 13 speaker of the house of representatives and the president of 14 the senate, respectively. Said two members shall be appointed from each of the two major political parties for terms of two 15 16 years or for the same terms to which they were elected. 17 whichever is the lesser. Successors shall be appointed in the 18 same manner as the original members. Vacancies of all other 19 members shall be filled by appointment by the governor for 20 unexpired terms. In the case of a vacancy, the remaining 21 members of the council shall exercise all the powers and 22 authority of the council until such vacancy is filled.
  - (c) Members of the council shall be reimbursed for any necessary expenses. and--shall-receive-for-each-day-actually engaged-in-the-duties-of-the-council--a--per--diem--amount--of thirty-five-dollars;-except-that-the-legislative-members-shall be-compensated-in-the-same-manner-as-for-attendance-at-interim

# committee-meetings.

- 2 (d) The council shall aid the division in formulating 3 policies and discussing problems related to the administration 4 of articles 70 to 82 of this title and assuring impartiality 5 and freedom from political influence in the solution of such 6 problems. Expenditures out of the unemployment revenue fund 7 pursuant to section 8-77-106 shall be made only upon the 8 approval of a majority of the council first had and obtained. 9 A majority of the council shall constitute a quorum to 10 transact business and for the exercise of any of the powers or 11 authority conferred.
- 12 SECTION 2. 24-42-102 (1), Colorado Revised Statutes, 13
- 1988 Repl. Vol., is amended to read: 14 24-42-102. Advisory committee - sunset review. 15 (1) There is hereby created within the division of highway 16 safety an advisory committee to advise and consult with the 17 director of the division of highway safety. The advisory 18 committee shall be composed of twelve citizens of the state 19 appointed as follows: In each second year, the governor shall 20 appoint four members for terms beginning January 31 of said 21 year and expiring January 30 of the fourth year thereafter. 22 Persons holding office on June 15, 1987, are subject to the NOTWITHSTANDING THE 23 provisions of section 24-1-137. 24 PROVISIONS OF SECTION 24-1-137, TO STAGGER THE TERMS OF 25 MEMBERS OF THE COMMITTEE IN A MANNER CONSISTENT WITH A 26 FOUR-YEAR TERM OF OFFICE, THE TERMS OF FOUR MEMBERS OF THE 27 COMMITTEE APPOINTED BY THE GOVERNOR IN EXECUTIVE ORDER NUMBER

- A023 87, DATED FEBRUARY 13, 1987, SHALL EXPIRE JANUARY 30, 1993, AS SCHEDULED. THE TERM OF ONE MEMBER APPOINTED BY THE 2 GOVERNOR PURSUANT TO SAID EXECUTIVE ORDER AND THE TERMS OF 3 4 THREE MEMBERS OF THE COMMITTEE APPOINTED BY THE GOVERNOR FOR TERMS COMMENCING JANUARY 31, 1989, SHALL EXPIRE JANUARY 30, 6 1995. Any vacancy on the advisory committee shall be filled by the governor by the appointment of a qualified person for 7 the unexpired term. Each THE committee shall elect its own 8 9 officers, fix its times and places of meetings, and determine its own procedure. The advisory committee shall be composed of 10 11 persons who are known to have an interest in highway safety, 12 and shall be representative of all groups interested and 13 active in the promotion of highway safety. AND SHALL ALSO 14 INCLUDE REPRESENTATIVES OF RURAL AREAS OF THE STATE. The 15 members of the committee shall receive no compensation for 16 their services but shall be reimbursed for actual and 17 necessary expenses incurred in the performance of their official duties. The members of the advisory committee created 18 19 by section 132-1-8, C.R.S. 1963, and existing on July 1, 1974, shall constitute the first advisory committee and shall serve 20 21 the remainder of the terms for which originally appointed.
- 22 SECTION 3. Repeal. 2-3-1203 (3) (c) (III), (3) (c) (V),
- 23 (3) (c) (VI), (3) (c) (VII), (3) (c) (VII.5), and (3) (c)
- 24 (VIII), Colorado Revised Statutes, 1980 Repl. Vol., as
- 25 amended, 8-72-105 (2), Colorado Revised Statutes, 1986 Repl.
- Vol., 24-42-102 (2), Colorado Revised Statutes, 1988 Repl. 26
- Vol., and 25-1-208 (7), 26-4-113 (2), 26-4.5-113 (6) (b), and

- 1 26-15-108 (2), Colorado Revised Statutes, 1989 Repl. Vol., are
- 2 repealed.
- SECTION 4. Safety clause. The general assembly hereby
- 4 finds, determines, and declares that this act is necessary
- 5 for the immediate preservation of the public peace, health,
- 6 and safety.

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article, who is actively engaged	in the commercial application
of pesticides for the control of	turf or ornamental pests;

- (e) A commercial applicator, licensed under this article, who is actively engaged in the application of pesticides for the control of structural pests;
- (f) A qualified supervisor, employed by a limited commercial applicator, who is actively engaged in the application of pesticides;
- (g) Two representatives from public applicators registered under this article, each of whom shall be an elected official or a designee thereof who is a qualified supervisor;
- (h) A representative from Colorado state university agricultural experiment station or extension service;
  - (i) A representative from the department of health; and
- (j) Two representatives from the general public, one of whom is actively engaged in agricultural production.
- (3) All members of the advisory committee, with the exception of the formulator, shall be residents of this state.
- (4) The appointment of the formulator, the pest control consultant, the commercial applicator engaged in the control of agricultural crop pests, and one of the representatives from a public applicator shall expire on January 1, 1991; and the appointment of the commercial applicator engaged in the control of turf or ornamental pests, the representative from the general public who is actively engaged in agricultural production, the qualified supervisor employed by a limited

commercial applicator, and the representative from the department of health shall expire on January 1, 1992. The initial appointment of all other members shall be for a term of three years. Thereafter, the appointment of each member to the committee shall be for a term of three years.

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- (5) Members of the advisory committee shall receive no compensation but shall be reimbursed for actual and necessary traveling and subsistence expenses incurred in the performance of their official duties as members of such committee.
- 10 (6) (a) This section is repealed, effective July 1, 11 1996.
- 12 (b) Prior to said repeal, the advisory committee 13 appointed pursuant to this section shall be reviewed as 14 provided for in section 2-3-1203, C.R.S.
- 15 35-10-127. Commercial pesticide applicator fund - fees. 16 All fees and civil fines collected pursuant to this article 17 shall be transmitted to the state treasurer who shall credit 18 the same to the commercial pesticide applicator fund, which fund is hereby created. All moneys credited to the fund and 19 20 all interest earned on the investment of moneys in the fund 21 shall be a part of this fund and shall not be transferred or 22 credited to the general fund or to any other fund except as 23 directed by the general assembly acting by bill. The general 24 assembly shall make annual appropriations from such fund to 25 the department to carry out the purposes of this article.
- 26 35-10-128. <u>Deadline for promulgation of rules and</u>
  27 regulations for implementation for article, as amended. Any

- 1 rules and regulations necessary for the implementation of this
- 2 article, as amended at the second regular session of the
- 3 fifty-seventh general assembly, shall be promulgated by the
- 4 commissioner no later than December 31, 1991.
- 5 35-10-129. Repeal of article termination of functions.
- 6 Effective July 1, 1996, this article shall be repealed. The
- 7 licensing function of the commissioner of agriculture shall
  - also terminate on July 1, 1996. Prior to such termination,
- 9 the licensing function shall be reviewed as provided for in
- 10 section 24-34-104, C.R.S.
- 11 SECTION 2. 35-9-102 (6) and (23), Colorado Revised
- 12 Statutes, 1984 Repl. Vol., are amended to read:
- 13 35-9-102. Definitions. (6) "Device" means any
- 14 instrument or contrivance, OTHER THAN A FIREARM, intended for
- 15 trapping, destroying, repelling, or mitigating insects-or
- 16 redents--er--destroying--repelling--er--mitigating---fungi-
- 17 nematodes---or--such--other--pests-as-may-be-designated-by-the
- 18 department-of-agriculture--but-not--including--equipment--used
- 19 for---the--application--of--pesticides--when--sold--separately
- 20 therefrom any PEST OR ANY OTHER FORM OF PLANT OR ANIMAL LIFE
- 21 (OTHER THAN MAN AND OTHER THAN BACTERIA, VIRUSES, OR OTHER
  - MICROORGANISMS ON OR IN LIVING MAN OR OTHER LIVING ANIMALS);
- 23 EXCEPT THAT "DEVICE" SHALL NOT INCLUDE EQUIPMENT USED FOR THE
- 24 APPLICATION OF PESTICIDES WHEN SOLD SEPARATELY THEREFROM.
- 25 (23) "Plant regulator" means any substance or mixture of
- 26 substances intended, through physiological action, for
- 27 accelerating or retarding the rate of growth or RATE OF

- 1 maturation or for otherwise altering the behavior of
- 2 ornamental--or-erop plants or the produce thereof, but it does
- 3 not include substances to the extent that they are intended as
- 4 plant nutrients, trace elements, nutritional chemicals. plant
- 5 inoculants, and soil amendments. ALSO, "PLANT REGULATOR"
- 6 SHALL NOT BE REQUIRED TO INCLUDE ANY OF THOSE NUTRIENT
- 7 MIXTURES OR SOIL AMENDMENTS WHICH ARE COMMONLY KNOWN AS
- 8 VITAMIN-HORMONE HORTICULTURAL PRODUCTS. INTENDED FOR
- 9 IMPROVEMENT, MAINTENANCE, SURVIVAL, HEALTH, AND PROPAGATION OF
- 10 PLANTS, WHICH ARE NOT FOR PEST DESTRUCTION AND WHICH ARE
- 11 NONTOXIC AND NONPOISONOUS IN THE UNDILUTED PACKAGED
- 12 CONCENTRATION.
- 13 SECTION 3. 35-9-102 (21), Colorado Revised Statutes.
- 14 1984 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS,
- 15 to read:
- 16 35-9-102. Definitions. (21) "Pesticide" means any
- 17 substance or mixture of substances intended for preventing.
- destroying, repelling, or mitigating any pest or any substance
- 19 or mixture of substances intended for use as a plant
- 20 regulator, defoliant, or desiccant; except that the term
- 21 "pesticide" shall not include any article that is a "new
- 22 animal drug" as designated by the United States food and drug
- 23 administration.
- 24 SECTION 4. 2-3-1203 (3), Colorado Revised Statutes, 1980
- 25 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW
- 26 PARAGRAPH to read:
- 27 2-3-1203. Sunset review of advisory committees.

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- 1 (3) (i) July 1, 1996: The advisory committee for regulation
- 2 of pesticides and pesticide use, appointed pursuant to section
- 3 35-10-126, C.R.S.
- 4 SECTION 5. 24-34-104, Colorado Revised Statutes, 1988
- 5 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW
- 6 SUBSECTION to read:
- 7 24-34-104. General assembly review of regulatory
- 8 agencies and functions for termination, continuation, or
- 9 reestablishment. (25.1) The following functions of the
- 10 specified agency shall terminate on July 1, 1996: The
- 11 licensing of commercial applicators, qualified supervisors,
- 12 certified operators, and pest control consultants through the
- 13 commissioner of agriculture in accordance with article 10 of
- 14 title 35, C.R.S.
- 15 SECTION 6. Repeal. 2-3-1203 (3) (e) (VI), Colorado
- 16 Revised Statutes, 1980 Repl. Vol., as amended, 24-34-104
- 17 (19.1) (c), Colorado Revised Statutes, 1988 Repl. Vol., and
- 18 35-9-106, Colorado Revised Statutes, 1984 Repl. Vol., as
- 19 amended, are repealed.
- 20 SECTION 7. Safety clause. The general assembly hereby
- 21 finds, determines, and declares that this act is necessary
- 22 for the immediate preservation of the public peace, health,
- 23 and safety.

BY SENATOR Gallagher; also REPRESENTATIVES Philips, Kopel, and Fleming.

## A BILL FOR AN ACT

1 CONCERNING CREATION OF THE FIRE SUPPRESSION PROGRAM UNDER THE
2 DIRECTOR OF THE DIVISION OF FIRE SAFETY IN THE DEPARTMENT
3 OF PUBLIC SAFETY, AND MAKING AN APPROPRIATION THEREFOR.

# Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Establishes the director of the division of fire safety in the department of public safety as the state fire suppression administrator. Sets up the fire suppression cash fund in the state treasury for moneys to administer the program created by the act. Empowers the administrator to establish the fire suppression program. Requires the registration of fire suppression contractors. Authorizes the administrator to set standards governing the conduct of fire suppression contractors and to impose disciplinary actions on contractors violating such standards. Requires the registration of fire suppression jobs and the review of plans therefor to facilitate inspections by certified fire safety inspectors. Sets standards for certifying such inspectors. Establishes standards for the approval of fire suppression systems by such inspectors. Establishes criminal and civil penalties for violations of the act. Provides that the administrator shall have no authority over local governmental entities by virtue of the act.

Makes an appropriation.

- SECTION 1. 24-33.5-1202, Colorado Revised Statutes, 1988
- 2 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
- 3 read:
- 4 24-33.5-1202. Definitions. As used in this part 12,
- 5 unless the context otherwise requires:
- 6 (1) "Administrator" means the state fire suppression
- 7 administrator, who shall be the director of the division of
  - fire safety, under the department of public safety, or the
- 9 designee of such director.
- 10 (2) "Certification" means the issuance to a firefighter,
- 11 by the advisory board, of a signed instrument evidencing
- 12 satisfactory completion by such firefighter of the
- 13 requirements of the fire service education and training
- 14 program.

- (3) "Certified fire safety inspector" means a person
- 16 certified as provided in section 24-33.5-1206.4.
- 17 (4) "Firefighter" means any person, whether paid or a
- 18 volunteer, who is actively participating in or employed by a
- 19 public or private fire service unit in this state.
- 20 (5) "Fire suppression contractor" means any individual.
- 21 firm, corporation, association, or organized group of persons,
- 22 that individually or through others, offers to undertake,
- 23 represents itself as being able to undertake, or does
- 24 undertake to sell, layout, fabricate, install, modify, alter,
- 25 repair, maintain, or perform maintenance inspections of any
- 26 fire suppression system.
- 27 (6) "Fire suppression system" means an assembly of any

Be it enacted by the General Assembly of the State of Colorado:

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- or all of the following: Piping valves, conduits, dispersal openings, sprinkler heads, orifices, and other similar devices that convey extinguishing agents for the purpose of controlling, confining, or extinguishing fire, with the exception of preengineered range hoods, duct systems, and portable fire extinguishers.
- (7) "First responder program" means the program developed by the national highway traffic safety administration to train emergency response personnel to deal with an emergency incident upon first arrival at the scene.
  - (8) "Principal" means an individual having a position of responsibility in any entity acting as a fire suppression contractor, including but not limited to any manager, director, officer, partner, owner, or shareholder owning ten percent or more of the stocks of any such entity.
  - SECTION 2. Part 12 of article 33.5 of title 24, Colorado Revised Statutes, 1988 Repl. Vol., is amended BY THE ADDITION OF THE FOLLOWING NEW SECTIONS to read:
- 24-33.5-1204.5. <u>Powers of the administrator</u>. (1) In addition to any other duties and powers granted by this section or sections 24-33.5-1206.2 and 24-33.5-1206.4, the administrator has the following duties and powers:
- (a) To establish a fire suppression program and to adopt such rules and regulations as may be necessary to administer the fire suppression program for registration of fire suppression contractors and inspection of fire suppression systems pursuant to article 4 of this title;

(b) To establish a schedule of fees for the direct and indirect costs of the fire suppression registration program, which fees shall be assessed against any person registered pursuant to the provisions of section 24-33.5-1206.1;

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- (c) In the discretion of the administrator, to receive, investigate, and act upon complaints against those persons who violate any of the provisions of section 24-33.5-1206.6 or any rule or regulation adopted by the administrator pursuant to this section;
- 10 (d) To maintain records of all applications, 11 investigations, disciplinary or other actions, and 12 registrants;
- 13 (e) To conduct hearings upon charges for discipline of
  14 a fire suppression contractor or a certified fire safety
  15 inspector, issue subpoenas, compel attendance of witnesses,
  16 compel the production of books, records, papers, and
  17 documents, administer oaths to persons giving testimony at
  18 hearings, and cause prosecution and enjoinder of all persons
  19 violating this article.
- 20 24-33.5-1206.1. <u>Registration required</u>. (1) On or after
  21 January 1, 1991, no person shall act, assume to act, or
  22 advertise as a fire suppression contractor who is not
  23 registered as a fire suppression contractor with the
  24 administrator.
- 25 (2) Any registered fire suppression contractor shall 26 obtain any locally required licenses or permits and comply 27 with local building and fire codes.

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BY SENATOR Gallagher; also REPRESENTATIVES Philips, Kopel, and Fleming.

### A BILL FOR AN ACT

CONCERNING CREATION OF THE FIRE SUPPRESSION PROGRAM UNDER THE

DIRECTOR OF THE DIVISION OF FIRE SAFETY IN THE DEPARTMENT

OF PUBLIC SAFETY. AND MAKING AN APPROPRIATION THEREFOR.

# Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Establishes the director of the division of fire safety in the department of public safety as the state fire suppression administrator. Sets up the fire suppression cash fund in the state treasury for moneys to administer the program created by the act. Empowers the administrator to establish the fire suppression program. Requires the registration of fire suppression contractors. Authorizes the administrator to set standards governing the conduct of fire suppression contractors and to impose disciplinary actions on contractors violating such standards. Requires the registration of fire suppression jobs and the review of plans therefor to facilitate inspections by certified fire safety inspectors. Sets standards for certifying such inspectors. Establishes standards for the approval of fire suppression systems by such inspectors. Establishes criminal and civil penalties for violations of the act. Provides that the administrator shall have no authority over local governmental entities by virtue of the act.

Makes an appropriation.

- SECTION 1. 24-33.5-1202, Colorado Revised Statutes, 1988
- 2 Repl. Vol., is REPEALED AND REENACTED, WITH AMENDMENTS, to
  - read:
- 4 24-33.5-1202. <u>Definitions</u>. As used in this part 12,
- 5 unless the context otherwise requires:
- 6 (1) "Administrator" means the state fire suppression
- 7 administrator, who shall be the director of the division of
- 8 fire safety, under the department of public safety, or the
  - designee of such director.
- 10 (2) "Certification" means the issuance to a firefighter.
- 11 by the advisory board, of a signed instrument evidencing
- 12 satisfactory completion by such firefighter of the
- 13 requirements of the fire service education and training
- 14 program.

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- 15 (3) "Certified fire safety inspector" means a person
  - certified as provided in section 24-33.5-1206.4.
- 17 (4) "Firefighter" means any person, whether paid or a
- 18 volunteer, who is actively participating in or employed by a
- 19 public or private fire service unit in this state.
- 20 (5) "Fire suppression contractor" means any individual.
- 21 firm, corporation, association, or organized group of persons,
- 22 that individually or through others, offers to undertake.
- 23 represents itself as being able to undertake, or does
- 24 undertake to sell, layout, fabricate, install, modify, alter,
- 25 repair, maintain, or perform maintenance inspections of any
- 26 fire suppression system.
- 27 (6) "Fire suppression system" means an assembly of any

Be it enacted by the General Assembly of the State of Colorado:

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- or all of the following: Piping valves, conduits, dispersal openings, sprinkler heads, orifices, and other similar devices that convey extinguishing agents for the purpose of controlling, confining, or extinguishing fire, with the exception of preengineered range hoods, duct systems, and portable fire extinguishers.
  - (7) "First responder program" means the program developed by the national highway traffic safety administration to train emergency response personnel to deal with an emergency incident upon first arrival at the scene.
  - (8) "Principal" means an individual having a position of responsibility in any entity acting as a fire suppression contractor, including but not limited to any manager, director, officer, partner, owner, or shareholder owning ten percent or more of the stocks of any such entity.
- SECTION 2. Part 12 of article 33.5 of title 24, Colorado
  Revised Statutes, 1988 Repl. Vol., is amended BY THE ADDITION
  BY THE FOLLOWING NEW SECTIONS to read:
  - 24-33.5-1204.5. <u>Powers of the administrator</u>. (1) In addition to any other duties and powers granted by this section or sections 24-33.5-1206.2 and 24-33.5-1206.4, the administrator has the following duties and powers:
  - (a) To establish a fire suppression program and to adopt such rules and regulations as may be necessary to administer the fire suppression program for registration of fire suppression contractors and inspection of fire suppression systems pursuant to article 4 of this title;

(b) To establish a schedule of fees for the direct and indirect costs of the fire suppression registration program, which fees shall be assessed against any person registered pursuant to the provisions of section 24-33.5-1206.1;

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- 5 (c) In the discretion of the administrator, to receive, 6 investigate, and act upon complaints against those persons who 7 violate any of the provisions of section 24-33.5-1206.6 or any 8 rule or regulation adopted by the administrator pursuant to 9 this section;
- 10 (d) To maintain records of all applications, 11 investigations, disciplinary or other actions, and 12 registrants;
- 13 (e) To conduct hearings upon charges for discipline of
  14 a fire suppression contractor or a certified fire safety
  15 inspector, issue subpoenas, compel attendance of witnesses,
  16 compel the production of books, records, papers, and
  17 documents, administer oaths to persons giving testimony at
  18 hearings, and cause prosecution and enjoinder of all persons
  19 violating this article.
- 20 24-33.5-1206.1. <u>Registration required</u>. (1) On or after
  21 January 1, 1991, no person shall act, assume to act, or
  22 advertise as a fire suppression contractor who is not
  23 registered as a fire suppression contractor with the
  24 administrator.
- 25 (2) Any registered fire suppression contractor shall 26 obtain any locally required licenses or permits and comply 27 with local building and fire codes.

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- (3) Any registered fire suppression contractor shall be responsible for the acts of its agents and employees while acting on behalf of the contractor to sell, advertise, layout, fabricate, install, add to, alter, service, repair, or inspect fire suppression systems of any kind.
- 6 (4) Every registered fire suppression contractor shall 7 be responsible to assure that:
- 8 (a) A responsible person in the management or employment
  9 of the contractor is qualified in the layout, fabrication,
  10 installation, alteration, servicing, repair, and inspection of
  11 fire suppression systems;
  - (b) Each job is supervised by an on-site installer who is qualified in the layout, fabrication, installation, alteration, servicing, repair, and inspection of fire suppression systems;
  - (c) Any layout, fabrication, installation, alteration, servicing, repair, or inspection of fire suppression systems is done according to applicable standards adopted by the administrator by rule and regulation and applicable local codes and ordinances. In adopting standards pursuant to this paragraph (c), the administrator may consider and adopt the standards of the national fire prevention association.
- 23 (d) Actual fabrication, installation, alteration, 24 servicing, or repair of any fire suppression system is done in 25 accordance with approved plans, layout, or design.
- 26 (e) All interim and final inspections and system tests 27 are completed according to standards adopted by the

- administrator and requirements laid out by local fire safety inspectors and the administrator, and that any required logs, reports, or results of said inspections and system tests are accurately kept and conveyed to the appropriate fire safety inspectors.
  - (5) No registration shall be granted to any fire suppression contractor who has as a principal any person who, within the past two years, has violated any provision of this part 12 or any rule or regulation of the administrator pursuant thereto.

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- 24-33.5-1206:2. <u>Job registration and plan review</u>.

  (1) Except for minor alterations, modifications, repairs, or maintenance work which does not affect the integrity of the system, no installation, modification, alteration, or repair of a fire suppression system shall be started until:
- (a) Any required local permits have been obtained;
- (b) (I) The job, including the name and registration number of the contractor, the address and description of the premises where the job will be done, and the name and address of the general contractor or the name and address of the owner if no general contractor is involved, has been registered with the administrator.
- 23 (II) Where approved by rule or regulation, the 24 administrator may accept job registration with local fire 25 safety officials in satisfaction of the registration 26 reguirement imposed by subparagraph (I) of this paragraph (b).
  - (c) (I) The working plans and hydraulic calculations for

the job have been reviewed and approved by the administrator.

- (II) The administrator shall establish standards of review and approval and shall, where appropriate, accept review and approval by local fire safety inspectors in satisfaction of the requirements of this paragraph (c).
- submitted for review by the administrator shall bear the signature and certification number of either a registered professional engineer or a level three or higher engineering technician (fire suppression engineering technology automatic sprinkler design) certified by the national institute for the certification of engineering technologists. Such registered professional engineer or engineering technologists. Such registered professional engineer or engineering technician shall certify that he has reviewed the plan and design and finds that it meets the applicable standards adopted by the administrator for fire safety, and that it is adequately designed to meet the system requirements.
- 24-33.5-1206.3. Requirements for installation, inspection, and maintenance of fire suppression systems.

  (1) Fire suppression systems shall be designed and installed in accordance with the applicable standards adopted by the administrator by rule, manufacturer's specifications, and applicable local codes and ordinances. In adopting standards, the administrator may consider and adopt the standards of the national fire protection association.
- (2) The contractor shall furnish the user with operating instructions for all equipment installed, together with

as-built diagrams of the final installation.

2 (3) Contractor inspections and tests, where required,
3 shall be conducted by qualified personnel or certified fire
4 safety inspectors and in compliance with applicable standards
5 adopted by the administrator. Complete records shall be kept
6 of the tests and operations of each system. The records shall
7 be available for examination by the local certified fire
8 safety inspector or the fire suppression administrator.

24-33.5-1206.4. System approval, inspection, and inspectors. (1) No installation, modification, alteration, or repair of a fire suppression system shall be completed and cleared for use, and no structure or partial structure in which such fire suppression system is installed, modified, altered, or repaired shall be cleared for occupancy, until such fire suppression system has been approved by a certified fire safety inspector. Approval shall include review of approved working plans and hydraulic calculations, installation inspections, and final tests.

(2) (a) Each county, municipality, and special district that has fire safety enforcement responsibilities shall employ or contract with a certified fire safety inspector. Such inspector shall conduct all fire safety inspections that are required by state law or by the local building codes and fire safety codes of the jurisdiction. The governing body of the county, municipality, or special district that has fire safety enforcement responsibilities may provide a schedule of fees to pay only the costs of inspections conducted pursuant to this

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- subsection (2) and related administrative expenses, and collect said fees from the fire suppression contractor.
  - (b) Two or more counties, municipalities, or special districts that have fire safety enforcement responsibilities may jointly employ or contract with a fire safety inspector.
  - (c) The administrator or his agent shall be available to provide such fire safety inspections to any county, municipality, or special district on a contractual or job-by-job basis. The county, municipality, or special district shall pay the actual costs of such inspections by the administrator or his agents.
  - (3) Every inspection of a fire suppression system conducted pursuant to state or local fire safety requirements shall be by a person certified as having met the inspection training requirements set by the administrator. Such person shall:
    - (a) Be at least eighteen years of age;
  - (b) Not have been engaged in any of the activities specified in section 24-33.5-1206.6 (2); and
- 20 (c) (I) Have satisfactorily completed the fire safety
  21 inspector certification examination as prescribed by the
  22 administrator;
- 23 (II) Have demonstrated to the administrator that the 24 applicant has met such other equivalent qualifications as may 25 be prescribed by the administrator;
- 26 (III) Have received in another state training which is 27 determined by the administrator to be at least equivalent to

- that required by the administrator for approved certified fire
  safety inspector education and training programs in this
  state.
- 4 (4) Every certificate issued by the administrator is
  5 valid for a period of three years from the date of issuance.
  6 Renewal of certification shall require the affected person to
  7 complete a proper application for renewal and meet any other
  8 requirements for renewal as prescribed by the administrator,
  9 including successful passage of an examination as established
  10 by the administrator.
- 11 24-33.5-1206.5. Unlawful acts criminal penalties. 12 (1) Any person who violates any of the provisions of section 13 24-33.5-1206.1 commits a class 3 misdemeanor and, if a natural 14 person, shall, upon conviction thereof, be punished as provided in section 18-1-106, C.R.S., and, if a corporation, 15 16 shall be punished by a fine of not more than five thousand 17 dollars. Any natural person who violates any provision of section 24-33.5-1206.1 subsequent to a prior conviction for 18 19 such a violation commits a class 2 misdemeanor and shall, upon 20 conviction thereof, be punished as provided in section 21 18-1-106. C.R.S.

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(2) Any person who knowingly and willfully makes any false statement whatsoever or who conceals a material fact in any application, form, claim, advertisement, contract, warranty, guarantee, or statement, either written or oral, with the intent to influence the actions or decisions of any owner or contractor negotiating or contracting for the

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- installation, alteration, or repair of any fire suppression system, or to any bonding agent, commits a class 1 misdemeanor and shall, upon conviction thereof, be punished as provided in section 18-1-106. C.R.S.
- 24-33.5-1206.6. Unlawful acts civil penalties disciplinary actions. (1) Any person, firm, association, or corporation which violates any of the provisions of sections 24-33.5-1206.1 to 24-33.5-1206.3 or any rule or regulation promulgated by the administrator pursuant to this part 12 may be punished upon a finding of such violation by the administrator as follows:
- (a) In any first administrative proceeding against a licensee, a fine of not less than one hundred dollars nor more than one thousand dollars:
- (b) In any subsequent administrative proceeding against a licensee for transactions occurring after a final agency action determining that any violation of sections 24-33.5-1206.1 to 24-33.5-1206.3 or any rule or regulation of the administrator has occurred, a fine of not less than one thousand dollars nor more than ten thousand dollars.
- (2) In addition to the penalties provided in subsection (1) of this section, the administrator may withhold, deny, suspend, or revoke the registration or certification of any registered fire suppression contractor or certified fire safety inspector or applicant therefor if the administrator finds, upon proof, that any such person has committed any of the following:

(a) Fraud or material deception in the obtaining or renewing of a registration;

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- (b) Professional incompetence as manifested by poor. faulty, or dangerous workmanship:
- (c) Engaging in dishonorable. unethical. unprofessional conduct of a character likely to deceive, defraud, or harm the public in the course of professional services or activities:
- (d) Performing any services in a negligent manner or permitting any of his agents or employees to perform services in a grossly negligent manner, regardless of whether actual damage or damages to the public is established;
- (e) Directly or indirectly, willfully receiving 13 compensation for any professional services not actually 14 15 rendered:
  - (f) Failing to comply with any provision of this part 12 or the standards or rules promulgated by the administrator pursuant thereto:
- (q) Contracting or assisting unregistered persons to 19 perform services for which registration is required under this 21 part 12.
- (3) All fines imposed by the administrator pursuant to 22 this section shall be credited to the fire suppression fund 23 24 created in section 24-33.5-1207.6.
  - (4) A person acting as a fire suppression contractor may not bring any legal action to collect compensation due for performing any act for which registration is required pursuant

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- 1 to section 24-33.5-1206.1 unless such contractor alleges and proves that he was duly registered under said section at the time the alleged cause of action arose.
  - 24-33.5-1207.6. Fire suppression cash fund created. All moneys collected by the administrator pursuant to the administration of the fire suppression program shall be transmitted to the state treasurer, who shall credit the same to the fire suppression cash fund, which fund is hereby created. All moneys credited to said fund and all interest earned thereon are subject to appropriations by the general assembly for paying the expenses of the fire suppression program, and said moneys shall remain in such fund for such purposes and shall not revert or be credited to the general fund.
- 15 SECTION 3. 24-33.5-1208, Colorado Revised Statutes, 1988 Repl. Vol., is amended to read: 16
  - 24-33.5-1208. Limitation of authority. Nothing in this part 12 shall be construed to give the division, director, or advisory--board ADMINISTRATOR any power of control or supervision over any unit of local government.
  - SECTION 4. Appropriation. In addition to any other appropriation, there is hereby appropriated, out of any moneys in the fire suppression cash fund not otherwise appropriated. to the department of public safety, for allocation to the division of fire safety, for the fiscal year beginning July 1, 1990, the sum of \_\_\_\_\_ dollars (\$ ) and \_\_\_ FTE, or so much thereof as may be necessary, for the implementation of

- 1 this act.
- 2 SECTION 5. Safety clause. The general assembly hereby
- finds, determines, and declares that this act is necessary
- for the immediate preservation of the public peace, health,
- and safety.

BY SENATOR McCormick: also REPRESENTATIVES Philips and Kopel.

#### A BILL FOR AN ACT

CONCERNING THE REGULATION OF APPRAISERS, AND MAKING AN 1

APPROPRIATION IN CONNECTION THEREWITH.

#### Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Declares that the general assembly intends to implement the requirements of the federal "Real Estate Appraisal Reform Amendments", title XI of the federal "Financial Institutions Reform, Recovery, and Enforcement Act of 1989", by enacting a licensing and certification scheme for real estate appraisers which meets the minimum requirements of such federal law. Defines terms. Creates the board of real estate appraisers in the division of real estate and provides for the qualifications of members of the board and for the appointment of such members. Specifies the powers and duties of the board. Establishes the requirements for licensure and certification under the act. Creates the real estate appraiser licensing fee cash fund in the state treasury for moneys collected from fees for licensing and certifying such appraisers and specifies that moneys in such fund shall be appropriated for the administration of the act. Provides for the terms of the expiration of appraisers' licenses and certificates, licensure or certification by endorsement from other jurisdictions, denial of licensure or certification, grounds for disciplinary action by the board, and administrative and criminal penalties for violation of the act. Provides for judicial review of actions of the board of real estate appraisers.

Makes an appropriation.

1	Be it enacted by the General Assembly of the State of Colorado
2	SECTION 1. Article 61 of title 12, Colorado Revised
3	Statutes, 1985 Repl. Vol., as amended, is amended BY THE
4	ADDITION OF A NEW PART to read:
5	PART 7
6	REAL ESTATE APPRAISERS
7	12-61-701. Legislative declaration. The general
8	assembly finds, determines, and declares that this part 7 is

11 "Financial Institutions Reform, Recovery, and Enforcement Act

enacted pursuant to the requirements of the federal "Real

Estate Appraisal Reform Amendments", title XI of the federal

12 of 1989". The general assembly further finds, determines, and

declares that this part 7 is intended to implement the minimum 14 requirements of federal law in the least burdensome manner to

15 real estate appraisers while providing the protection to the

16 public mandated by federal law.

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17 12-61-702. Definitions. As used in this part 7, unless 18 the context otherwise requires:

- (1) "Appraisal", "appraisal report", or "real estate appraisal" means an analysis, opinion, or conclusion relating to the nature, quality, value, or utility of specified interests in, or aspects of, identified real estate. Such terms include a valuation, which is an estimate of the value of real estate, and an analysis, which is a general study of real estate not specifically performed only to determine value.
- (2) "Board" means the board of real estate appraisers

1 created in section 12-61-703.

- (3) "Division" means the division of real estate.
- (4) "Director" means the director of the division of real estate.
  - (5) "Real estate appraiser" or "appraiser" means any person who provides for a fee or a salary an unbiased estimate of the nature, quality, value, or utility of an interest in, or aspect of, identified real estate and related personalty and includes one who estimates value and who possesses the necessary qualifications, ability, and experience to execute or direct the appraisal of real property. "Real estate appraiser" does not include any person licensed as a broker or a salesman pursuant to part 1 of this article when conducting a valuation of real property which is listed with such broker or when conducting a valuation in connection with obtaining a listing of real property.

12-61-703. <u>Board of real estate appraisers - creation - compensation - immunity - subject to termination</u>. (1) There is hereby created in the division a board of real estate appraisers consisting of five members appointed by the governor with the consent of the senate. Of such members, three shall be licensed or certified real estate appraisers, one shall be a county assessor in office, and one shall be a member of the public at large. Of the members of the board appointed for terms beginning July 1, 1990, two of the appraiser members and the public member shall be appointed for terms of three years, and the county assessor member and the

- remaining appraiser member shall be appointed for terms of one year. Of such members appointed for terms beginning July 1, 1990. the appraiser members and the assessor member need not be licensed appraisers, but, unless a federal extension is granted pursuant to section 12-61-704 (1) (j), shall be licensed by July 1, 1991, or shall be ineligible to remain as members of the board and shall be removed by the governor. Members of the board appointed after July 1, 1990, shall hold office for a term of three years. In the event of a vacancy by death, resignation, removal, or otherwise, the governor shall appoint a member to fill out the unexpired term. The governor shall have the authority to remove any member for misconduct, neglect of duty, or incompetence.
  - (2) The board shall exercise its powers and perform its duties and functions under the division as if transferred thereto by a <u>type 1</u> transfer as such transfer is defined in the "Administrative Organization Act of 1968", article 1 of title 24, C.R.S.

- (3) Each member of the board shall receive the same compensation and reimbursement of expenses as those provided for members of boards and commissions in the division of registrations pursuant to section 24-34-102 (13), C.R.S. Payment for all such per diem compensation and expenses shall be made out of annual appropriations from the real estate appraiser licensing cash fund provided for in section 12-61-705.
  - (4) Members of the board, consultants, and expert

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- witnesses shall be immune from suit in any civil action based 1 upon any disciplinary proceedings or other official acts they performed in good faith pursuant to this part 7.
  - (5) A majority of the board shall constitute a quorum for the transaction of all business, and actions of the board shall require a vote of a majority of such members present in favor of the action taken.
  - (6) The provisions of section 24-34-104, C.R.S., concerning the termination schedule for regulatory bodies of the state, unless extended as provided in that section, are applicable to the board of real estate appraisers created by this section.
  - 12-61-704. Powers and duties of the board. (1) In addition to all other powers and duties imposed upon it by law, the board has the following powers and duties:
  - (a) To promulgate and amend, as necessary, rules and regulations pursuant to article 4 of title 24, C.R.S., for the implementation and administration of this part 7 and as required to comply with title XI of the federal "Financial Institutions Reform, Recovery, and Enforcement Act of 1989";
  - (b) To charge application, examination, and license and certificate renewal fees established pursuant to section 12-61-705 to all applicants for licensure, certification, examination, and renewal under this part 7. No fees received from applicants seeking licensure, certification, examination, or renewal shall be refunded.
    - (c) (I) To keep all records of proceedings

1 activities of the board conducted under authority of this part 7. which records shall be open to public inspection at such 3 time and in such manner as may be prescribed by rules and regulations formulated by the board.

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- (II) The board shall not be required to maintain or preserve licensing history records of any person licensed or certified under the provisions of this part 7 for any period of time longer than seven years.
- 9 (d) Through the department of regulatory agencies and 10 subject to appropriations made to the department of regulatory 11 agencies, to employ administrative law judges on a full-time 12 or part-time basis to conduct any hearings required by this 13 part 7. Such administrative law judges shall be appointed 14 pursuant to part 10 of article 30 of title 24, C.R.S.
- 15 (e) To issue, deny, or refuse to renew a license or 16 certificate pursuant to this part 7;
- 17 (f) To take disciplinary actions in conformity with this 18 part 7:
  - (g) To delegate to the director the administration and enforcement of this part 7 and the authority to act on behalf of the board on such occasions and in such circumstances as the board directs:
- 23 (h) Except as provided in section 12-61-706 (4), to 24 develop or purchase any examination required for the 25 administration of this part 7, to offer each such examination 26 at least twice a year or, if demand warrants, at more frequent 27 intervals, and to establish a passing score for each

examination which reflects a minimum level of competency;

- (i) In compliance with the provisions of article 4 of title 24, C.R.S., to make investigations, subpoena persons and documents, which subpoenas may be enforced by a court of competent jurisdiction if not obeyed, hold hearings, and take evidence in all matters relating to the exercise of the board's power under this part 7;
- (j) Pursuant to sec. 1119 (b) of title XI of the federal "Financial Institutions Reform, Recovery, and Enforcement Act of 1989", to apply, if necessary, for a federal waiver of the requirement relating to certification or licensing of a person to perform appraisals and to make the necessary written determinations specified in said section for purposes of making such application.
- 12-61-705. Real estate appraiser licensing fee cash fund creation use of funds fee adjustments. (1) All fees, penalties, and fines collected pursuant to this part 7 shall be transmitted to the state treasurer, who shall credit the same to the real estate appraiser licensing fee cash fund, which fund is hereby created. All interest derived from the deposit and investment of moneys in the fund shall be credited to the fund. All moneys in the fund shall be subject to appropriation by the general assembly for the direct and indirect costs of the activities of the board and the division pursuant to this part 7.
- (2) (a) The board shall propose, as part of its annual budget request, an adjustment in the amount of each fee,

penalty, and fine which it is authorized by law to collect. The budget request and the adjusted fees, penalties, and fines for the board or the division, when such fees, penalties, and fines are combined with other revenue credited to the real estate appraiser licensing fee cash fund, shall reflect direct and indirect costs.

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- (b) Based upon the appropriation made and subject to the approval of the executive director of the department of regulatory agencies, the board shall adjust its fees, penalties, and fines so that the revenue generated from said fees, penalties, and fines when combined with other revenue credited to the real estate appraiser licensing fee cash fund, approximates the direct and indirect costs of the board and the division. Such fees, penalties, and fines shall remain in effect for the fiscal year for which the budget request applies.
- (c) For fiscal years beginning on or after July 1, 1990, any unexpended and unencumbered moneys remaining in the fund at the end of the prior fiscal year shall be included in the appropriation to the board for the next fiscal year, and the fees of the board, when adjusted for said next fiscal year, shall be adjusted so that such amount is not raised from fees collected by the board. If a supplemental appropriation is made from the fund to the board for its activities, the fees of the board, when adjusted for the fiscal year next following that in which the supplemental appropriation was made, shall be adjusted by an amount which is sufficient to compensate for

such supplemental appropriation.

- (d) Moneys appropriated to the board in the annual general appropriation act shall be designated as cash funds and shall not exceed the amount anticipated to be credited to the fund.
- 12-61-706. Qualifications for appraiser's license and certification continuing education. (1) A person applying for an appraiser's license shall apply in such form and manner as prescribed by the board. Applicants shall have had at least fifty-five hours of education and training in appraisal practice, as approved by the board, and shall pass an examination developed or purchased by the board, except as otherwise provided in subsection (4) of this section for the initial examination pursuant to this section.
- (2) A person applying for a residential appraiser's certification shall have met the qualifications of subsection (1) of this section and shall apply in such form and manner as prescribed by the board. Applicants shall have had at least forty hours of appraisal education and training, or a college degree in a related field and two years of appraisal experience as approved by the board, and shall pass an examination developed or purchased by the board, except as otherwise provided in subsection (4) of this section for the initial examination pursuant to this section.
- (3) A person applying for a general appraiser'scertification shall have met the qualifications of subsection(1) of this section and shall apply in such form and manner as

- prescribed by the board. Applicants shall have had at least one hundred fifty hours of appraisal education and training, or a college degree in a related field and three years of appraisal experience as approved by the board, and shall pass an examination developed or purchased by the board, except as otherwise provided in subsection (4) of this section for the initial examination pursuant to this section.
  - (4) (a) For purposes of such initial examination only, the director shall have the following powers and duties:
- 10 (I) To follow the requirements for application for 11 licensure or certification pursuant to this subsection (4) and 12 subsections (1) to (3) of this section;
- 13 (II) To designate in advance a place of examination;

- 14 (III) To follow the requirements of the board for determining a passing score;
  - (b) Initial appointees to the board are prohibited from participation in the development of the initial examinations given under this section. Any other person who participates in the development of an examination pursuant to this subsection (4) shall be prohibited from taking such examination for a period of two years from the date the examination is first given.
  - (5) The board shall prescribe continuing education requirements for licensees and other persons certified under this part 7 as needed to meet the requirements of the federal "Real Estate Appraisal Reform Amendments", title XI of the federal "Financial Institutions Reform, Recovery, and

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Enforcement Act of 1989" and shall require tests to measure
the information obtained by persons attending such continuing
education courses. The board shall not establish any
continuing education requirements which are more stringent
than the requirements of federal law.

12-61-707. Expiration of licenses - renewal. Any license or certificate issued by the board shall expire on January 1 of the third year following issuance if not timely renewed by the licensee; except that the initial license or certificate issued to a licensee shall expire January 1 of the year following issuance and shall be renewed as provided in this section. Upon compliance with this section and any applicable rules and regulations of the board regarding renewal, including the payment of a renewal fee plus a late payment penalty fee established pursuant to section 12-61-705, the expired license or certificate shall be reinstated. No real estate appraiser's license or certificate which has not been renewed for a period of time greater than two years shall be reinstated, and such person shall be required to make new application for licensure or certification.

12-61-708. Licensure or certification by endorsement. The board may issue a license or certification to an appraiser by endorsement to engage in the occupation of real estate appraisal to any applicant who has a license, registration, or certification in good standing as a real estate appraiser under the laws of another jurisdiction if the applicant presents proof satisfactory to the board that, at the time of

- application for a Colorado license or certificate by 2 endorsement, the applicant possesses credentials qualifications which are substantially equivalent to the 3 4 requirements of this part 7. The board may specify by rules 5 and regulation what shall constitute substantially equivalent 6 credentials and qualifications and the manner in which 7 credentials and qualifications of an applicant will be reviewed by the board. 8
- 9 12-61-709. <u>Denial of license or certificate renewal</u>.
  10 (1) The board is empowered to determine whether an applicant
  11 for licensure or certification possesses the qualifications
  12 for licensure or certification required by this part 7.
- 13 (2) If the board determines that an applicant does not 14 possess the applicable qualifications required by this part 7. 15 or such applicant has violated any provision of this part 7 or 16 the rules and regulations promulgated by the board or any board order, the board may deny the applicant a license or certification or deny the reinstatement of a license or 18 19 certificate pursuant to section 12-61-707; and, in such 20 instance, the board shall provide such applicant with a 21 statement in writing setting forth the basis of the board's 22 determination that the applicant does not possess the qualifications or professional competence required by this 23 24 part 7. Such applicant may request a hearing on such 25 determination as provided in section 24-4-104 (9), C.R.S.
- 26 12-61-710. <u>Prohibited activities grounds for</u>
  27 disciplinary actions procedures. (1) A real estate

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appraiser is in violation of this part 7 if he:

- (a) Has been convicted of a felony or has had accepted by a court a plea of guilty or nolo contendere to a felony if the felony is related to the ability to act as a real property appraiser. A certified copy of the judgment of a court of competent jurisdiction of such conviction or plea shall be conclusive evidence of such conviction or plea. In considering the disciplinary action, the board shall be governed by the provisions of section 24-5-101, C.R.S.
- (b) Has violated, or attempted to violate, directly or indirectly, or assisted in or abetted the violation of, or conspired to violate any provision or term of this part 7 or rule or regulation promulgated pursuant to this part 7 or any order of the board established pursuant to this part 7;
- 15 (c) Has accepted any fees, compensation, or other 16 valuable consideration to influence the outcome of an 17 appraisal;
- (d) Has used advertising which is misleading, deceptive,or false;
- 20 (e) Has used fraud or misrepresentation in obtaining a 21 license or certificate under this part 7;
- (f) Has conducted an appraisal in a fraudulent manner orused misrepresentation in any such activity;
  - (g) Has acted or failed to act in a manner which does not meet the generally accepted standards of professional appraisal practice as adopted by the board by rule and regulation. A certified copy of a malpractice judgment of a

- court of competent jurisdiction shall be conclusive evidence of such act or omission, but evidence of such act or omission shall not be limited to a malpractice judgment.
- 4 (h) Has performed appraisal services beyond his level of5 competency;
- (i) Has been subject to an adverse or disciplinary 6 7 action in another state, territory, or country relating to a license, certificate, registration, or other authorization to practice as an appraiser. A disciplinary action relating to a license or certificate as an appraiser licensed or certified 10 under this part 7 or any related occupation in any other 11 12 state, territory, or country for disciplinary reasons shall be 13 deemed to be prima facie evidence of grounds for disciplinary action or denial of licensure or certification by the board. 14 This paragraph (i) shall apply only to violations based upon 15 acts or omissions in such other state, territory, or country 16 17 that are also violations of this part 7.
- 18 (2) If an applicant, a licensee, or a certified person
  19 has violated any of the provisions of this section, the board
  20 may deny, or refuse to renew any license or certificate, or,
  21 as specified in subsection (5) of this section, revoke or
  22 suspend any license or certificate, issue a letter of
  23 admonition to a licensee or certified person, or place a
  24 licensee or certified person on probation.
  - (3) A proceeding for discipline of a licensee or certified person may be commenced when the board has reasonable grounds to believe that a licensee or certified

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- person has committed any act or failed to act pursuant to the grounds established in subsection (1) of this section.
- (4) Disciplinary proceedings shall be conducted in the manner prescribed by the "State Administrative Procedure Act", article 4 of title 24, C.R.S.
- (5) As authorized in subsection (2) of this section, disciplinary actions may consist of the following:
  - (a) <u>Revocation of a license</u>. (I) Revocation of a license or certificate by the board shall mean that the licensee or certified person shall surrender his license or certificate immediately to the board.
  - (II) Any person whose license or certificate to practice is revoked is rendered ineligible to apply for any license or certificate issued under this part 7 until more than two years have elapsed from the date of surrender of the license or certificate. Any reapplication after such two-year period shall be treated as a new application.
  - (b) <u>Suspension of a license</u>. Suspension of a license or certificate by the board shall be for a period to be determined by the board.
  - (c) <u>Probationary status</u>. Probationary status may be imposed by the board. If the board places a licensee or certified person on probation, it may include such conditions for continued practice as the board deems appropriate to assure that the licensee or certified person is otherwise qualified to practice in accordance with generally accepted professional standards of professional appraisal practice as

adopted by rule and regulation of the board, including any or all of the following:

- 3 (I) The taking by him of such courses of training or 4 education as may be needed to correct deficiencies found in 5 the hearing;
  - (II) Such review or supervision of his practice as may be necessary to determine the quality of his practice and to correct deficiencies therein; and
  - (III) The imposition of restrictions upon the nature of his appraisal practice to assure that he does not practice beyond the limits of his capabilities.
  - (d) <u>Issuance of letters of admonition</u>. Such letters shall be sent by certified mail to the licensee or certified person against whom a complaint was made. The letter shall advise the licensee that he may, within twenty days after receipt of the letter, make a written request to the board to institute formal disciplinary proceedings in order to formally adjudicate the conduct or acts on which the letter was based.
  - (6) In addition to any other discipline imposed pursuant to this section, any person who violates the provisions of this part 7 or the rules and regulations of the board promulgated pursuant to this article may be penalized by the board upon a finding of a violation pursuant to article 4 of title 24, C.R.S., as follows:
  - (a) In the first administrative proceeding against any person, a fine of not less than three hundred dollars but not more than five hundred dollars per violation;

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- (b) In any subsequent administrative proceeding against any person for transactions occurring after a final agency action determining that a violation of this part 7 has occurred, a fine of not less than one thousand dollars but not more than two thousand dollars.
- (7) Complaints of record in the office of the board and the results of staff investigations may, in the discretion of the board, be closed to public inspection, except as provided by court order, during the investigatory period and until dismissed or until notice of hearing and charges are served on a licensee.
- (8) Any person participating in good faith in the making of a complaint or report or participating in any investigative or administrative proceeding before the board pursuant to this article shall be immune from any liability, civil or criminal, that otherwise might result by reason of such action.
- (9) Any board member having an immediate personal, private, or financial interest in any matter pending before the board shall disclose the fact to the board and shall not vote upon such matter.
- (10) Any licensee or certified person having direct knowledge that any person has violated any of the provisions of this part 7 shall report such knowledge to the board.
- (11) The board, on its own motion or upon application, at any time after the imposition of any discipline as provided in this section may reconsider its prior action and reinstate or restore such license or certificate or terminate probation

- l or reduce the severity of its prior disciplinary action. Th
- 2 taking of any such further action or the holding of a hearing
- 3 with respect thereto shall rest in the sole discretion of the
- 4 board.
- 5 12-61-711. <u>Judicial review of final board actions and</u>
- 6 <u>orders</u>. Final actions and orders of the board under sections
- 7 12-61-709 and 12-61-710 appropriate for judicial review shall
- be judicially reviewed in the court of appeals, in accordance
- 9 with section 24-4-106 (11), C.R.S.
- 10 12-61-712. Unlawful acts real estate appraiser license
- 11 <u>required</u>. (1) It is unlawful for any person to violate any
- 12 provision of this part 7 or, on and after July 1, 1991, to act
- 13 as a real estate appraiser in this state without first having
- 14 obtained a license or certificate from the board pursuant to
- 15 this part 7.
- 16 (2) Any person who violates any provision of subsection
- 17 (1) of this section commits a class 3 misdemeanor and shall be
- 18 punished as provided in section 18-1-106, C.R.S. Any person
- 19 who subsequently violates any provision of subsection (1) of
- 20 this section within three years after the date of a conviction
- 21 for a violation of subsection (1) of this section commits a
- 22 class 6 felony and shall be punished as provided in section
- 23 18-1-105, C.R.S.
- 24 12-61-713. Injunctive proceedings. (1) The board may,
- 25 in the name of the people of the state of Colorado, through
- 26 the attorney general of the state of Colorado, apply for an
- 27 injunction in any court of competent jurisdiction to

- act any person from committing prohibited by the provisions of this part any perpetually enjoin
- all penalties and other remedies provided Such injunctive proceedings shall be in addition in lieu of in this part 7. not and
- shall not be required to allege or prove either that substantial irreparable damage would result from a continued violation. section, When seeking an injunction under this adequate remedy at law does not exist or that (3) 9 œ 6

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> such for appraisers to be licensed by (1) (j), on and after state shall be licensed as provided in this part 7, and, ٩ a license or certificate or hold himself out to the public appraisal after said date, no person shall practice without applied unless July 1, 1991, any person practicing real estate is appraiser section 12-61-704 waiver certified pursuant to this part 7. Unless a federal P Requirement a real estate appraiser ಧ pursuant 12-61-714. July 1, 1991. granted on and 18 15 16 17

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- SECTION 2. 24-1-122 (2) (k), Colorado Revised Statutes. Repl. Vol., is amended to read: 1988 20 19
- real the head of which shall powers, Department of regulatory agencies - creation and functions are transferred by a type 1 transfer the department or regulatory agencies as the division of be the division director. The real estate commission, by part 1 of article 61 of title 12, C.R.S, and its of real estate, (2) (k) (I) Division 24-1-122. 22 23 24 25 56 27 21

- (II) THE DIVISION SHALL INCLUDE THE BOARD OF REAL ESTATE FUNCTIONS, UNDER THE DEPARTMENT OF REGULATORY AGENCIES AS ARTICLE 61 OF TITLE 12, THE SAME WERE TRANSFERRED THERETO BY A TYPE 1 TRANSFER. C.R.S, WHICH SHALL EXERCISE ITS POWERS AND PERFORM Ą PART Β CREATED APPRAISERS, AND
- Statutes, Colorado Revised Repl. Vol., as amended, is amended to 24-34-104 (28), SECTION 3. 1988 9
- this ٩ July 1, including the regulatory continuation, Ë οŧ division department of regulatory agencies shall terminate on m ₽ by part Colorado civil rights division, review The following termination, Colorado civil rights commission, created assembly for (a) agencies and functions General (28) reestablishment. 24-34-104. The article. 1999:
- FOLLOWING BOARD IN THE DEPARTMENT OF REGULATORY ESTATE APPRAISERS, CREATED BY SECTION 12-61-703, C.R.S. AGENCIES SHALL TERMINATE ON JULY 1, 1999: THE BOARD (b) THE

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- other real estate the fiscal year beginning July 1, 1990, the regulatory 5 οŧ cash fund not so much thereof as may be necessary, for the implementation any appropriation, there is hereby appropriated, out of any of ţ ) and addition department board of in the real estate appraiser licensing fee Ľ the the Appropriation. ಧ dollars (\$ for allocation to appropriated, for SECTION 4. appraisers, otherwise agencies sum of
- This act shall take effect date. Effective SECTION 5.

this

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- 1 July 1, 1990.
- 2 SECTION 6. Safety clause. The general assembly hereby
- 3 finds, determines, and declares that this act is necessary
- 4 for the immediate preservation of the public peace, health,
- 5 and safety.

BY REPRESENTATIVE Kopel; also SENATOR DeNier.

#### A BILL FOR AN ACT

CONCERNING ESTABLISHMENT AND ENFORCEMENT OF MINIMUM STANDARDS

FOR QUALIFICATIONS AND TRAINING OF X-RAY ASSISTANTS.

## Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Defines "x-ray assistant". Declares the legislative intent of the act to be the enhancement of the protection of persons using and receiving machine sources of ionizing radiation for therapeutic and diagnostic purposes in settings other than hospitals licensed by the department of health. Further declares that the general assembly does not intend the operation of the act to create any shortage of qualified x-ray assistants in any area of the state. Requires the state board of health to promulgate rules and regulations setting minimum standards for the qualifications and training of x-ray assistants. Provides that on and after a certain date, no health care professional licensed in this state as a podiatrist, chiropractor, dentist, osteopathic or medical doctor, nurse, or physical therapist shall employ any x-ray assistant who does not meet the standards of the minimum qualifications and training set by the state board of health. Requires the department of health during its inspections of machine sources of ionizing radiation to also inspect to insure that x-ray assistants using such equipment meet the minimum requirements promulgated by the state board of health and to report the use of substandard equipment and employees to the appropriate regulatory board or official in the division of registrations in the department of regulatory agencies for podiatry, chiropractic, dentistry, medical practice, nursing, or physical therapy. Makes the employment of such an unqualified x-ray assistant by such a licensed

health care professional a violation of the respective practice act for such individual and grounds for disciplinary action.

- Be it enacted by the General Assembly of the State of Colorado:
- 2 SECTION 1. 25-11-104, Colorado Revised Statutes, 1982
- 3 Repl. Vol., as amended, is amended BY THE ADDITION OF THE
- 4 FOLLOWING NEW SUBSECTIONS to read:
- 5 25-11-104. Rules and regulations to be adopted fees -
- 6 fund created. (9) (a) For purposes of this subsection (9),
- 7 "x-ray assistant" means any person other than a health care
- 8 professional otherwise licensed under articles 32, 33, 35, 36,
- 9 38. or 41 of title 12, C.R.S., who administers a machine
- 10 source of ionizing radiation to humans for therapeutic or
- 11 diagnostic purposes.

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- (b) The general assembly hereby finds, determines, and declares that it is the intent of the general assembly by the enactment and enforcement of this subsection (9) that the health and safety of x-ray assistants using and persons receiving machine sources of ionizing radiation for therapeutic or diagnostic purposes be furthered, but that the general assembly seeks to ensure that there not be a shortage of qualified individuals to operate such machine sources of ionizing radiation in all areas of the state for beneficial medical purposes.
- (c) (I) In order to carry out the legislative intent expressed in paragraph (b) of this subsection (9), the state board of health shall adopt rules and regulations prescribing

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- minimum standards for qualifications and training required for x-ray assistants using machine sources of ionizing radiation in settings other than hospitals licensed pursuant to section 25-1-107.
- for title 12, C.R.S., shall only employ, in settings other than hospitals licensed pursuant to section 25-1-107, x-ray assistants who meet the qualifications and training specified by this subsection (9).
  - (III) On and after January 1, 1992, the department, as part of its inspection function under subsection (8) of this section, shall also determine that any x-ray assistant using a machine source of ionizing radiation meets the requirements of this subsection (9). If an inspection determines that an x-ray assistant using a machine source of ionizing radiation does not meet the requirements of this subsection (9), the division shall report such deficiency to the Colorado podiatry board under article 32 of title 12, C.R.S., the Colorado state board of chiropractic examiners under article 33 of title 12, C.R.S., the state board of dental examiners under article 35 of title 12, C.R.S., the Colorado state board of medical examiners under article 36 of title 12, C.R.S., the state board of nursing under article 38 of title 12, C.R.S., or the director of the division of registrations for physical therapists registered pursuant to article 41 of title 12. C.R.S., as appropriate for the professional regulation of the

- health care professional responsible for such machine source of ionizing radiation. Such deficiency or an adverse report under subsection (8) of this section shall form the basis of disciplinary action against the licensed health care professional pursuant to articles 32, 33, 35, 36, 38, or 41 of title 12. C.R.S.. as appropriate.
- 7 (10) (a) The failure of any qualified individual making
  8 an inspection under subsections (8) and (9) of this section to
  9 provide reports on deficiencies in machine sources of ionizing
  10 radiation or the qualifications of x-ray assistants to the
  11 department and to the appropriate agencies under articles 32,
  12 33, 35, 36, 38, or 41 of title 12, C.R.S., shall be grounds
  13 for requiring the department to terminate the contract with
  14 any such qualified inspector.
  - (b) Qualified inspectors shall be immune from suit in any action, civil or criminal, for official acts performed in good faith in the implementation of subsections (8) and (9) of this section.

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- (c) Any person participating in good faith in the making of a complaint or report or participating in any investigation pursuant to subsections (8) and (9) of this section shall be immune from any liability, civil or criminal, that otherwise might result by reason of such action.
- SECTION 2. 12-32-107 (3), Colorado Revised Statutes, 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW PARAGRAPH to read:
- 27 12-32-107. Issuance, revocation, or suspension of

- 1 license probation immunity in professional review.
- 2 (3) (x) Any violation of any provisions of section 25-11-104
- 3 (8) or (9), C.R.S., or of any rule or regulation of the state
- 4 board of health promulgated pursuant thereto.
- 5 SECTION 3. 12-33-117 (2), Colorado Revised Statutes,
- 6 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A
- 7 NEW PARAGRAPH to read:
- 8 12-33-117. Suspension or revocation of license.
- 9 (2) (p) Any violation of any provisions of section 25-11-104
- 10 (8) or (9). C.R.S., or of any rule or regulation of the state
- 11 board of health promulgated pursuant thereto.
- 12 SECTION 4. 12-35-118 (1), Colorado Revised Statutes,
- 13 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A
- 14 NEW PARAGRAPH to read:
- 15 12-35-118. Causes for denial of issuance or renewal -
- 16 suspension or revocation of licenses other disciplinary
- 17 action unprofessional conduct defined immunity in
- 18 professional review. (1) (z) Any violation of any provisions
- 19 of section 25-11-104 (8) or (9), C.R.S., or of any rule or
- 20 regulation of the state board of health promulgated pursuant
- 21 thereto.
- 22 SECTION 5. 12-36-117 (1), Colorado Revised Statutes,
- 23 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A
- 24 NEW PARAGRAPH to read:
- 25 12-36-117. Unprofessional conduct. (1) (ee) Any
- 26 violation of any provisions of section 25-11-104 (8) or (9),
- 27 C.R.S., or of any rule or regulation of the state board of

- 1 health promulgated pursuant thereto.
- 2 SECTION 6. 12-38-117 (1), Colorado Revised Statutes,
- 3 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A
- 4 NEW PARAGRAPH to read:
- 5 12-38-117. Grounds for discipline. (1) (p) Any
- 6 violation of any provisions of section 25-11-104 (8) or (9).
- 7 C.R.S., or of any rule or regulation of the state board of
- 8 health promulgated pursuant thereto.
- 9 SECTION 7. 12-41-118 (1), Colorado Revised Statutes,
- 10 1985 Repl. Vol., as amended, is amended BY THE ADDITION OF A
- 11 NEW PARAGRAPH to read:
- 12 12-41-118. Denial, revocation, or suspension of
- 13 registration. (1) (o) Violated any provisions of section
- 14 25-11-104 (8) or (9), C.R.S., or of any rule or regulation of
- 15 the state board of health promulgated pursuant thereto.
- 16 SECTION 8. Safety clause. The general assembly hereby
- 17 finds, determines, and declares that this act is necessary
- 18 for the immediate preservation of the public peace, health,
- 19 and safety.

BY REPRESENTATIVES Philips and Kopel; also SENATOR Gallagher.

#### A BILL FOR AN ACT

1 CONCERNING ADVISORY COMMITTEES SCHEDULED TO SUNSET JULY 1,

2 1990.

### Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments which may be subsequently adopted.)

Continues various advisory committees scheduled to sunset July 1, 1990. Deletes the per diem allowance for members of the advisory council to the division of employment and training. Sets up a system to stagger the terms of members of such council and a system to stagger the terms of members of the advisory committee to the division of highway safety, appointed by the governor.

Be it enacted by the General Assembly of the State of Colorado:

4 SECTION 1. 8-72-105 (1), Colorado Revised Statutes, 1986

Repl. Vol., is amended to read:

6 8-72-105. Advisory council. (1) (a) There is hereby

7 created a council known as the advisory council to the

8 division of employment and training, composed of four employer

9 representatives, four employee representatives, two members of

10 the general assembly, and three representatives of the general

public. Except for the legislative members, members of the council shall be appointed by the governor, who shall take into account the extent to which the council represents the geographic areas, population concentrations, and ethnic

5 communities of this state.

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6 (b) Appointments by the governor shall be for a period of four years. FOR THE PURPOSE OF STAGGERING THE TERMS OF 8 MEMBERS OF THE COUNCIL APPOINTED BY THE GOVERNOR. THE TERMS OF 9 THREE SUCH MEMBERS SCHEDULED TO EXPIRE APRIL 20, 1993. SHALL 10 EXPIRE APRIL 1, 1994, AND THE TERM OF ONE MEMBER SCHEDULED TO 11 EXPIRE APRIL 20, 1992, SHALL EXPIRE APRIL 1, 1994. The two 12 members of the general assembly shall be appointed by the 13 speaker of the house of representatives and the president of 14 the senate, respectively. Said two members shall be appointed from each of the two major political parties for terms of two 15 16 years or for the same terms to which they were elected. 17 whichever is the lesser. Successors shall be appointed in the 18 same manner as the original members. Vacancies of all other 19 members shall be filled by appointment by the governor for 20 unexpired terms. In the case of a vacancy, the remaining members of the council shall exercise all the powers and 21 22 authority of the council until such vacancy is filled.

(c) Members of the council shall be reimbursed for any necessary expenses. and--shall-receive-for-each-day-actually engaged-in-the-duties-of-the-council--a--per--diem--amount--of thirty-five-dollars;-except-that-the-legislative-members-shall be-compensated-in-the-same-manner-as-for-attendance-at-interim

# committee-meetings-

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- (d) The council shall aid the division in formulating policies and discussing problems related to the administration of articles 70 to 82 of this title and assuring impartiality and freedom from political influence in the solution of such problems. Expenditures out of the unemployment revenue fund pursuant to section 8-77-106 shall be made only upon the approval of a majority of the council first had and obtained. A majority of the council shall constitute a quorum to transact business and for the exercise of any of the powers or authority conferred.
- SECTION 2. 24-42-102 (1). Colorado Revised Statutes. 12 13 1988 Repl. Vol., is amended to read:
- 14 24-42-102. Advisory committee - sunset review. 15 (1) There is hereby created within the division of highway 16 safety an advisory committee to advise and consult with the director of the division of highway safety. The advisory 17 18 committee shall be composed of twelve citizens of the state appointed as follows: In each second year, the governor shall 19 20 appoint four members for terms beginning January 31 of said year and expiring January 30 of the fourth year thereafter. 21 22 Persons holding office on June 15, 1987, are subject to the NOTWITHSTANDING 23 provisions of section 24-1-137. 24 PROVISIONS OF SECTION 24-1-137, TO STAGGER THE TERMS OF MEMBERS OF THE COMMITTEE IN A MANNER CONSISTENT WITH A 25 26 FOUR-YEAR TERM OF OFFICE. THE TERMS OF FOUR MEMBERS OF THE COMMITTEE APPOINTED BY THE GOVERNOR IN EXECUTIVE ORDER NUMBER 27

- A023 87, DATED FEBRUARY 13, 1987, SHALL EXPIRE JANUARY 30, 1 1993. AS SCHEDULED. THE TERM OF ONE MEMBER APPOINTED BY THE GOVERNOR PURSUANT TO SAID EXECUTIVE ORDER AND THE TERMS OF THREE MEMBERS OF THE COMMITTEE APPOINTED BY THE GOVERNOR FOR 4 TERMS COMMENCING JANUARY 31, 1989, SHALL EXPIRE JANUARY 30, 5 1995. Any vacancy on the advisory committee shall be filled 6 7 by the governor by the appointment of a qualified person for the unexpired term. Fack THF committee shall elect its own R officers, fix its times and places of meetings, and determine its own procedure. The advisory committee shall be composed of 10 11 persons who are known to have an interest in highway safety. and shall be representative of all groups interested and 12 active in the promotion of highway safety. AND SHALL ALSO 13 INCLUDE REPRESENTATIVES OF RURAL AREAS OF THE STATE. The 14 members of the committee shall receive no compensation for 15 16 their services but shall be reimbursed for actual and 17 necessary expenses incurred in the performance of their official duties. The members of the advisory committee created 18 by section 132-1-8, C.R.S. 1963, and existing on July 1, 1974, 19 20 shall constitute the first advisory committee and shall serve the remainder of the terms for which originally appointed. 21 SECTION 3. Repeal. 2-3-1203 (3) (c) (III), (3) (c) (V), (3) (c) (VI), (3) (c) (VII), (3) (c) (VII.5), and (3) (c)
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- (VIII). Colorado Revised Statutes, 1980 Repl. Vol., as 24
- 25 amended. 8-72-105 (2), Colorado Revised Statutes, 1986 Repl.
- Vol., 24-42-102 (2), Colorado Revised Statutes, 1988 Repl. 26
- Vol., and 25-1-208 (7), 26-4-113 (2), 26-4.5-113 (6) (b), and 27

- 1 26-15-108 (2), Colorado Revised Statutes, 1989 Repl. Vol., are
- 2 repealed.
- SECTION 4. Safety clause. The general assembly hereby
- 4 finds, determines, and declares that this act is necessary
- 5 for the immediate preservation of the public peace, health,
- and safety.

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